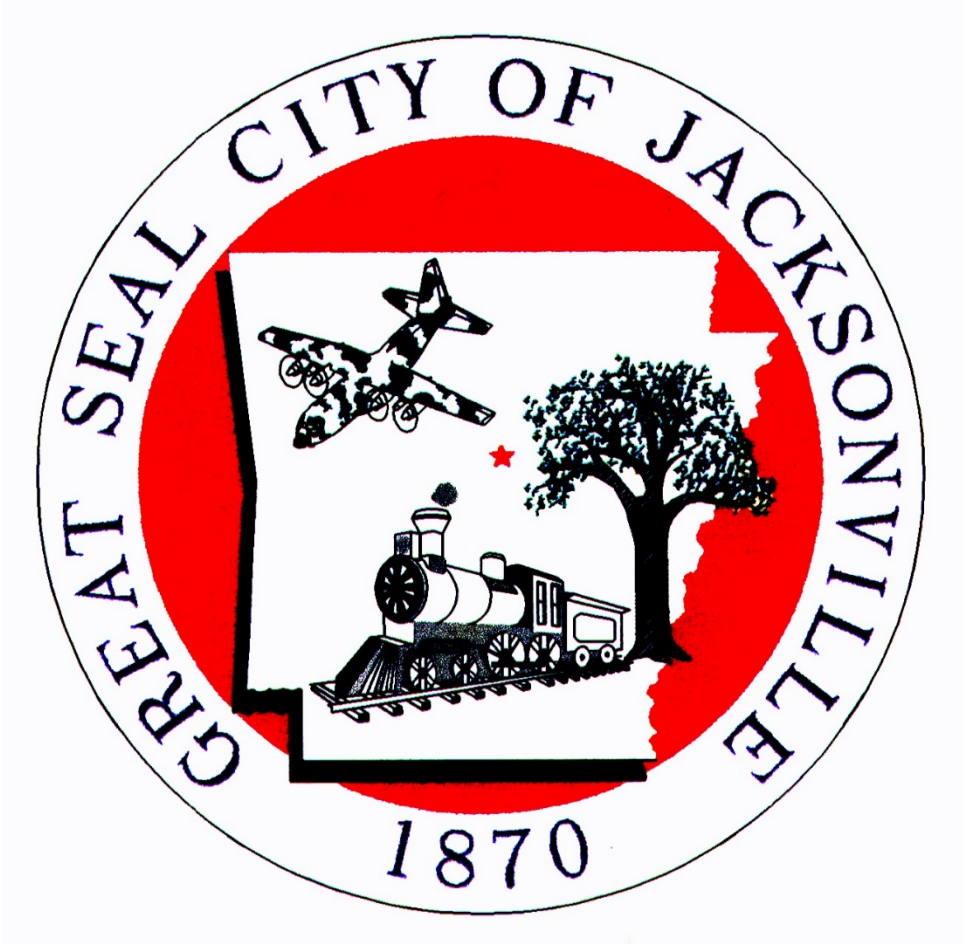


**The Consolidated Annual Performance and
Evaluation Report (CAPER)
Draft for Approval**



Jacksonville, Arkansas

January 1, 2025 through December 31, 2025

2025 Consolidated Annual Performance and Evaluation Report

Cover

Name of Jurisdiction: City of Jacksonville

Lead Agency Responsible
for Preparing the 2025 Consolidated
Annual Performance and
Evaluation Report Community Development Office
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Period Covered by the 2025
Consolidated Annual Performance
and Evaluation Report: 2025 Program Year
January 1, thru December 31, 2025

The Jurisdiction:

Name of Authorized Official:
Jeff Elmore, Mayor

Signature and Date:

 3/30/24

CR-05 - Goals and Outcomes

Progress the jurisdiction has made in carrying out its strategic plan and its action plan. 91.520(a)

This could be an overview that includes major initiatives and highlights that were proposed and executed throughout the program year.

The city continues to strive to meet the goals for homeowners, homebuyers, sub-recipients, and to eliminate slum and blight, despite the challenge of funding. The City's priorities and goals were to meet the needs outlined in the 2025 Annual Action Plan. The City's expenditure of funds in 2025 was consistent in meeting housing rehabilitation, public facility/improvements, general administration, neighborhood revitalization and public services goals. After reconciling unallocated funds from 2018-2023 to realign the goals and expectations of the current needs of the community. The reallocation was not approved by HUD until January 2025, which caused some delays. Adjustments were made to the following areas that seemed to be the community need for 2025 which carried over from prior years and processed through 2025 and into 2026.

CDBG Administration: The Office of Community Development has 1 staff to administer funds for the City. There is a 20% cap on administration allocations annually for all administrative costs. The role is a very diverse role that entailed administering all CDBG programs, accounting for all CDBG funds, allocating and reallocating all funds, setting up projects and executing projects in the federal system, provide direct service to residents with their financial assistance needs (until the sub-recipient was successfully contracted), inspect rehab projects, hire contractors, bidding projects out, provided one on one services to residents, and bridge the gaps of services and resources to the community through collaborations and partnerships across central Arkansas and the state.

CDBG Public Service: The Office of Community Development provided utility assistance for water bills for residents, until a new sub-recipient was contracted to fulfill the objectives of their award. Security deposits were paid on behalf of 5 households, and 6 displaced families were assisted with temporary emergency shelter during crisis after housing complex was condemned. Another family with disabled children received emergency temporary shelter after losing their housing due to loss of employment. Utility assistance for delinquent water bill was provided to a family who was unable to cover bill after a loss of employment.

CARES/CDBG-CV Public Service: The Office of Community Development provided financial hardship assistance because of COVID to residents who contracted COVID which caused setbacks within their household. Assistance was provided to 3 individuals through the Financial Hardship Program which providing food, electric, gas and rental assistance totaling \$5,057.45.

Comparison of the proposed versus actual outcomes for each outcome measure submitted with the consolidated plan and explain, if applicable, why progress was not made toward meeting goals and objectives. 91.520(g)

Categories, priority levels, funding sources and amounts, outcomes/objectives, goal outcome indicators, units of measure, targets, actual outcomes/outputs, and percentage completed for each of the grantee’s program year goals.

Goal	Category	Source / Amount	Indicator	Unit of Measure	Expected – Strategic Plan	Actual – Strategic Plan	Percent Complete	Expected – Program Year	Actual – Program Year	Percent Complete
Economic Development	Create or retain jobs	CDBG: \$15000	Jobs created/retained	Jobs	5	0	0.00%	5	0	0.00%
Economic Development	Create or retain jobs	CDBG: \$15000	Buildings Demolished	Buildings	0	1		3	0	0.00%
Housing	Affordable Housing	CDBG: \$55729	Homeowner Housing Added	Household Housing Unit	5	0	0.00%	5	0	0.00%
Housing	Affordable Housing	CDBG: \$55729	Homeowner Housing Rehabilitated	Household Housing Unit	10	1	0.00%	10	1	10.00%
Neighborhood Revitalization	Non-Housing Community Development	CDBG: \$15000	Buildings Demolished	Buildings	3	2	66.67%	3	2	66.67%

Program Administration	Affordable Housing Homeless Non-Homeless Special Needs Non-Housing Community Development Economic Development	CDBG: \$50994	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit	Persons Assisted	2500	772	30.88%	2500	0	0.00%
Program Administration	Affordable Housing Homeless Non-Homeless Special Needs Non-Housing Community Development Economic Development	CDBG: \$50994	Public service activities other than Low/Moderate Income Housing Benefit	Persons Assisted	1500	867	57.80%	1550	0	0.00%

Program Administration	Affordable Housing Homeless Non-Homeless Special Needs Non-Housing Community Development Economic Development	CDBG: \$50994	Homeowner Housing Added	Household Housing Unit	5	0	0.00%	5	0	0.00%
Program Administration	Affordable Housing Homeless Non-Homeless Special Needs Non-Housing Community Development Economic Development	CDBG: \$50994	Homeowner Housing Rehabilitated	Household Housing Unit	30	1	3.33%	10	1	10.00%

Program Administration	Affordable Housing Homeless Non-Homeless Special Needs Non-Housing Community Development Economic Development	CDBG: \$50994	Buildings Demolished	Buildings	5	2	40.00%	3	2	66.67%
Public Facility/Improvements	Non-Housing Community Development	CDBG: \$80000	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit	Persons Assisted	8000	772	9.65%	8000	772	9.65%
Public Service	Homeless Non-Homeless Special Needs Non-Housing Community Development	CDBG: \$38245	Public service activities other than Low/Moderate Income Housing Benefit	Persons Assisted	1500	0	57.80%	1500	867	57.80%

Table 1 - Accomplishments – Program Year & Strategic Plan to Date

Assess how the jurisdiction’s use of funds, particularly CDBG, addresses the priorities and specific objectives identified in the plan, giving special attention to the highest priority activities identified.

The lingering effects of the pandemic continued to create financial hardship for families in 2025. In response, the City maintained its focus on supporting very low- to moderate-income individuals and families who experienced direct or indirect financial challenges due to COVID-19. Households were particularly affected as head of household became sick, infecting the other family members, causing other health complications to surface, creating additional strain on household finances.

CDBG-CV funds helped address several of these needs by providing food assistance and financial support for delinquent utility bills, rent payments. The approval of the substantial amendment also allowed the City to reallocate funds to areas of greater need after no small businesses were able to meet the eligibility requirements under the economic development category.

With the 2025 funding now awarded, programming will continue into 2026. Planned activities include workshops and initiatives that strengthen economic development through training in gardening and farming, housing education, workforce development, homebuyer workshops, housing counseling, and other related services.

***Please note, the actual numbers are not reflected in table 1 and may be adjusted after results of the 2022, 2023 and 2024 CAPERs are provided by HUD. The actual numbers can’t be provided due to the 2025 AAP not being approved until last quarter of 2025 program year.**

CR-10 - Racial and Ethnic composition of families assisted

Describe the families assisted (including the racial and ethnic status of families assisted).

91.520(a)

	CDBG
White	0
Black or African American	46
Asian	0
American Indian or American Native	0
Native Hawaiian or Other Pacific Islander	0
Total	46
Hispanic	0
Not Hispanic	46

Table 2 – Table of assistance to racial and ethnic populations by source of funds

Narrative

The table list families assisted under financial hardship and utility assistance programs funded by CDBG. There are several activities that do not capture data, and some activities are of benefit to an area and will reflect in the 2025 CAPER, once the numbers are aggregated, after completion of future activities. Efforts are constantly being made to capture the desired data to support the need.

According to the American Community Survey (ACS), 5yr estimates, the racial/ethnic composition of Jacksonville is 49% White, 35% Black/African American, 5% Two or more races, 1% Asian, and less than 1% American Indian, 9% of the population identifies as Hispanic. 13% of families are below the poverty line in Jacksonville. Please note, some reporting databases allow participants to choose multi-racial in addition to the races on the table above, therefore those individuals are not fully represented in this chart but added to another racial/ethnic composition to show the data (may be reflected in the Black or African American category).

*Updates were provided to this section however the numbers will never be exact.

CR-15 - Resources and Investments 91.520(a)

Identify the resources made available

Source of Funds	Source	Resources Made Available	Amount Expended During Program Year
CDBG	public - federal	254,968	\$224,598

Table 3 - Resources Made Available

Narrative

*CDBG-CV-public-federal; resources made available, 249,456.00; amount expended at the end of the program year was \$192,820.00

Identify the geographic distribution and location of investments

Target Area	Planned Percentage of Allocation	Actual Percentage of Allocation	Narrative Description
Low Income Individuals or Families	100	100	
SUNNYSIDE INCLUSIVE OF CT 36.05			

Table 4 – Identify the geographic distribution and location of investments

Narrative

The Office of Community Development had a few challenges over the years with expending all funds in a timely manner and as a remedy to timeliness and new community needs, the current Director reconciled all allocated and unallocated funds in 2023/2024. Due to reconciliations, the office reallocated funds from 2018-2023 totaling \$412,593, and all totals rolled over to 2025. After which, the office processed a work plan with HUD, to set a path toward effectively expending all funds moving into 2025. During year 2025, program activities in economic development were placed on hold, attending to housing rehabilitation, public facility/improvements, general administration, neighborhood revitalization and public services, (after obtaining a sub-grantee). Once all were established and confirmed by HUD, reimbursements to the City continued for admin costs, public services and financial hardship. The 2025 AAP was not approved until last quarter of 2025, meanwhile focus was given to contracting a new sub-recipient to provide public service activities to assist citizens in need. 2020 CDBG substantial amendment was formally approved in last quarter of 2025, and focus was given to expend remaining funds under CDBG-CV, due to the grant deadline and amendment approval this program was placed as a top priority. During the year, over 45 applications were received and processed and over 225+ callers were provided with resources and referrals within the central Arkansas areas to assist with their most immediate needs.

Breakdown Expenditures by Grant: **CDBG**: Public Service \$35,025.00; Public Facility Improvement \$102,524.00; Rehab Admin; \$30,000.00; and General Admin; \$46,148.00; totaling **\$224,598.39** expended in 2025. Not reflecting on report, 2 Demolitions totaling **\$10,900.00**. Note, public service through administrative office, (water bill and temporary housing assistance), totaling **\$3,061.00**.

Please note, additional public service activity was extended to provide supplies for care-packs, during the 2025 Point-In-Time count for 34 unsheltered individuals in the city. Items to keep warm along with non-perishable items were included in the care-packs, expenses totaling **\$626.07**. Sock and hygiene products were provided by a local civic group, health department and homeless organization which were also included within the care-packs.

CDBG-CV (Other): Public Service, (financial hardship assistance): \$148,235.90, expended through 2025. The COVID funds are at 77% expended, and moving forward with final activities now that substantial amendment was approved in August 2025. Total amount expended through 2025 was **\$192,819.83**. As the Nation moves further away from the extremes of COVID and migrate to healthier outcomes, cities across the Nation are faced with finding creative ways to expend COVID funds. Under the approved substantial amendment, the office of Community Development will finalize the reallocated funds for public facility/improvement for HVAC system that will aid in combating air-borne pathogens etc., within the public space.

*Totals were pulled from the report and are not accurately aggregated and may not be calculated correctly.

Leveraging

Explain how federal funds leveraged additional resources (private, state and local funds), including a description of how matching requirements were satisfied, as well as how any publicly owned land or property located within the jurisdiction that were used to address the needs identified in the plan.

No private, state or local funds were leveraged in 2025 nor were there any public owned property locations used to address the needs in the plan.

***There are hopes for future leveraging to accomplish future project goals for the next 5-year consolidated plan.**

CR-20 - Affordable Housing 91.520(b)

Evaluation of the jurisdiction's progress in providing affordable housing, including the number and types of families served, the number of extremely low-income, low-income, moderate-income, and middle-income persons served.

	One-Year Goal	Actual
Number of Homeless households to be provided affordable housing units	0	0
Number of Non-Homeless households to be provided affordable housing units	1	6
Number of Special-Needs households to be provided affordable housing units	0	0
Total	1	6

Table 5 – Number of Households

	One-Year Goal	Actual
Number of households supported through Rental Assistance	0	6
Number of households supported through The Production of New Units	0	0
Number of households supported through Rehab of Existing Units	10	3
Number of households supported through Acquisition of Existing Units	0	0
Total	10	9

Table 6 – Number of Households Supported

Discuss the difference between goals and outcomes and problems encountered in meeting these goals.

Due to the requirements of the prior FY2024 AAP and the work plan being mandatory to move forward with activities, neither were approved until January 2025. *The rehabilitation of 35 existing units was the standing goal for program year 2025. Increasing budget limits and electronic application will aid to executing a higher number of rehabs in Phase 2 in the upcoming year. There was a shift of priority to accommodate immediate needs in the city. Resulting in 2 home demolitions accomplished after extreme health and safety concerns were raised in the community. Assistance was provided to prevent

homelessness for displaced residents of the city after a federal government shutdown, which halted all federally funded emergency services resulting in the city stepping in to provide emergency assistance to **39** people. Providing rental deposits for 5 families who were displaced after public housing complex was condemned due to health and safety concerns. Total number of people receiving assistance was **12**. Assisted 6 families with emergency shelter who were unable to find timely housing after the condemnation. Total number of people that received assistance was **27**.

Training, monitoring and reconciliations for CDBG-CV were finalized late 2025 and substantial amendment approved in August 2025. A major push to accomplish more favorable outcomes, to meet the expectations outlined in the 2024 work plan to continue positive traction with the current needs, within a timely manner. Public services were provided to residents experiencing financial hardship due decrease in income. Utility assistance was provided to a family of **7** members by doing so eliminated the possibility of eviction. Public services were provided to residents experiencing financial hardship due to COVID related issues. As a result, approximately 77% of the COVID funds have been expended, and the remainder will be expended through public facility improvement and delivery costs. A large number of individuals were assisted with COVID funds by way of the financial hardship assistance program which eliminated those individuals from becoming homeless due to COVID.

Discuss how these outcomes will impact future annual action plans.

Moving forward now that the outcomes have been established, plans were set in place and goals were updated. New community partnerships assisted with needed services for low-income individuals and families for 2025. The 1st phase of the reallocation of 5 years of unobligated funds was expended in 2025. Public services, housing rehab and facility improvements were the top priorities in 2025 to finalize the overall outcomes set forth in the 2021-2025 Consolidated Plan. Phase 2 will be executed in the upcoming year to close out prior activities to prepare for the next 5-Year Consolidated Plan.

Include the number of extremely low-income, low-income, and moderate-income persons served by each activity where information on income by family size is required to determine the eligibility of the activity.

Number of Households Served	CDBG Actual	HOME Actual
Extremely Low-income	24	0
Low-income	22	0
Moderate-income	0	0
Total	46	0

Table 7 – Number of Households Served

Narrative Information

There is a grand need for financial assistance that impacts outcomes for extremely low to low income families within the city. Evictions are at a rise and were reflected in the office contact and outreach provided and the amount of assistance provided/referred, in 2025. Additional resources and assistance is needed for the city in order to reach additional positive outcomes. Surrounding shelters are operating at max capacity. To combat the need, efforts to increase partnerships with organizations who provide housing assistance and homeless prevention assistance to extremely low to low-income families is a continuous process. 13 families were impacted by the public service activities and with an increase in funding and new sub-recipient partnerships the impact will be even greater.

CR-25 - Homeless and Other Special Needs 91.220(d, e); 91.320(d, e); 91.520(c)

Evaluate the jurisdiction's progress in meeting its specific objectives for reducing and ending homelessness through: Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

The City of Jacksonville is a member of Central Arkansas Team Care for the Homeless (CATCH)/Continuum of Care (CoC) as well as the Director was an active board member for 2025 and currently serving in 2026. Services include assisting as chair to review, rank and score the 2.6 million dollars of funding that local non-profits administer to the homeless and those at risk of homelessness each year. Attendance is required to quarterly and board meetings as well as committee meetings. As a board member there is direct access and updates to resources in the central Arkansas area. In efforts to bridge the gaps in services for the unsheltered in the city for those who are homeless and at risk of being homeless. CATCH/CoC has several agencies that assist the homeless with a variety of services. Each agency has its own outreach policy and guidelines for accessing their services as it relates to everyone's needs, therefore there's a great push to increase access to the availability of beds for the unsheltered in the City and across the County.

The City assisted with the transfer of the annual warming center physical address by coordinating meetings over the year, to pull together past and present faith-based organizations and community organizations to scope out a plan to continue services during extreme weather to the most vulnerable residents in the city. The efforts of the coordination yielded a new church organization taking the baton and setting up their facility to provide day and night services to our unsheltered during extreme weather events. The city also coordinated efforts to collaborate with Arkansas Red Cross (ARC) to prepare the new church to be an emergency response site in case of a disaster or extreme weather event that assist displaced individuals with a place to shelter. Cots, blankets and supplies were provided to the new church to add to their supply. A "thunderbolt exercise" was administered to ensure the facility was prepared for an emergency. The church scored a total of 94 points (out of 100), which was one of the highest scores across the state for preparedness.

The city completed onboarding a new subrecipient to provide public services to the residents. Those services include food distribution, utility assistance and temporary lodging for displaced individuals. In the last quarter of 2025, the service provider was able to familiarize with the new process, review current applicant files, contact applicants, and switch over processes, all to be versed on executing the procedures within their scope of work as they proceed into the new year ahead.

Through a partnership with Jacksonville Housing Authority and Lonoke County Housing Authorities as well as several others, the unsheltered or displaced residents are advised to apply at both locations as well as any additional Public Housing Authorities that have an open application. This has become a common practice, between the caller and the Office of Community Development to ensure the caller is exhausting all possible opportunities for housing that are available at any given time.

Addressing the emergency shelter and transitional housing needs of homeless persons

During the pandemic, there were funds available to low to moderate income families who had financial hardship due to COVID related issues and were unable to pay their rent, electricity, gas or water bills; i.e., there may have been a loss of job due to contracting COVID or hours were cut back due to contracting COVID or individual was a caregiver to someone who contracted COVID and unable to work and as a result fell into a financial hardship. There was also assistance available to help families who were experiencing an inability to purchase food because of COVID, ie, their electricity may have been disconnected due to being terminated from their job and as a result, their electricity was shutoff which caused their food to spoil.

Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: likely to become homeless after being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); and, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs

The homeless resource guide for Central Arkansas is shared with unsheltered individuals and those at risk of being homeless, to encourage contact to service providers within the catchment area of central Arkansas, to assist them with their most immediate needs. Also, by serving on the board of Central Arkansas Team Care for the Homeless/Continuum of Care, (CATCH/CoC), the Director can gain knowledge of all bed availability and insight to all the programs existing within the service area. Inviting those service providers to meetings that affect and empower the residents and non-housed residents of the City is very effective. Increasing partnerships with other service providers only increases the resources available to the city. A Homeless/Unsheltered committee was formed in early 2024, to bring together all myriads of professionals within Jacksonville to assist with concerns that were being voiced in the city, for the unsheltered, (homelessness, transportation deserts, food deserts and lack of resources in the area, etc). Partnerships were formed with health services organizations, social service organizations, farming organizations, community gardening organizations, non-profit organizations, education organizations and youth organizations.

Each organization under CATCH/CoC has their own discharge plan to assist the homeless with a plan toward permanent housing by assisting with case management to provide supportive services within their respective organizations and through partnerships throughout the CoC. Cultivating collaborations with future chronically homeless tiny home facilities as well as future micro home transitional housing facilities will help aid in placement of those homeless that would like to be housed and not on the streets long term.

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again

As previously mentioned, the homeless resource guide for Central Arkansas is shared with homeless individuals to make contact to service providers within the Continuum of Care (CoC) to assist them with their most immediate needs. Due to the concentration of shelters being in Little Rock, a pilot app was created to capture all bed availability in all shelters that aid the unsheltered and those at risk of being homeless. This app is kept in real time and entries are expected to be processed weekly on availability of beds at any shelter at any given time. It is a plan to expand the pilot app to the entire County and so on, once more shelters are brought online and up and running. This will be a major asset to central Arkansas once it's totally online. All by ensuring that the temporary management of homelessness transitions to a more permanent home in the long run.

CR-30 - Public Housing 91.220(h); 91.320(j)

Actions taken to address the needs of public housing

Community Development does not administer public housing, however, Jacksonville Housing Authority (JHA) operates 100 public housing units and manages 55 single-family homes. At the end of 2023, JHA received 748 additional Housing Choice Vouchers (HCVs), expanding housing opportunities for Jacksonville residents and across Pulaski County. In 2024, specialized vouchers such as Veterans Affairs Supportive Housing (VASH) and Foster Youth to Independence (FYI) were also made available.

When a local PHA was condemned due to unsafe living conditions and repeated failed inspections, the City partnered with JHA to prevent homelessness. Despite a federal shutdown limiting resources, remaining families were assisted with emergency housing or security deposits to ensure safe relocation until federal programs resumed.

JHA improved public housing by completing major modernization projects, strengthening preventive maintenance, and ensuring units meet HUD standards. Resident support was expanded through community service referrals, while safety was enhanced with better lighting and law-enforcement partnerships. Operational processes, including leasing and rent calculations, were streamlined, and staff training was increased. Accessibility needs were met through Section 504 and ADA-compliant accommodations and modifications.

Actions taken to encourage public housing residents to become more involved in management and participate in homeownership

The City encourages public housing residents to pursue homeownership through programs like Family Self-Sufficiency (FSS), administered by JHA. The agency promoted resident engagement by supporting active Resident Councils, encouraging participation in Resident Advisory Board meetings, and expanding communication through newsletters, onsite meetings, digital updates, and community events. Residents were invited to help shape key policies, including the Annual PHA Plan and Capital Fund priorities. Participation in FSS programs was also expanded, helping residents build savings, strengthen financial skills, and prepare for future homeownership opportunities.

Actions taken to provide assistance to troubled PHAs

JHA supported troubled PHAs by providing housing assistance during financial and COVID-related hardships, assuming vouchers from a closing PHA, and coordinating with a neighboring PHA and the city to rehouse residents from a condemned agency. A strengthened referral system also helped unsheltered and displaced households access available housing resources, including successful voucher portability to areas with shorter waitlists.

In addition, JHA delivered extensive technical assistance to help stabilize and improve PHA operations. This included guidance on HUD compliance and reporting, staff training in core program areas, reviews of policies and procedures, support implementing corrective action plans, and efforts to improve REAC scores and internal controls. Tools, templates, and best practices were shared to build long-term capacity, and ongoing monitoring ensured sustained progress.

CR-35 - Other Actions 91.220(j)-(k); 91.320(i)-(j)

Actions taken to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment. 91.220 (j); 91.320 (i)

The City actively evaluates and addresses public policies that create barriers to affordable housing, including land use controls, zoning ordinances, and building codes. A collaborative team—consisting of the City Engineer, Economic Development Director, Council Members, City Attorney, and Mayor—regularly reviews policies to identify and mitigate obstacles to housing affordability. This includes assessing development fees, growth limitations, and tax policies that impact residential investment.

Research is ongoing to identify programs that maintain and enhance the existing housing stock while exploring alternative funding sources to offset declining State and Federal allocations. The Director of Community Development has pursued private funding opportunities to support housing assistance and affordability initiatives. Additionally, the Economic Development Director works to reduce negative effects of restrictive policies by promoting redevelopment concepts and balanced housing strategies.

Public engagement remains a priority. The City provided opportunities for citizen input during open comment periods in 2025 and will reintroduce workshops in 2026 focused on homeownership, computer literacy, and community gardening for very low to moderate-income households. These efforts aim to empower residents and strengthen community resilience.

The City continued to enforce the goals of the FY2021–2025 Consolidated Plan by preserving housing stock, preventing deterioration, and supporting redevelopment for low- to moderate-income families. Recognizing that rising material and labor costs have created financial stress for homeowners, program limits were increased in 2024 to ensure that critical repairs and replacements remain attainable. These adjustments directly address economic barriers and help sustain affordable housing options.

Actions taken to address obstacles to meeting underserved needs. 91.220(k); 91.320(j)

The City continues to address obstacles that impact underserved populations, particularly in the areas of transportation and language accessibility. Public transportation remains a significant challenge for low-income residents and seniors. Despite ongoing discussions with local transit providers from 2019 through 2024, no favorable outcome has been reached. The closure of the local taxi company during the pandemic eliminated a critical resource for seniors who relied on taxi vouchers to maintain independence. Currently, no taxi company operates within the city under the required guidelines.

To mitigate this barrier, the City has engaged in ongoing conversations with organizations that have viable transportation resources, exploring partnerships to restore mobility options for seniors and other underserved residents. These efforts remain a priority in public forums and planning discussions.

Language accessibility is another area of focus. The City's website offers language selection options to help residents understand available services. Additionally, documents linked on the site can be translated upon request, ensuring that non-English-speaking residents have equitable access to information. These measures aim to reduce communication barriers and improve service delivery for all residents.

Looking ahead, the City plans to continue pursuing transportation partnerships and expand language access initiatives to ensure that underserved populations receive the support they need.

Actions taken to reduce lead-based paint hazards. 91.220(k); 91.320(j)

The City follows strict notification, inspection, testing, and abatement procedures in compliance with 24 CFR Part 35 to reduce lead-based paint hazards. The Community Development office conducts site inspections for all rehabilitation projects involving homes built prior to 1978, checking for deteriorated paint and ensuring lead-safe work practices whenever lead is present.

Printed materials and outreach efforts are provided as resources allow, educating residents on lead hazards and safe practices. All contractors engaged in rehabilitation projects are required to follow lead-safe protocols, minimizing exposure risks during repairs.

To strengthen program capacity, the Director is scheduled to attend a three-day lead-based paint training in the first half of the upcoming year. Successful completion will result in certification as a lead inspector, enabling the City to expand in-house expertise and improve compliance monitoring.

These actions reflect the City's commitment to protecting public health, maintaining safe housing conditions, and continuously improving lead hazard reduction strategies.

Actions taken to reduce the number of poverty-level families. 91.220(k); 91.320(j)

The City continues to implement strategies aimed at reducing the number of poverty-level families by addressing housing, financial literacy, and access to resources. Through the use of CDBG funds, qualified applicants receive assistance for critical home repairs that would otherwise be unaffordable, helping preserve housing stability and prevent displacement. When possible, the City leverages additional funding sources to maximize impact.

To promote homeownership, first-time homebuyers are encouraged to utilize the down payment assistance program. Several inquiries and applications were received in 2024, and plans are underway to host homebuyer workshops in the upcoming year to educate new and existing residents on

pathways to ownership. These efforts aim to build long-term wealth and stability for low-income families.

Central Arkansas Development Council (CADC) continues to offer a variety of free services to individuals and families, and the partnership has expanded resources available to residents beyond what the City could provide alone. Looking ahead, the City will continue collaborations for workshops and training focused on self-sufficiency, financial education, and community empowerment to further reduce poverty and improve quality of life.

Actions taken to develop institutional structure. 91.220(k); 91.320(j)

The City strengthens its institutional structure through partnerships with the Jacksonville Housing Authority, faith-based organizations, housing providers, and private industry to coordinate services and maximize resources. The Director enhanced communication with HUD and received technical assistance, along with attending training courses in 2025 on CDBG IDIS, Housing Rehabilitation, and advanced CDBG topics. Upcoming training on lead-based paint and project management will further build capacity and improve program delivery.

Actions taken to enhance coordination between public and private housing and social service agencies. 91.220(k); 91.320(j)

The City actively worked to enhance coordination between public and private housing organizations and social service agencies to better serve vulnerable populations. Public meetings were held to engage these stakeholders, fostering collaboration and aligning efforts to address housing and social service needs within the community.

The City maintained ongoing engagement with agencies that assist the chronically homeless, focusing on increasing shelter capacity as new facilities are developed to meet growing demand. In preparation for emergencies and inclement weather, the City ensured that the local warming center was properly equipped with cots and other essential resources to provide immediate relief for unsheltered individuals.

Additionally, City staff participated in Arkansas Red Cross training to ensure the warming center could be activated quickly during a crisis. This proactive approach strengthens emergency response capabilities and ensures that residents in need have access to safe shelter during extreme conditions.

Identify actions taken to overcome the effects of any impediments identified in the jurisdictions analysis of impediments to fair housing choice. 91.520(a)

The City addressed impediments to fair housing choice through education, outreach, and neighborhood revitalization. Updated flyers, posters, and brochures were distributed, and staff participated in HUD trainings, workshops, and roundtable discussions in 2025. During National

Community Development Week, the City hosted training for nonprofits to ensure compliance with fair housing laws.

Following the 2023 tornadoes, the City assessed housing impacts, demolished unsafe and vacant structures, and prioritized assistance for residents in unhealthy conditions. Emergency rehabilitation grants were provided to eligible homeowners, and revitalization efforts continued in targeted LMA areas. Partnerships supported community gardens through EQIP grants and raised-bed gardening workshops to combat food insecurities.

The City also promoted housing rehabilitation programs, with Phase 2 set to assist at least five low-to moderate-income homeowners with repairs such as roof replacement, sewer and water line upgrades, HVAC systems, and accessibility improvements. These actions reflect the City's commitment to reducing barriers and expanding fair housing opportunities.

CR-40 - Monitoring 91.220 and 91.230

Describe the standards and procedures used to monitor activities carried out in furtherance of the plan and used to ensure long-term compliance with requirements of the programs involved, including minority business outreach and the comprehensive planning requirements

Several meetings took place early in 2025 to determine the capacity, expertise and ability of the new sub-recipient to ensure funds can benefit the very low to low-income individuals and families in a timely manner. In December 2025 the new sub-recipient started receiving applications for utility assistance, request for emergency food distribution and can provide emergency housing as needed. Quarterly reporting and monitoring will start in January and will be ongoing throughout the year. The new monitoring tool created will be utilized during annual review.

In the past, the City of Jacksonville systematically monitored all CDBG funded activities to ensure compliance with federal, state and local regulations. The sub-recipient is required to submit quarterly reports detailing their progress in meeting the performance outlined in their contract agreement. Each year an assessment is done to determine the level of risk for each sub-recipient as it relates to monitoring. The city also conducts unannounced site visits to observe how the day-to-day operations are being conducted. During the year a sub-recipient request for proposal application was created to utilize during the search for other non-profit organizations that can fill in gaps in services for the city in order to provide resources that are normally unavailable within the city limits.

Citizen Participation Plan 91.105(d); 91.115(d)

Describe the efforts to provide citizens with reasonable notice and an opportunity to comment on performance reports.

The City of Jacksonville maintains a Citizen Participation Plan. The city actively follows the plan. The City's Citizen Participation Plan includes the use of virtual meetings when needed and shorten comment periods as allowed with new ruling by HUD. All information is publicly advertised in advance of the dates of public meeting in accordance with the Citizen Participation Plan.

The city places a public notice in the Leader announcing the 15-day comment period for the CAPER. Paper copies were made available for public review at the Ester Nixon Library, 703 West Main Street; the Mayor's office at #1 Municipal Drive; and the Community Development office at 109 South Second Street. The CAPER is also posted on the City's website. QR code was also provided on the entry door of Community Development building, to link the draft to the public. Public notice was published on February 11 and 25, 2026, and public comment period was March 2-17, 2026. Public hearing was scheduled for March 19, 2026 at 6pm at City Hall, located at #1 Municipal Drive in Jacksonville.

As of the close of the public comment period there were no comments to add. Presentation was provided on the end of year goals and accomplishments during the public hearing that was held on March 19th, approving the 2025 CAPER.

CR-45 - CDBG 91.520(c)

Specify the nature of, and reasons for, any changes in the jurisdiction's program objectives and indications of how the jurisdiction would change its programs as a result of its experiences.

In 2020 the city added two new goals to its Five-Year Consolidated Plan. HUD allocated COVID funding in the amount of \$249,456 to which assistance was made available to small businesses that had been affected by COVID-19 and households experiencing financial hardship. There were difficulties in the local small businesses meeting the criteria of having an eligible activity which included hiring a low/mod employee; retaining a low/mod employee; paying office rent/utilities; paying delinquent rent/utilities for low/mod households; providing food to low/mod households. As a result, this project was amended in December of 2023 and was formally approved in August 2025. Public services with program delivery costs along with a public facility improvement project will close out this particular program.

The Food Backpack Program was successful for 2 years, however was placed on hold. This program provided meals to children of low/mod households for the weekends, Saturday and Sunday. They were provided meals for breakfast, lunch, dinner and a snack. The city partnered with Our Club and the Jacksonville Boys and Girls Club. The program is better served as a supplement for families experiencing financial hardship since there is no evidence to support continuing this program.

In the case with the household experiencing financial hardship because of COVID, if they were behind on their rent and/or utilities, funds could be used to pay up to 5 months past due plus the current month. This program was successful and will continue to be funded until expended. Families were also assisted with food during their crisis if they were unable to purchase food after delinquent bills cause shut offs that hindered the ability to keep refrigerated food safe. The city assisted 1 household with rental and utility assistance under the COVID funding. Guidelines and applications are on the city's website and made available to citizens that call the office. Applications were mailed, emailed, picked up and delivered to the citizens as needed.

There was also a need to add public facility improvement to decrease the spread of COVID within the Jacksonville Boys and Girls Club (JGBC) after utilizing funds for the Jacksonville Senior Center HVAC system. The JGBC HVAC airflow system within the gymnasium is dated and lack proper ventilation to filter out airborne pathogens, which could cause mass sickness within an enclosed area of congregation. Youths are at greater risk of exposure to COVID and other airborne infections and will benefit greatly once the system is updated.

CR-45 - CDBG 91.520(c)

Specify the nature of, and reasons for, any changes in the jurisdiction's program objectives and indications of how the jurisdiction would change its programs as a result of its experiences.

Does this Jurisdiction have any open Brownfields Economic Development Initiative (BEDI) grants?

No

[BEDI grantees] Describe accomplishments and program outcomes during the last year.

N/A

CR-58 – Section 3

Identify the number of individuals assisted and the types of assistance provided

Total Labor Hours	CDBG	HOME	ESG	HOPWA	HTF
Total Number of Activities	0	0	0	0	0
Total Labor Hours					
Total Section 3 Worker Hours					
Total Targeted Section 3 Worker Hours					

Table 8 – Total Labor Hours

Qualitative Efforts - Number of Activities by Program	CDBG	HOME	ESG	HOPWA	HTF
Outreach efforts to generate job applicants who are Public Housing Targeted Workers					
Outreach efforts to generate job applicants who are Other Funding Targeted Workers.					
Direct, on-the job training (including apprenticeships).					
Indirect training such as arranging for, contracting for, or paying tuition for, off-site training.					
Technical assistance to help Section 3 workers compete for jobs (e.g., resume assistance, coaching).					
Outreach efforts to identify and secure bids from Section 3 business concerns.					
Technical assistance to help Section 3 business concerns understand and bid on contracts.					
Division of contracts into smaller jobs to facilitate participation by Section 3 business concerns.					
Provided or connected residents with assistance in seeking employment including: drafting resumes, preparing for interviews, finding job opportunities, connecting residents to job placement services.					
Held one or more job fairs.					
Provided or connected residents with supportive services that can provide direct services or referrals.					
Provided or connected residents with supportive services that provide one or more of the following: work readiness health screenings, interview clothing, uniforms, test fees, transportation.					
Assisted residents with finding child care.					
Assisted residents to apply for, or attend community college or a four year educational institution.					
Assisted residents to apply for, or attend vocational/technical training.					
Assisted residents to obtain financial literacy training and/or coaching.					
Bonding assistance, guaranties, or other efforts to support viable bids from Section 3 business concerns.					
Provided or connected residents with training on computer use or online technologies.					
Promoting the use of a business registry designed to create opportunities for disadvantaged and small businesses.					
Outreach, engagement, or referrals with the state one-stop system, as designed in Section 121(e)(2) of the Workforce Innovation and Opportunity Act.					

Other.					
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Table 9 – Qualitative Efforts - Number of Activities by Program

Narrative

The expenditures of these funds did not result in any covered or new hires during the 12-month period because the City does not meet the reporting threshold of \$200,000 per construction activities.

PR26 CDBG



Office of Community Planning and Development
 U.S. Department of Housing and Urban Development
 Integrated Disbursement and Information System
 PR26 - CDBG Financial Summary Report
 Program Year 2025
 JACKSONVILLE , AR

DATE: 01-30-26
 TIME: 14:20
 PAGE: 1

PART I: SUMMARY OF CDBG RESOURCES

01 UNEXPENDED CDBG FUNDS AT END OF PREVIOUS PROGRAM YEAR	0.00
02 ENTITLEMENT GRANT	254,968.00
03 SURPLUS URBAN RENEWAL	0.00
04 SECTION 108 GUARANTEED LOAN FUNDS	0.00
05 CURRENT YEAR PROGRAM INCOME	0.00
05a CURRENT YEAR SECTION 108 PROGRAM INCOME (FOR SI TYPE)	0.00
06 FUNDS RETURNED TO THE LINE-OF-CREDIT	0.00
06a FUNDS RETURNED TO THE LOCAL CDBG ACCOUNT	0.00
07 ADJUSTMENT TO COMPUTE TOTAL AVAILABLE	0.00
08 TOTAL AVAILABLE (SUM, LINES 01-07)	254,968.00

PART II: SUMMARY OF CDBG EXPENDITURES

09 DISBURSEMENTS OTHER THAN SECTION 108 REPAYMENTS AND PLANNING/ADMINISTRATION	178,450.39
10 ADJUSTMENT TO COMPUTE TOTAL AMOUNT SUBJECT TO LOW/MOD BENEFIT	0.00
11 AMOUNT SUBJECT TO LOW/MOD BENEFIT (LINE 09 + LINE 10)	178,450.39
12 DISBURSED IN IDIS FOR PLANNING/ADMINISTRATION	46,148.00
13 DISBURSED IN IDIS FOR SECTION 108 REPAYMENTS	0.00
14 ADJUSTMENT TO COMPUTE TOTAL EXPENDITURES	0.00
15 TOTAL EXPENDITURES (SUM, LINES 11-14)	224,598.39
16 UNEXPENDED BALANCE (LINE 08 - LINE 15)	30,369.61

PART III: LOWMOD BENEFIT THIS REPORTING PERIOD

17 EXPENDED FOR LOW/MOD HOUSING IN SPECIAL AREAS	0.00
18 EXPENDED FOR LOW/MOD MULTI-UNIT HOUSING	0.00
19 DISBURSED FOR OTHER LOW/MOD ACTIVITIES	167,550.39
20 ADJUSTMENT TO COMPUTE TOTAL LOW/MOD CREDIT	0.00
21 TOTAL LOW/MOD CREDIT (SUM, LINES 17-20)	167,550.39
22 PERCENT LOW/MOD CREDIT (LINE 21/LINE 11)	93.89%

LOW/MOD BENEFIT FOR MULTI-YEAR CERTIFICATIONS

23 PROGRAM YEARS(PY) COVERED IN CERTIFICATION	PY: PY:
24 CUMULATIVE NET EXPENDITURES SUBJECT TO LOW/MOD BENEFIT CALCULATION	0.00
25 CUMULATIVE EXPENDITURES BENEFITTING LOW/MOD PERSONS	0.00
26 PERCENT BENEFIT TO LOW/MOD PERSONS (LINE 25/LINE 24)	0.00%

PART IV: PUBLIC SERVICE (PS) CAP CALCULATIONS

27 DISBURSED IN IDIS FOR PUBLIC SERVICES	35,025.15
28 PS UNLIQUIDATED OBLIGATIONS AT END OF CURRENT PROGRAM YEAR	0.00
29 PS UNLIQUIDATED OBLIGATIONS AT END OF PREVIOUS PROGRAM YEAR	0.00
30 ADJUSTMENT TO COMPUTE TOTAL PS OBLIGATIONS	0.00
31 TOTAL PS OBLIGATIONS (LINE 27 + LINE 28 - LINE 29 + LINE 30)	35,025.15
32 ENTITLEMENT GRANT	254,968.00
33 PRIOR YEAR PROGRAM INCOME	0.00
34 ADJUSTMENT TO COMPUTE TOTAL SUBJECT TO PS CAP	0.00
35 TOTAL SUBJECT TO PS CAP (SUM, LINES 32-34)	254,968.00
36 PERCENT FUNDS OBLIGATED FOR PS ACTIVITIES (LINE 31/LINE 35)	13.74%

PART V: PLANNING AND ADMINISTRATION (PA) CAP

37 DISBURSED IN IDIS FOR PLANNING/ADMINISTRATION	46,148.00
38 PA UNLIQUIDATED OBLIGATIONS AT END OF CURRENT PROGRAM YEAR	0.00
39 PA UNLIQUIDATED OBLIGATIONS AT END OF PREVIOUS PROGRAM YEAR	0.00
40 ADJUSTMENT TO COMPUTE TOTAL PA OBLIGATIONS	0.00
41 TOTAL PA OBLIGATIONS (LINE 37 + LINE 38 - LINE 39 +LINE 40)	46,148.00
42 ENTITLEMENT GRANT	254,968.00
43 CURRENT YEAR PROGRAM INCOME	0.00
44 ADJUSTMENT TO COMPUTE TOTAL SUBJECT TO PA CAP	0.00
45 TOTAL SUBJECT TO PA CAP (SUM, LINES 42-44)	254,968.00
46 PERCENT FUNDS OBLIGATED FOR PA ACTIVITIES (LINE 41/LINE 45)	18.10%



LINE 17 DETAIL: ACTIVITIES TO CONSIDER IN DETERMINING THE AMOUNT TO ENTER ON LINE 17

No data returned for this view. This might be because the applied filter excludes all data.

LINE 18 DETAIL: ACTIVITIES TO CONSIDER IN DETERMINING THE AMOUNT TO ENTER ON LINE 18

No data returned for this view. This might be because the applied filter excludes all data.

LINE 19 DETAIL: ACTIVITIES INCLUDED IN THE COMPUTATION OF LINE 19

Plan Year	IDIS Project	IDIS Activity	Voucher Number	Activity Name	Matrix Code	National Objective	Drawn Amount
2019	4	439	7065983	Jacksonville Senior Wellness & Activity Center	03A	LMC	\$44,666.43
2019	4	439	7081099	Jacksonville Senior Wellness & Activity Center	03A	LMC	\$7,376.07
					03A	Matrix Code	\$52,042.50
2024	3	477	7028431	Public Facility Improvements JBGC	03D	LMC	\$30,036.94
2024	3	477	7037143	Public Facility Improvements JBGC	03D	LMC	\$20,445.80
					03D	Matrix Code	\$50,482.74
2022	2	469	7081144	UTILITY ASSISTANCE PROGRAM/ER HOUSING ASSISTANCE	05Q	LMC	\$4,500.00
2022	2	469	7094073	UTILITY ASSISTANCE PROGRAM/ER HOUSING ASSISTANCE	05Q	LMC	\$14,609.00
2022	2	469	7097459	UTILITY ASSISTANCE PROGRAM/ER HOUSING ASSISTANCE	05Q	LMC	\$916.15
					05Q	Matrix Code	\$20,025.15
2024	2	480	7081201	Jacksonville Community Worship Center, Food Pantry	05Z	LMA	\$15,000.00
					05Z	Matrix Code	\$15,000.00
2024	4	479	7096996	Housing Rehab Admin	14H	LMA	\$30,000.00
					14H	Matrix Code	\$30,000.00
Total							\$167,550.39

LINE 27 DETAIL: ACTIVITIES INCLUDED IN THE COMPUTATION OF LINE 27

Plan Year	IDIS Project	IDIS Activity	Voucher Number	Activity Name	Grant Number	Fund Type	Matrix Code	National Objective	Drawn Amount
				Activity to prevent, prepare for, and respond to Coronavirus					
2022	2	469	7081144	No UTILITY ASSISTANCE PROGRAM/ER HOUSING ASSISTANCE	B22MC050008	EN	05Q	LMC	\$4,500.00
2022	2	469	7094073	No UTILITY ASSISTANCE PROGRAM/ER HOUSING ASSISTANCE	B22MC050008	EN	05Q	LMC	\$14,609.00
2022	2	469	7097459	No UTILITY ASSISTANCE PROGRAM/ER HOUSING ASSISTANCE	B22MC050008	EN	05Q	LMC	\$916.15
							05Q	Matrix Code	\$20,025.15
2024	2	480	7081201	No Jacksonville Community Worship Center, Food Pantry	B24MC050008	EN	05Z	LMA	\$15,000.00
							05Z	Matrix Code	\$15,000.00
				No Activity to prevent, prepare for, and respond to Coronavirus					\$35,025.15
Total									\$35,025.15

LINE 37 DETAIL: ACTIVITIES INCLUDED IN THE COMPUTATION OF LINE 37

Plan Year	IDIS Project	IDIS Activity	Voucher Number	Activity Name	Matrix Code	National Objective	Drawn Amount
2024	1	475	6989706	CDBG Administration	21A		\$46,148.00
					21A	Matrix Code	\$46,148.00
Total							\$46,148.00

PR26 CDBG-CV



Office of Community Planning and Development
 U.S. Department of Housing and Urban Development
 Integrated Disbursement and Information System
 PR26 - CDBG-CV Financial Summary Report
 JACKSONVILLE , AR

DATE: 01-30-26
 TIME: 14:23
 PAGE: 1

PART I: SUMMARY OF CDBG-CV RESOURCES	
01 CDBG-CV GRANT	249,456.00
02 FUNDS RETURNED TO THE LINE-OF-CREDIT	0.00
03 FUNDS RETURNED TO THE LOCAL CDBG ACCOUNT	0.00
04 TOTAL CDBG-CV FUNDS AWARDED	249,456.00
PART II: SUMMARY OF CDBG-CV EXPENDITURES	
05 DISBURSEMENTS OTHER THAN SECTION 108 REPAYMENTS AND PLANNING/ADMINISTRATION	148,235.90
06 DISBURSED IN IDIS FOR PLANNING/ADMINISTRATION	44,583.93
07 DISBURSED IN IDIS FOR SECTION 108 REPAYMENTS	0.00
08 TOTAL EXPENDITURES (SUM, LINES 05 - 07)	192,819.83
09 UNEXPENDED BALANCE (LINE 04 - LINE8)	56,636.17
PART III: LOWMOD BENEFIT FOR THE CDBG-CV GRANT	
10 EXPENDED FOR LOW/MOD HOUSING IN SPECIAL AREAS	0.00
11 EXPENDED FOR LOW/MOD MULTI-UNIT HOUSING	0.00
12 DISBURSED FOR OTHER LOW/MOD ACTIVITIES	19,878.61
13 TOTAL LOW/MOD CREDIT (SUM, LINES 10 - 12)	19,878.61
14 AMOUNT SUBJECT TO LOW/MOD BENEFIT (LINE 05)	148,235.90
15 PERCENT LOW/MOD CREDIT (LINE 13/LINE 14)	13.41%
PART IV: PUBLIC SERVICE (PS) CALCULATIONS	
16 DISBURSED IN IDIS FOR PUBLIC SERVICES	148,235.90
17 CDBG-CV GRANT	249,456.00
18 PERCENT OF FUNDS DISBURSED FOR PS ACTIVITIES (LINE 16/LINE 17)	59.42%
PART V: PLANNING AND ADMINISTRATION (PA) CAP	
19 DISBURSED IN IDIS FOR PLANNING/ADMINISTRATION	44,583.93
20 CDBG-CV GRANT	249,456.00
21 PERCENT OF FUNDS DISBURSED FOR PA ACTIVITIES (LINE 19/LINE 20)	17.87%



LINE 10 DETAIL: ACTIVITIES TO CONSIDER IN DETERMINING THE AMOUNT TO ENTER ON LINE 10

No data returned for this view. This might be because the applied filter excludes all data.

LINE 11 DETAIL: ACTIVITIES TO CONSIDER IN DETERMINING THE AMOUNT TO ENTER ON LINE 11

No data returned for this view. This might be because the applied filter excludes all data.

LINE 12 DETAIL: ACTIVITIES INCLUDED IN THE COMPUTATION OF LINE 12

Plan Year	IDIS Project	IDIS Activity	Voucher Number	Activity Name	Matrix Code	National Objective	Drawn Amount
2020	7	456	6439352	Food Backpack Program	05D	LMC	\$6,084.01
			6440709	Food Backpack Program	05D	LMC	\$1,880.13
			6540119	Food Backpack Program	05D	LMC	\$147.15
			6669796	Food Backpack Program	05D	LMC	\$8,249.05
		457	6833409	CV - Food Distribution Program	05Z	LMC	\$2,006.00
			6852684	CV - Food Distribution Program	05Z	LMC	\$285.27
			6886138	CV - Food Distribution Program	05Z	LMC	\$204.60
			6942779	CV - Food Distribution Program	05Z	LMC	\$237.30
			6973363	CV - Food Distribution Program	05Z	LMC	\$237.30
			6975880	CV - Food Distribution Program	05Z	LMC	\$358.46
			7102210	CV - Food Distribution Program	05Z	LMC	\$189.34
Total							\$19,878.61

LINE 16 DETAIL: ACTIVITIES INCLUDED IN THE COMPUTATION OF LINE 16

Plan Year	IDIS Project	IDIS Activity	Voucher Number	Activity Name	Matrix Code	National Objective	Drawn Amount
2020	7	456	6439352	Food Backpack Program	05D	LMC	\$6,084.01
			6440709	Food Backpack Program	05D	LMC	\$1,880.13
			6540119	Food Backpack Program	05D	LMC	\$147.15
			6669796	Food Backpack Program	05D	LMC	\$8,249.05
		457	6833409	CV - Food Distribution Program	05Z	LMC	\$2,006.00
			6852684	CV - Food Distribution Program	05Z	LMC	\$285.27
			6886138	CV - Food Distribution Program	05Z	LMC	\$204.60
			6942779	CV - Food Distribution Program	05Z	LMC	\$237.30
			6973363	CV - Food Distribution Program	05Z	LMC	\$237.30
			6975880	CV - Food Distribution Program	05Z	LMC	\$358.46
			7102210	CV - Food Distribution Program	05Z	LMC	\$189.34
		458	6457445	Delinquent rent/utility payment program	05Z	URG	\$16,372.65
			6471613	Delinquent rent/utility payment program	05Z	URG	\$449.89
			6520988	Delinquent rent/utility payment program	05Z	URG	\$1,938.06
			6610363	Delinquent rent/utility payment program	05Z	URG	\$2,478.13
			6640637	Delinquent rent/utility payment program	05Z	URG	\$750.00
			6649540	Delinquent rent/utility payment program	05Z	URG	\$2,082.22
			6655232	Delinquent rent/utility payment program	05Z	URG	\$9,317.74
			6667305	Delinquent rent/utility payment program	05Z	URG	\$1,850.00
			6679652	Delinquent rent/utility payment program	05Z	URG	\$6,481.00

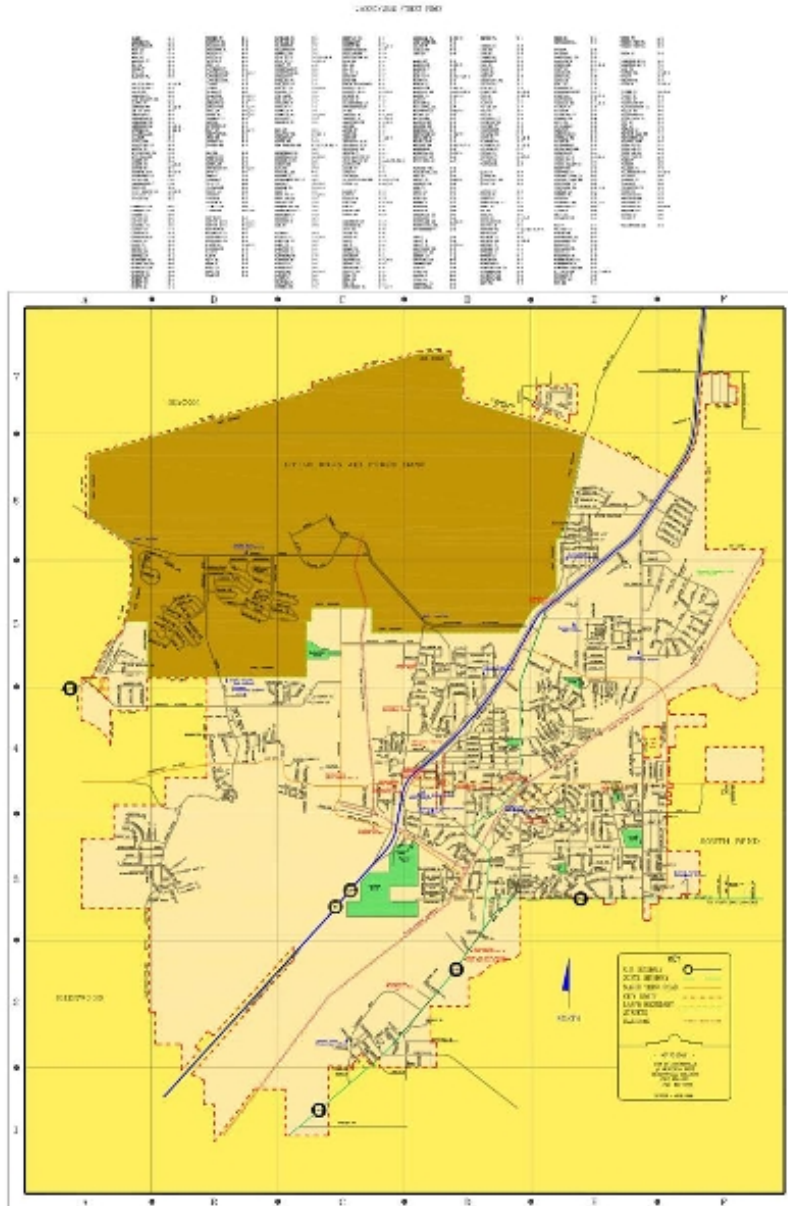


Plan Year	IDIS Project	IDIS Activity	Voucher Number	Activity Name	Matrix Code	National Objective	Drawn Amount
2020	7	458	6685553	Delinquent rent/utility payment program	05Z	URG	\$2,609.01
			6707599	Delinquent rent/utility payment program	05Z	URG	\$13,668.85
			6788865	Delinquent rent/utility payment program	05Z	URG	\$17,002.45
			6789175	Delinquent rent/utility payment program	05Z	URG	\$5,481.89
			6789227	Delinquent rent/utility payment program	05Z	URG	\$8,412.12
			6832597	Delinquent rent/utility payment program	05Z	URG	\$7,238.55
			6852683	Delinquent rent/utility payment program	05Z	URG	\$6,691.52
			6886140	Delinquent rent/utility payment program	05Z	URG	\$4,643.22
			6942774	Delinquent rent/utility payment program	05Z	URG	\$5,307.07
			6973358	Delinquent rent/utility payment program	05Z	URG	\$5,307.07
			6975876	Delinquent rent/utility payment program	05Z	URG	\$5,407.74
			7098307	Delinquent rent/utility payment program	05Z	URG	\$4,868.11
Total							\$148,235.90

LINE 19 DETAIL: ACTIVITIES INCLUDED IN THE COMPUTATION OF LINE 19

Plan Year	IDIS Project	IDIS Activity	Voucher Number	Activity Name	Matrix Code	National Objective	Drawn Amount
2020	8	471	6819495	CV Program Administration	21A		\$14,450.00
			7065846	CV Program Administration	21A		\$30,133.93
Total							\$44,583.93

Jacksonville, Arkansas Street Index



Re: 2025 CAPER Draft add to Website

From Emily Sundermeier <esundermeier@jacksonvillear.gov>
Date Fri 3/13/2026 1:43 PM
To Michelle Spencer, Community Development Director <m Spencer@jacksonvillear.gov>

Hi, Michelle —

I have attached a screenshot from the website's Document Center dashboard showing that the draft was posted on March 2, along with a screenshot of its location on the Community Development page.

0 rows selected SELECT ALL 69 ROWS SELECT ALL ROWS ON THIS PAGE

ID	Display Name	# Ref	Last Modified	Status	Actions
<input type="checkbox"/>	10619 2025 CAPER draft public comment period	1	Mar 02, 2026	Published	⋮

Community Development

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▶ Covid-19

Documents

Begin typing here to add a section title

- [FY2022 ANNUAL ACTION PLAN - DRAFT PDF](#)
- [2021-2025 Consolidated Plan Draft PDF](#)
- [2021 CAPER Draft Report](#)
- [Citizen Participation Plan 2020 \(PDF\)](#)
- [2023 AAP For Public Comment and Review](#)
- [2023 AAP Public Comment Announcement from CDBG](#)
- [2022 CAPER for Public Review and Comment](#)
- [NOTICE OF PUBLIC HEARING CDBG PY 2024](#)
- [2025 AAP Draft for Public Comment](#)
- [2025 CAPER draft public comment period](#)

Emily Sundermeier
Communications Director, City of Jacksonville
Office of the Mayor
1 Municipal Drive
Jacksonville, AR 72076

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NEWS

Primary

Continued from Page 1

Porterfield has not attended a quorum court meeting in nearly a year. She had a clerk fill in for her. The audit found \$4,231 in overpayments in the clerk's office payroll from January 2022 through July 2023. The audit listed Employees A received \$2,094 in overpayments. They received \$1,715 for vacation leave taken before it was earned, \$427 in comp time without taxes withheld, \$287 in overpayments due to hours worked being reported in incorrect pay periods, a \$398 duplicate payment for incentive pay, \$180 for personal leave without adequate supporting documentation of hours available and \$195 overpayment for miscellaneous comp time.

Employee B received \$870 in miscalculated comp time, \$100 for sick leave taken before it was earned and \$114 for personal leave with inadequate supporting documentation of hours available.

Employee C was paid \$401 in miscalculated comp time.

Porterfield asked, "Has any of this money been paid back?" In the quorum court going to make them pay it back. This is a fraud, this is taxpayer's money."

Local government watchdog Marla Cobb said, "We've talked about it in seven different meetings. Employees A verify a check in 2022 and it's sitting uncashed in the county clerk's office. These employees are not trying to defraud the county. They are trying to do their job," Cobb said.

JP Rick Morris said, "They should pay it back. Can we make it easy on them, \$500 a month until it is paid?" Pedersen tried to cross-examine deputy clerk Shaveta Rogers, who said all

his questions will have to be referred to Porterfield. According to Pedersen, Porterfield hangs up on him when he calls her office.

In a previous quorum court meeting, County Attorney Jason Owens said the employee who was paid early for vacation time, had her accrued vacation deducted until it was balanced out.

Pedersen said the employee resigned before she was eligible for vacation time. Two weeks later, she was hired back as part-time and working the same hours, at a higher salary. He said she owes the county this money. Lonoke County Prosecutor Chuck Graham needs to comment.

JP Henry Hawkins said, "The county clerk or the employees should answer those questions to the quorum court. Give us their version of what happened, signed, in writing at the next meeting."

JP Mike Dolan said, "A lot of this appears to be accounting errors. We'd copy accounting and they need to be held accountable."

JP Brent Olson believed Porterfield should be held responsible since she is the elected official running the office.

Owens explained the auditors listed their findings in a report. They find the audit with the prosecutor's office or to the attorney's general office. Prosecutors have the discretion whether it is worth spending the resources to prosecute over a \$20 accounting error for example. The auditors do not always ask for remediation.

Kenny Pedersen asked the quorum court why they have not talked about the audit, that is required to be reviewed after the Jan. 26 state audit meeting at the first following scheduled meeting. He asked if the county clerk leaving off the agenda is a coincidence before an election.

Who's funding Lonoke County campaigns?

■ Breaking down the sources of funds across multiple races in election.

The Leader took a close look at the campaign financial reports. Lonoke County candidates running for sheriff, county judge and county clerk in the Republican Primary Election submitted to the Arkansas Secretary of State as of Friday.

SHERIFF RACE
For the Lonoke County sheriff candidates, Sheriff John Staley reported \$44,580 in contributions with \$20,350 from in-state individuals, (97%). Staley contributed \$3,500 (8%) to his campaign. Staley had \$500 (2%) of out-of-state funding from David Cotton of Many, La.

There were not any contributions listed from businesses, organizations or unrelated political action committees.

The top in-state donors were \$3,500 from Dennis Webb of Coy, \$2,500 from Mark Moore of Scott, \$2,000 from Ivan Taylor of Ward, \$1,800 from Marvin Jones of Cabot and \$1,000 from Will Ireland of Lonoke, Marvin Gilley of Rose Bud and Billy Shurley of Cabot. There were 23 individuals who gave \$500 or less.

Staley listed expenditures of \$1,830 for filing fees, \$730 for advertising, \$99 for postage and \$42 in fundraising.

Sheriff candidates Anton Spenser reported \$12,870 in contributions, (100%) from individuals, \$7,713 (59%) from in-state donors. Spenser had \$5,157 (42%) from out-of-state donors.

The top in-state donors were \$3,500 from Prabhat Mishra of Carlisle, \$300



Staley Spenser Buford Stambaugh Verker Howell
from Tamara Deaver of Austin and 37 other individuals in Arkansas contributing \$250 or less.

Spenser had out-of-state contributions of \$200 from David Velander of Naples, Fla.; \$250 from Joseph Pesti from Fenton, Mo.; and \$128 or less from 88 individuals.

There were \$0 contributions listed from businesses, organizations or unrelated political action committees.

Sheriff candidate David Buford reported one contribution of \$1,000 from Donald Roberts of North Little Rock. Buford spent \$993 on advertising.

COUNTY JUDGE RACE
Stambaugh "Bubba" Stambaugh reported \$49,688 in contributions: \$45,138 (90%) from individuals, \$4,550 (9%) was from businesses or organizations and \$1,000 was from a political action committee, DBH Management Consultants 3.

Stambaugh had \$76,449 (99%) from in-state contributions, and \$491 (0.47%) from out-of-state, from Carole LaRose of Houston, Texas.

The top donors were \$3,500 from state Sen. Ricky Hill of Cabot, Gregory Harvey of North Little Rock, Nick Pierce and Pamela

Pierce both of Little Rock; \$2,500 from Justin Pierce of Little Rock; \$1,000 from Christopher Beaudry of Cabot, Hunter Courson of Carlisle, Greg. Crumpton of Cabot, Josh Coy of Ward, Thomas Marchison of North Little Rock, Randy Robertson of Cabot, Rita Schmitt of Austin and Larry Weathers of Cabot.

Stambaugh had 46 individuals contribute under \$1,000 or less. Business contributions were \$1,000 from Matthew Brunson Agency of Cabot, \$1,000 from Marchison Petrie in Coy, \$300 from Fortane and Gianth of Cabot and \$229 KLB Properties of Cabot.

Stambaugh reported expenditures of \$10,109 in advertising and \$5,000 in consultant fees.

Mike Verker had \$32,300 in contributions, \$25,420 (79%) was from individuals. He contributed \$8,702 to his campaign. Verker had \$3,600 (90%) in-state contributions. He had one \$2,500 (7%) out-of-state contribution, from Steve Landers of Longboat Key, Fla. Verker had \$1,150 (3%) in non-itemized contributions.

The top donors were \$3,500 from Brian Faugh of Cabot, \$1,000 from Dow Beasley of England, James Henning of Cabot, Eddie Griffin of Beebe, Dealy Hoson of England, Pat Northworth of England,

Michael Rye of Cabot and Jimmy Smith of Austin. Verker had 77 individuals give \$500 or less.

Verker had \$20,722 in expenditures with \$4,400 in advertising; \$2,300 in consultant fees, \$1,830 in filing fees; \$1,672 in fundraising, \$250 in other, \$16 in postage and \$15 in other supplies.

Verker listed \$1,505 in necessary contributions from Mary Engraves Ward for fundraiser food and drinks.

COUNTY CLERK RACE
Joanie Howell raised \$3,645 in non-itemized contributions.

Howell reported \$10,689 in campaign expenditures with \$6,103 in advertising, \$2,457 in campaign items, \$1,640 filing fee, \$379 entry fee for parade and float decorations and \$110 in entertainment.

Shaveta Rogers reported a \$2,000 loan from her self for her campaign. She listed non-monetary contributions from Russel and Lynnette Ivy of Lonoke of \$154 for signs and from Cary Porterfield of Ward of \$1,200 for campaign mailers and yard signs.

Rogers reported \$3,064 in campaign expenditures with \$1,600 for filing fee, \$704 for advertising and \$760 for mailing supplies and Christmas parade float supplies.

CABOT DISTRICT COURT AMNESTY WEEK!

MARCH 9, 2026 TO MARCH 13, 2026 8:30 A.M. TO 4:00 P.M.

If you have an Outstanding Warrant for: Failure to Appear, Contempt of Non-Payment, Revocation of Probation etc.

You may turn yourself into the Cabot District Court with, NO Incarceration and a Possibility of no additional fines and costs.

- Must provide Photo Identification
- Provide Current Address and Phone number
- Bring Money to Pay fee, or Pay Balance of Past Due Fines
- Daily Cash or Money order accepted

For More Information Please Contact: Cabot District Court
905 W MAIN STREET, SUITE B
CABOT, AR 72023
(501) 843-8909

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NOTICE TO THE PUBLIC

The City of Jacksonville is preparing the Consolidated Annual Performance and Evaluation Report (CAPER) covering period of January 1, 2025 through December 31, 2025. The report outlines how the City's CDBG, HUD funds were expended in FY 2025.

The public can review this report, Monday - Friday, 8 - 5pm, starting Monday, March 2, 2026 through Tuesday, March 17, 2026. This report will be available to review in person at City Hall, #1 Municipal Dr. and the Neon Library, 703 W. Main St, all located in Jacksonville, AR. This report will also be available for review on the city website at www.cityofjacksonville.net under the Community Development document's tab. A public hearing will be held during City Council meeting on Thursday, March 19th, at 6pm, at #1 Municipal Drive. Afterwards, the report will be submitted to the Department of Housing and Urban Development for final approval. To inquire, provide comment, or request special accommodations for review, contact 501-982-0026/501-807-0414 or email your comment to responcer@jacksonville.gov

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Vote For **Joanie HOWELL** LONOKE COUNTY CLERK

PRIMARY VOTE 3 MARCH 2026

THANK YOU FOR YOUR VOTE

Paid for by the Joanie Howell Campaign