

# 2024



## ANNUAL COMPREHENSIVE FINANCIAL REPORT



City of Jacksonville, Arkansas  
For the Fiscal Year Ended December 31, 2024

Jacksonville developed a Downtown Revitalization committee to transform our Main Street into a beautiful gathering place for businesses and citizens. It's funded by grants, donations and fund raisers. Their first projects have been to make the area visually appealing by adding planter boxes along the street and murals on the side of buildings. The "Together We Rise" and the garden mural in the center right were both painted by Jessica Jones of Art by Jessica Jones. The gorgeous sunflower is on the side of one of our local establishments. And the vivid mural dedicated to our military was painted by Jason White of White's Artworks.

# **Annual Comprehensive Financial Report**

## **City of Jacksonville, Arkansas**

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**Fiscal Year Ended**

**December 31, 2024**

**Prepared by:**

FINANCE DEPARTMENT

Laura Collie  
DIRECTOR OF FINANCE

**City of Jacksonville, Arkansas**  
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**December 31, 2024**

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# City of Jacksonville, Arkansas

#1 Municipal Drive  
Jacksonville, AR 72076



December 18, 2025

Honorable Mayor, Members of the City Council,  
and Citizens of the City of Jacksonville, Arkansas:

The Annual Comprehensive Financial Report (ACFR) of the City of Jacksonville, Arkansas (City) for the year ended December 31, 2024 is submitted in accordance with State statutes. These statutes require that every general-purpose local government publish at the close of each fiscal year a complete set of audited financial statements.

This report provides a comprehensive overview of the City's financial position and the results of operations for the past fiscal year. Consequently, management assumes full responsibility for the completeness and reliability of the information presented in this report. To provide a reasonable basis for making these representations, management of the City has established a comprehensive internal control framework that is designed both to protect the government's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the City's financial statements in conformity with accounting principles generally accepted in the United States of America (GAAP). Because the cost of internal controls should not outweigh their benefits, the City's comprehensive framework of internal controls has been designed to provide reasonable assurance that the financial statements will be free from material misstatement. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

The City of Jacksonville's financial statements have been audited by Forvis Mazars, a firm of licensed certified public accountants. The goal of the independent audit was to provide reasonable assurance that the financial statements of the City of Jacksonville for the fiscal year ended December 31, 2024 are free from material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles utilized and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditors concluded, based upon the audit, that there was a reasonable basis for rendering an unmodified opinion that the City of Jacksonville's financial statements for the fiscal year ended December 31, 2024 are fairly presented in conformity with GAAP. The independent auditor's report is presented as the first component of the financial section of this report.

The independent audit of the financial statements of the City of Jacksonville was part of a broader, federally mandated "Single Audit" designed to meet the special needs of Federal Grantor Agencies. The standards governing Single Audit engagements require the independent auditors to report not only on the fair presentation of the financial statements, but also on the audited government's internal controls and compliance with legal requirements, with special emphasis on internal controls and legal requirements involving the administration of federal awards. These reports are included in the City of Jacksonville's Annual Comprehensive Financial Report.

GAAP requires that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The City of Jacksonville's MD&A can be found immediately following the report of the independent auditor.

## ***Profile of the Government***

Situated approximately 17 miles north of Little Rock and the Arkansas River, Jacksonville registered as a town on June 29, 1870. The coming of the railroad brought more people and the rural community of about two hundred built homes, raised cotton, and established new businesses. The City of Jacksonville was incorporated on September 6, 1941 as a political subdivision of the State of Arkansas. Today, Jacksonville occupies a land area of 29 square miles and serves a population of 29,477.

The City is empowered by state statute to extend its corporate limits by annexation when deemed appropriate by the governing council and to levy a property tax, by a vote of the public, on both real and personal properties located within its boundaries to a limit of 5 mills for general operations. In 1993, the voters approved a permanent one-cent sales and use tax and in return, the City rescinded its 5 mills property tax. In 2003, the voters approved an additional one-cent sales and use tax for capital improvements and operations. In 2019, the Jacksonville City Council voted to reallocate the 1.0 mill property tax levied to pay off the 2006 Library Construction and Improvement Bonds. The tax was reallocated as 0.5 mill for City general operations and 0.5 mil for capital equipment effective for the 2019 assessed taxes collectible in 2020.

The City of Jacksonville operates under the Mayor-Council form of government. The Mayor is elected by the citizens of Jacksonville for a term of four years. The Mayor serves as the chief executive of the City, presides over City Council meetings, and has the ability to vote on City Council items in the event of a tie. The City Council is made up of two members from each ward (10 total members) within the City. Each member serves a four-year staggered term with four council members elected every two years. The City Council has the ability to enact laws (ordinances) for the health, safety, and welfare of the City not in conflict with the United States Constitution or the constitution of the State of Arkansas. The legal level of budgetary control is maintained at the fund level for all funds. However, management control is maintained at the department level.

The City of Jacksonville provides a full range of services, including police and fire protection; emergency ambulance service; animal control; library; community development (planning and zoning); construction and maintenance of streets, roads, and infrastructure; sanitation and recycling; parks and recreation; district court; and general administrative services. In addition, water and sewer services are provided through legally separate authorities, the Jacksonville Municipal Water Works and the Jacksonville Wastewater Utility. These two entities have been included in the ACFR as discretely presented component units. Another discretely presented component unit is the Jacksonville Advertising and Promotion Commission, which was created for the development, establishment, improvement, maintenance, and operation of recreational and tourist facilities within the City. Discretely presented component units are legally separate entities and are not part of the primary government's operations.

The City's accounting records for general government activities are maintained on a modified accrual basis, with revenues being recorded when available and measurable and expenditures being reported when the services or goods are received and the liabilities are incurred. Accounting records for the City's sanitation services, emergency medical services, and the operations of the shooting complex are maintained on an accrual basis.

The annual operating budget serves as the foundation for the City's financial planning and control. Control over spending and allocation of resources are the main focus of the budget. The annual budget process begins in August of each year. Appropriation requests by fund, function, and department are submitted to the Mayor and resources are allocated based on priorities established by the City Council. The Mayor submits a proposed budget to the City Council. The City Council approves and adopts a final budget before January 1. The budget is prepared by fund, function (e.g., public safety), and department (e.g., police). The Mayor is authorized to transfer budgeted amounts within departments. Any revisions that alter the total expenditures must be approved by the City Council. Budget-to-actual comparisons are provided in this report for each individual governmental fund for which an appropriated annual budget has been adopted. These comparisons are part of the required supplementary information located in the financial section.

### ***Economic Condition***

As construction continues on the expansion of Highway 67/167—now Interstate 57—the City has faced significant business challenges. Jacksonville is not alone in experiencing these challenges. Many communities impacted by major highway projects experienced what we are currently seeing: reduced traffic flow, business disruptions, and temporary closures. The information presented in the financial statements may be understood better when considered from the broader perspective of the specific environment within which the City of Jacksonville operates.

The City of Jacksonville historically benefits from low unemployment rates. The City's unemployment rate decreased from 4.0% in December 2023 to 3.4% in December 2024. Jacksonville is part of the Little Rock-North Little Rock-Conway metropolitan statistical area (MSA), a six-county area with a population nearing 800,000. The

unemployment rate for the metropolitan area has decreased from 3.2% in December 2023 to 3.1% in December 2024.

Jacksonville is home to the Little Rock Air Force Base (LRAFB), which opened in October 1955. The base encompasses 6,100 acres and includes one runway and one assault landing strip. The base has more than 7,700 active-duty military and civilian members, and roughly 3,607 family members live and work on and around the base with an estimated 211,003 veterans in Arkansas. The impact on the regional economy totaled \$1.38 billion according to their Economic Impact Statement for Fiscal Year 2024. Additionally, the base was the 12<sup>th</sup> largest employer in the State of Arkansas in fiscal year 2023 with 7,671 jobs on base. LRAFB is a major training facility for the United States Air Force and is the home of C-130 Combat Airlift.

In March 2023, Unity Hospital completed Phase I of their renovations and began servicing the community. They offer an array of acute care services. They operate a 13-bed emergency department, a 24-bed behavioral unit, an inpatient/observation unit, full imaging services, and inpatient cardiopulmonary. Additional services, such as surgical and inpatient care, will be offered after Phase II of the renovations are complete. Other principal employers that make their home in Jacksonville include:

- Pathfinder, Inc.
- Jacksonville North Pulaski School District
- Wal-Mart
- Sig Sauer, Inc.
- Lomanco, Inc.

To help with the workforce, the Jacksonville North Pulaski School District participates in the Academies of Central Arkansas, which is a joint initiative between the public school districts across Pulaski County and the regional business community. Currently, the Jacksonville High School offers training for HVAC, Welding, Automotive Services, Construction Technology, Architecture Construction, Certified Nursing Assistant, Law, Public Safety & Cyber Security, Culinary, and Education & Teaching. Unity Health has partnered with Jacksonville North Pulaski School District in establishing a Unity Health Academy of Health Sciences beginning with the 2023–2024 school year. For people who want to further their education, the LRAFB University Center has five universities offering both undergraduate and graduate programs.

The City of Jacksonville has an increasing property tax base, which includes appreciation and improvements on property, new subdivisions, new businesses, and annexations. Over the past five years, Jacksonville's levy has increased an average of 4.0% with the 2023 levy collectible in 2024 decreasing by 6.8%.

Sales tax revenue is derived from the City's two-cent sales and use tax and the City's portion (8.3%) of the Pulaski County sales and use tax. The City's sales tax revenue has been growing at an average rate of 7.5% over the past five years, which includes a decrease of 1.6% for 2024 and an increase of 4.5% for 2023. Some of the decrease is due to the ongoing I-57 construction. On average, sales tax revenue supports approximately 70% of the City's General Fund budget.

The City of Jacksonville receives intergovernmental revenues based on population. According to the 2020 U.S. Census, the population for the City increased 4.0% while Pulaski County's population increased 2.2% compared to the 2010 Census data.

### ***Long-Term Financial Planning***

The City of Jacksonville's long-term Capital Improvement Plan is based on a comprehensive development plan established by citizen input and requests. The Capital Improvement Plan provides for the orderly replacement of capital facilities and equipment, including buildings and other improvements. Funding for these infrastructure improvements comes primarily from county and local sales and use tax revenue with some citizen donations dedicated to specific projects. The Capital Improvement Plan is updated annually to remove completed projects and to add new projects.

In July 2005, the citizens of Jacksonville voted to levy an annual ad valorem tax levy at the rate of one (1.0) mill for the acquisition, construction, and equipping of land and capital improvements for the City's public library. The ad valorem tax is pledged to a bond issue in the amount of \$2,500,000 used to finance the project. The tax was due to expire upon payment in full of the bonds in May 2020; however, in 2019, the City Council voted to keep the 1.0 millage with 0.5 going to the General Fund and 0.5 going to the Capital Equipment Fund. This tax went into effect in 2020.

In 2015, the City pledged revenues from utility franchise taxes to a bond issue in the amount of \$8,815,000. The bonds were issued for the refunding of short-term financing notes, rehabilitation of the City's Central Fire Station, purchase of a Fire Department ladder truck and two pumper trucks, replacement of playground equipment within the Parks and Recreation Department, rehabilitation of the Splash Zone water park, replacement of exercise equipment at the City's Community Center, and the construction of a roundabout at Harris and General Samuels roads. These bonds were refunded by the 2020 Capital Improvement and Refunding Revenue Bonds.

In December 2020, the City pledged revenues from utility franchise taxes to a bond issue in the amount of \$7,935,000. The bonds were issued for the refunding of the 2015 Capital Improvement Bonds, rehabilitation of the City's Court Facility, constructing a new City Mechanic Shop with a wash bay, Public Safety Building repairs, and other betterments and improvements.

### ***Major Initiatives***

Jacksonville is continuously looking for ways to improve the City to ensure the safety of its citizens. A major initiative is a rail grade separation on J.P. Wright Loop Road. It has been in the planning stages for 20 years. This project will produce an overpass over the railroad crossing. The City has received a State Grant that will fund 80% of the costs. In 2021, the City purchased properties for easements and right of ways so that utilities could be relocated. The actual physical work began in 2023. This project was completed in 2024.

The next street project on the horizon is the straightening of West Main Street. It involves removing an "S" curve and installing a round-a-bout or a traffic signal. In 2022, the plans for the design and construction were started.

### ***Environmental Consciousness***

The City of Jacksonville is striving to educate the public on environmental awareness. Educational materials regarding recycling initiatives are on display at the Ron Newport Recycling Park located in front of the recycling center. The City of Jacksonville currently does not offer curbside service for recycling. However, drop off service is available at the Recycling Center located at 1300 Marshall Road for its residents. They accept paper and cardboard, glass bottles, grocery plastic bags, aluminum and tin cans, and most #1 and #2 plastics Tuesday through Saturday. The Recycling Center also accepts scrap metal, used tires, electronics, and household chemicals on Wednesday and Saturdays.

Jacksonville is also doing its part to help the environment. Jacksonville requires new commercial properties to have a 20' buffer area that is to be maintained in a natural state with dense undergrowth or have a perimeter planting strip six-foot wide that contains one tree and four shrubs for every forty feet. These properties are also required to have interior planting areas of 100–200 feet with one tree for every 15 parking spaces. This increases the oxygen in the atmosphere as well as beautifying the City.

### ***Awards and Acknowledgements***

Awards: The Government Finance Officers Association (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Jacksonville for its ACFR for the fiscal year ended December 31, 2023. The Certificate of Achievement is a prestigious national award recognizing conformance with the highest standards for preparation of state and local governmental financial reports. In order to be awarded a Certificate of Achievement, a government unit must publish an easily readable and efficiently organized annual comprehensive financial report whose contents conform to program standards. The ACFR must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. This was the 27<sup>th</sup> consecutive year that the City of Jacksonville has achieved this prestigious award. We believe that the current ACFR continues to conform to the Certificate of Achievement Program's requirements and are submitting it to the GFOA to determine its eligibility for another certificate.

The preparation of the ACFR is a team effort by the entire City of Jacksonville's Finance Department. We would like to express our sincere appreciation to each and every staff member with a big "Thank You" for a job well done. Special thanks go to Assistant Finance Director Brandy O'Brien and Accounts Receivable Clerk Roxie Domangue. Their tenacious attention to detail makes this report an excellent communication tool.

We would like to acknowledge the thorough and professional manner in which Forvis Mazars conducted the annual audit. Their technical proficiencies add measurably to the quality of the entire report.

Finally, we would like to acknowledge the contributions of the Mayor and City Council who have consistently and actively supported the City's goal of excellence in all aspects of financial management. Their interest, encouragement, and support are sincerely appreciated.

Respectfully submitted,

*Laura Collie*

**Laura Collie, Director of Finance**



Government Finance Officers Association

Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting

Presented to

**City of Jacksonville  
Arkansas**

For its Annual Comprehensive  
Financial Report  
For the Fiscal Year Ended

December 31, 2023

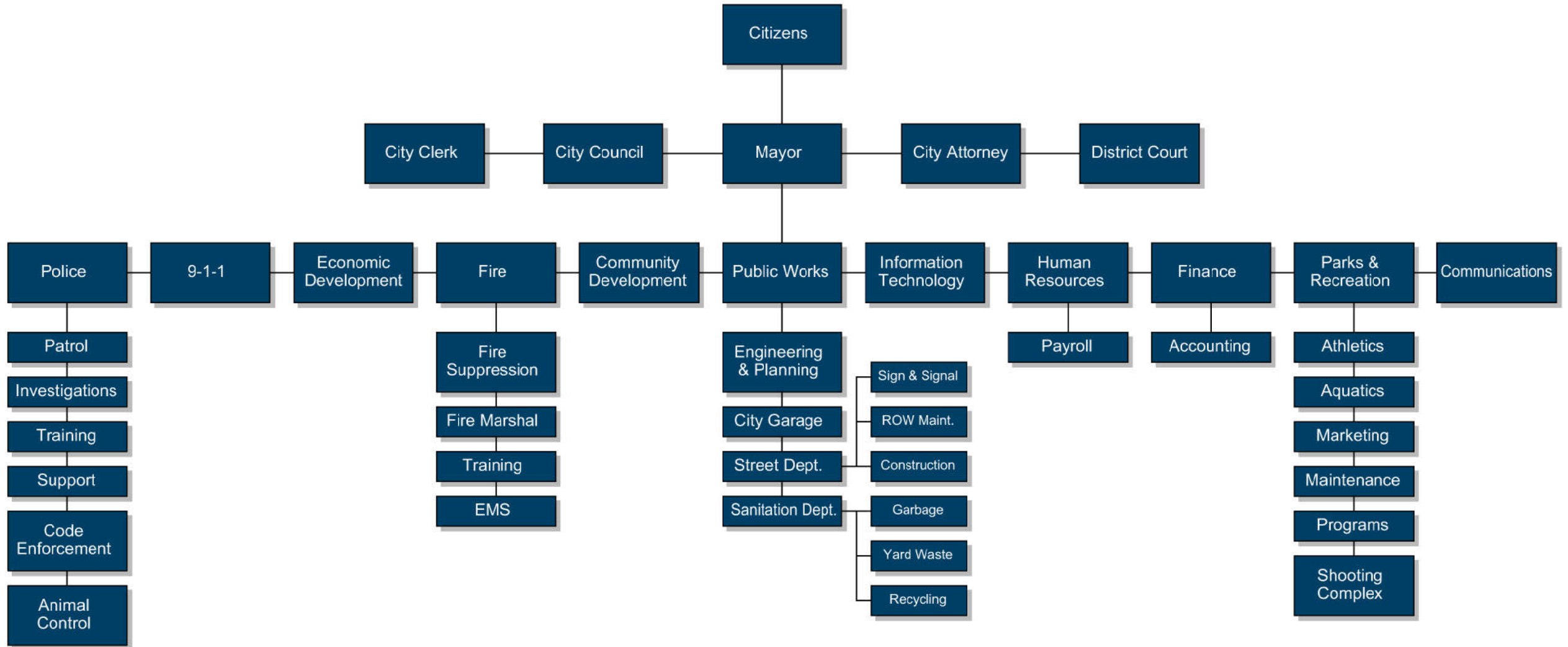
*Christopher P. Morrill*

Executive Director/CEO



# CITY OF JACKSONVILLE

## Organizational Structure



**City of Jacksonville, Arkansas**  
**List of Elected and Appointed Officials**  
**December 31, 2024**

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**Elected Officials**

Jeff Elmore	Mayor
Mike Deitz	Ward 1, Position 1
James Bolden III	Ward 1, Position 2
Kevin McCleary	Ward 2, Position 1
Terry Sansing	Ward 2, Position 2
Reedie Ray	Ward 3, Position 1
Barbara Mashburn	Ward 3, Position 2
Richard Moss	Ward 4, Position 1
Mary Twitty	Ward 4, Position 2
Joy Kinman	Ward 5, Position 1
Rose Rains	Ward 5, Position 2
Stephanie Friedman	City Attorney
Susan Davitt	City Clerk/Treasurer
Rita Bailey	District Court Judge

**Appointed Officials**

Director of Public Works	Adam Whitlow
Community Development Director	Michelle Spencer
Director of Finance	Laura Collie
Fire Chief	Alan Laughy
Parks & Recreation Director	Kevin House
Human Resource Director	Charlette Nelson
Police Chief	Brett Hibbs
Sanitation Superintendent	Johnathan Collins
Street Superintendent	Paul Southerland
Superintendent of Emergency Services	Tabitha Hughes

## Independent Auditor's Report

Honorable Jeff Elmore, Mayor  
and Members of the City Council  
City of Jacksonville, Arkansas  
Jacksonville, Arkansas

### ***Opinions***

We have audited the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Jacksonville, Arkansas (City), as of and for the year ended December 31, 2024, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, as listed in the table of contents.

In our opinion, based on our audit and the report of the other auditors, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City, as of December 31, 2024, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended, in accordance with accounting principles generally accepted in the United States of America.

We did not audit the financial statements of Jacksonville Municipal Water Works and Jacksonville Wastewater Utility, which represent 98%, 98%, and 96%, respectively, of the assets and deferred outflows of resources, net position, and revenues of the aggregate discretely presented component units as of December 31, 2024. Those statements were audited by other auditors whose report has been furnished to us, and our opinions, insofar as it relates to the amounts included for the aggregate discretely presented component units, is based solely on the report of the other auditors.

### ***Basis for Opinions***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### ***Emphasis of Matters***

As discussed in Note 15 to the financial statements, the beginning fund balance and net position of the Street Fund, Sanitation Fund, Business-Type Activities, and Governmental Activities have been restated to correct a misstatement. Our opinions are not modified with respect to this matter.

### ***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for 12 months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### ***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and, therefore, is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of City's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about City's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the required supplementary information, such as management's discussion and analysis, budgetary comparison, pension, and other postemployment benefit information be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's

responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### ***Supplementary Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The accompanying supplementary information, such as the combining and individual nonmajor fund financial statements, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the accompanying supplementary information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### ***Other Information***

Management is responsible for the other information included in the annual comprehensive financial report. The other information comprises the other information, such as the introductory and statistical sections, but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

***Forvis Mazars, LLP***

**Little Rock, Arkansas  
December 18, 2025**



Office of the Finance Director, Laura Collie  
#1 Municipal Drive, Jacksonville, AR 72076  
Phone: 501.982.4502 Fax: 501.985.9768  
Email: lcollie@jacksonvillear.gov

As management of the City of Jacksonville (City), we offer readers of the City’s financial statements this narrative overview and analysis of the financial activities for the fiscal year ended December 31, 2024. The information contained in this MD&A should be considered in conjunction with our letter of transmittal at the front of this report and the information contained in the Independent Auditor’s Report, Financial Statements, and Supplementary Information.

**Financial Highlights**

- The assets and deferred outflows of resources of the City exceeded its liabilities and deferred inflows of resources at the close of the most recent fiscal year by \$64,165,940.
- As of the close of the current fiscal year, the City’s governmental funds reported combined ending fund balances of \$22,207,396, of which \$8,102,067 was unassigned.
- At the end of the current fiscal year, unassigned fund balance for the General Fund was \$8,212,127, which is 33% of total General Fund expenditures.
- The City had general revenues of \$24,565,578, grants and contribution revenues of \$9,272,131, charges for services of \$6,401,899, and program expenses of \$33,389,608 for the year ended December 31, 2024.

**Overview of the Financial Statements**

This MD&A is intended to serve as an introduction to the City’s basic financial statements. The basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the basic financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves. Figure A demonstrates how required parts of this annual report are arranged and shows how they relate to one another. Figure B summarizes the major features of the City’s financial statements, including the portion of the City government they cover and the type of information they contain. The remainder of this overview section of the management’s discussion and analysis explains each of the statements.

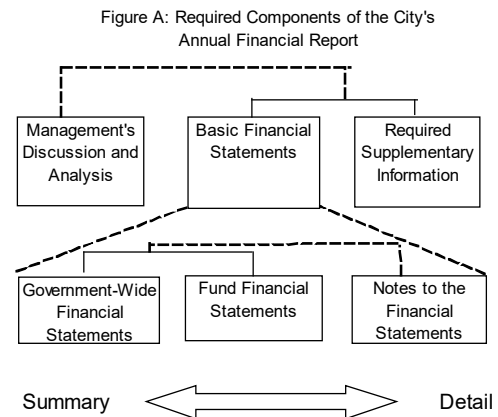


Figure B. Major features of the City's Government-wide and Fund Financial Statements

Types of Statements	Fund Statements			
	Government-wide	Governmental Funds	Proprietary Funds	Fiduciary Funds
Scope	Entire City (except fiduciary funds) including component units	Activities of the City that are not proprietary or fiduciary	Activities the City operates similar to private business.	Instances in which the City acts as fiduciary for someone else's resources
Required Financial Statements	Statement of net position Statement of activities	Balance sheet Statement of revenues, expenditures & changes in fund balances	Statement of net position Statement of revenues, expenses & changes in fund net position Statement of cash flows	Statement of fiduciary net position Statement of changes in fiduciary net position
Accounting basis and measurement focus	Accrual accounting and economic resources focus	Modified accrual accounting and current financial resources focus	Accrual accounting and economic resources focus	Accrual accounting and economic resources focus
Type of asset/liability information	All assets and liabilities, both financial and capital, short-term and long term	Only assets expected to be used up and liabilities that come due during the year or soon thereafter, no capital assets included	All assets and liabilities, both financial and capital, short-term and long term	All assets and liabilities, both short-term and long-term, the Agency's funds do not currently contain capital assets, although they can.
Type of inflow/outflow information	All revenues and expenses during the year, regardless of when cash is received or paid.	Revenues for which cash is received during or soon after the end of the year, expenditures when goods or services have been received and payment is due during the year or soon thereafter.	All revenues and expenses during the year, regardless of when cash is received or paid.	All revenues and expenses during the year, regardless of when cash is received or paid.

### Government-Wide Financial Statements

The *government-wide financial statements* are designed to provide readers with a broad overview of the City's finances in a manner similar to private-sector business.

The *statement of net position* presents information on all of the City's assets and deferred outflows of resources and liabilities and deferred inflows of resources, as applicable, with the difference reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The *statement of activities* presents information showing how the City's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses reported in this statement for some items will only result in cash flows in future periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the City include general government, public safety, public works, parks and recreation, and community development. The business-type activities of the City include sanitation services and emergency medical services.

The government-wide financial statements include not only the City itself (known as the primary government) but also the financial statements of the following discretely presented component units:

- Jacksonville Municipal Water Works
- Jacksonville Wastewater Utility
- Jacksonville Advertising and Promotion Commission

Financial information for these *component units* are reported separately from the financial information presented for the primary government itself. Complete financial statements for these component units may be obtained by contacting the administrative offices listed on page 46 of this report.

The government-wide financial statements can be found on pages 21 through 23 of this report.

## **Fund Financial Statements**

A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

**Governmental Funds** – *Governmental funds* are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on the *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental funds balance sheet and the governmental funds statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The City maintains 10 individual governmental funds. Information is presented separately in the governmental funds balance sheet and in the governmental funds statement of revenues, expenditures, and changes in fund balances for the General Fund, the Street Fund, and Special Projects Fund, which are considered to be major funds. Data from the other seven governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these non-major governmental funds is provided in the form of combined statements in the combining and individual fund statements and schedules section of this report.

The basic governmental fund financial statements can be found on pages 24 through 26 of this report.

**Proprietary Funds** – Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The City maintains a single proprietary fund type, an enterprise fund. *Enterprise funds* are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses an enterprise fund to account for sanitation services activities, shooting sports activities, and for emergency medical (ambulance) services provided by the City. The proprietary fund financial statements provide information for the Sanitation Services Enterprise Fund, the Shooting Sports Complex Fund, and the Emergency Medical Services Enterprise Fund, which are major funds for the City.

Proprietary funds, in general, charge customers for services provided. Like the government-wide financial statements, proprietary fund financial statements are presented using a long-term financial accounting approach and the full accrual basis of accounting. Additional information is provided in the proprietary funds' statement of cash flows.

The basic proprietary fund financial statements can be found on pages 28 through 31 of this report.

**Fiduciary Funds** – *Fiduciary funds* are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are *not* reflected in the government-wide financial statements because the resources of those funds are *not* available to support the City's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

The basic fiduciary fund financial statements can be found on pages 32 through 33 of this report.

**Notes to the Basic Financial Statements** – The notes to the basic financial statements provide additional information that is essential to the full understanding of the data provided in the government-wide and fund financial statements. The notes to the basic financial statements can be found on pages 37 through 80 of this report.

**Other Information** – In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the City’s progress in funding its obligation to provide pension and other post-employment benefits (OPEB) to its employees. Required supplementary information can be found beginning on page 82 of this report.

The combining statements referred to earlier in connection with nonmajor governmental funds are presented immediately following the required supplementary information. Combining and individual fund statements and schedules can be found on pages 96 through 97 of this report.

**Government-Wide Financial Analysis**

The City is presenting current and prior year comparative information in the MD&A to provide a means of analyzing its financial condition and position as of December 31, 2024. The following table reflects the condensed statement of net position.

	Governmental Activities		Business-Type Activities		Total	
	2024	2023 (As Restated)	2024	2023 (As Restated)	2024	2023 (As Restated)
<b>Assets</b>						
Current assets	\$ 28,271,808	\$ 30,510,973	\$ 2,041,340	\$ 2,663,822	\$ 30,313,148	\$ 33,174,795
Noncurrent assets	209,993	299,755	-	-	209,993	299,755
Capital assets	59,495,467	50,050,421	6,142,590	5,306,306	65,638,057	55,356,727
Other assets	595,805	-	-	-	595,805	-
<b>Total Assets</b>	<b>88,573,073</b>	<b>80,861,149</b>	<b>8,183,930</b>	<b>7,970,128</b>	<b>96,757,003</b>	<b>88,831,277</b>
<b>Total Deferred Outflows of Resources</b>	<b>3,439,009</b>	<b>6,148,281</b>	<b>417,796</b>	<b>732,798</b>	<b>3,856,805</b>	<b>6,881,079</b>
<b>Total Assets and Deferred Outflows of Resources</b>	<b>92,012,082</b>	<b>87,009,430</b>	<b>8,601,726</b>	<b>8,702,926</b>	<b>100,613,808</b>	<b>95,712,356</b>
<b>Liabilities</b>						
Current liabilities	3,584,931	2,855,476	648,566	269,802	4,233,497	3,125,278
Long-term liabilities	25,855,441	29,899,886	2,636,216	2,655,163	28,491,657	32,555,049
<b>Total Liabilities</b>	<b>29,440,372</b>	<b>32,755,362</b>	<b>3,284,782</b>	<b>2,924,965</b>	<b>32,725,154</b>	<b>35,680,327</b>
<b>Total Deferred Inflows of Resources</b>	<b>3,463,591</b>	<b>2,568,870</b>	<b>259,123</b>	<b>147,215</b>	<b>3,722,714</b>	<b>2,716,085</b>
<b>Total Liabilities and Deferred Inflows of Resources</b>	<b>32,903,963</b>	<b>35,324,232</b>	<b>3,543,905</b>	<b>3,072,180</b>	<b>36,447,868</b>	<b>38,396,412</b>
<b>Net Position</b>						
Net investment in capital assets	50,754,340	43,005,653	5,664,451	5,306,306	56,418,791	48,311,959
Restricted	6,496,884	6,868,854	-	-	6,496,884	6,868,854
Unrestricted (deficit)	1,856,895	1,810,688	(606,630)	324,440	1,250,265	2,135,128
<b>Total Net Position</b>	<b>\$ 59,108,119</b>	<b>\$ 51,685,195</b>	<b>\$ 5,057,821</b>	<b>\$ 5,630,746</b>	<b>\$ 64,165,940</b>	<b>\$ 57,315,941</b>

The 2023 amounts were restated as the City did not properly recognize grant revenue earned in fiscal year 2023 and the related accounts receivable.

As noted earlier, net position may serve over time as a useful indicator of a government’s financial position. The City’s assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$64,165,940 at the close of the most recent fiscal year.

The largest portion of the City’s net position, 87.9%, reflects its investment in capital assets (e.g., land, buildings, machinery, equipment, infrastructure, and improvements other than buildings) less any related outstanding debt used to acquire those assets. The City uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City’s investment in capital assets is reported net of related debt, it should be noted that the resources needed to repay debt must be provided from other sources, since capital assets themselves cannot be used to liquidate these liabilities. An additional portion of the City’s net position,

10.1%, represents resources that are subject to restrictions as to how they may be used. The remaining unrestricted net position of \$1,250,226 represents 1.9% of the City's net position.

The following table provides a summary of the City's operations for the fiscal year ended December 31, 2024, with comparative totals for the fiscal year ended December 31, 2023.

	Governmental Activities		Business-Type Activities		Total	
	2024	2023 (As Restated)	2024	2023 (As Restated)	2024	2023 (As Restated)
<b>Revenues</b>						
Program revenues						
Charges for services	\$ 3,512,562	\$ 2,242,541	\$ 2,889,337	\$ 4,566,837	\$ 6,401,899	\$ 6,809,378
Operating grants and contributions	3,502,576	2,190,718	21,287	19,959	3,523,863	2,210,677
Capital grants and contributions	5,172,238	10,453,564	576,030	710,363	5,748,268	11,163,927
General revenues						
Property taxes	1,234,090	1,112,013	-	-	1,234,090	1,112,013
Sales taxes	20,180,364	19,936,994	-	-	20,180,364	19,936,994
Franchise taxes	1,234,945	1,252,252	-	-	1,234,945	1,252,252
Investment income	991,691	1,030,248	56,606	39,145	1,048,297	1,069,393
Intergovernmental revenues	408,972	420,579	-	-	408,972	420,579
Gain on sales of capital assets	417,147	1,449,183	41,763	4,516	458,910	1,453,699
<b>Total Revenues</b>	<b>36,654,585</b>	<b>40,088,092</b>	<b>3,585,023</b>	<b>5,340,820</b>	<b>40,239,608</b>	<b>45,428,912</b>
<b>Expenses</b>						
General government	5,620,102	4,829,726	-	-	5,620,102	4,829,726
Public works	3,642,002	3,134,758	-	-	3,642,002	3,134,758
Parks and recreation services	3,849,544	3,158,197	-	-	3,849,544	3,158,197
Public safety	14,647,530	15,432,034	-	-	14,647,530	15,432,034
Housing and neighborhood programs	123,071	266,214	-	-	123,071	266,214
Interest on long-term debt	149,412	155,984	-	-	149,412	155,984
Sanitation services	-	-	2,204,958	2,828,867	2,204,958	2,828,867
AGFF Shooting Sports Complex	-	-	814,006	693,531	814,006	693,531
Emergency medical services	-	-	2,338,984	3,296,840	2,338,984	3,296,840
<b>Total Expenses</b>	<b>28,031,661</b>	<b>26,976,913</b>	<b>5,357,948</b>	<b>6,819,238</b>	<b>33,389,609</b>	<b>33,796,151</b>
Change in net position before transfers	8,622,924	13,111,179	(1,772,925)	(1,478,418)	6,849,999	11,632,761
Transfers	(1,200,000)	(750,000)	1,200,000	750,000	-	-
<b>Change in Net Position</b>	<b>7,422,924</b>	<b>12,361,179</b>	<b>(572,925)</b>	<b>(728,418)</b>	<b>6,849,999</b>	<b>11,632,761</b>
<b>Net Position, Beginning of Year</b>	<b>51,685,195</b>	<b>39,324,016</b>	<b>5,630,746</b>	<b>6,359,164</b>	<b>57,315,941</b>	<b>45,683,180</b>
<b>Net Position, End of Year</b>	<b>\$ 59,108,119</b>	<b>\$ 51,685,195</b>	<b>\$ 5,057,821</b>	<b>\$ 5,630,746</b>	<b>\$ 64,165,940</b>	<b>\$ 57,315,941</b>

**Governmental Activities** – Governmental activities increased the City's net position in the current year by \$7,422,926. The majority of the change in net position was due to an increase in capital assets of \$9,445,046.

Sales taxes represent 55% or \$20,180,364 of the City's governmental revenue in 2024. Sales tax revenues increased 1.2% from \$19,936,994 in 2023. Grants and contributions added \$8,674,814 or 24% to total revenues as compared to \$12,644,282 in 2023. The decrease was mainly a result of wrapping up a large highway project in 2024. Charges for services increased \$1,270,021 to \$3,512,562 or 10% of total revenues compared to \$2,242,541 received in 2023. The increase was primarily attributable to the increase of revenues received from programs offered through emergency communication services.

Current year expenses were 74% of current year revenues, excluding transfers in.

**Business-Type Activities** – Business-type activities decreased the City’s net position by \$572,925. Key elements of this decrease are as follows:

- Net transfers increased net position by \$1,200,000, and contributed capital increased net position by \$576,030. Operating losses of \$2,468,611 decreased net position.
- Sanitation Services activities contribute 73% of the operating revenue to the business-type activities. Sanitation service fees are billed through Jacksonville Municipal Water Works (a component unit of the City), net of a billing fee. Operating revenues were \$2,100,506 in 2024 compared to \$1,951,757 in 2023. Operating expenses in 2024 were \$2,204,958 compared to \$2,839,889 in 2023. Revenues in 2023 were down due to families being displaced after a tornado and were back to normal levels in 2024. Expenses decreased due to nonrecurring additional debris and cleanup efforts after the tornado produced increased disposal costs and landfill fees in 2023.
- AGFF Shooting Sports Complex activities contributed 13% of the operating revenue to the business-type activities. The charges for services are the fees charged to the patrons of the sports complex. In 2024, those fees were \$361,505 compared to \$350,207 in 2023. The increase in revenues was due mainly to an increase in pro-shop sales. Operating expenses in 2024 were \$814,006 compared to \$693,531 in 2023. The increase was due to increase in cost of goods sold and personnel expenses.
- Emergency Medical Services activities contributed 15% of the operating revenue to the business-type activities. Ambulance service fees are billed through the City’s fire department. Charges for services were \$427,115 in 2024 compared to \$2,275,892 in 2023. Operating expenses in 2024 were \$2,338,984 compared to \$3,296,840 in 2023. Revenues decreased as a result of an increase in bad debt expense. Expenses decreased as a result of a decrease in vehicle repairs.

Current year operating expenses for business-type activities were 185% of current year operating revenues.

### **Financial Analysis of the Government’s Funds**

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related requirements.

**Governmental Funds** – The focus of the City’s *governmental funds* is to provide information on near-term inflows, outflows, and balances of *spendable* resources. Such information is useful in assessing the City’s financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government’s net resources available for spending at the end of the fiscal year.

As of December 31, 2024, the City’s governmental funds reported combined ending fund balances of \$22,207,396, a decrease of \$5,209,831 in comparison with the prior year. The *restricted fund balance* is \$5,901,079. In addition, \$18,679 of the governmental fund balance is *nonspendable*, representing inventories and prepaid expenditures. The *committed* portion of the fund balances was \$3,260,235. The *assigned* portions of fund balance was \$4,925,336. The *unassigned fund balance* is \$8,102,067 and is available for spending at the government’s discretion.

The General Fund is the chief operating fund for the City. As of December 31, 2024, the total fund balance of the General Fund was \$8,242,771, of which \$8,212,127 was unassigned. As a measure of the General Fund’s liquidity, it may be useful to compare both the unassigned fund balances and total fund balance to total fund expenditures (including transfers out). Unassigned fund balance represents 33% of total General Fund expenditures while total General Fund fund balances represent 33% of the same amount. The fund balances of the General Fund decreased by \$679,911 during 2024. The key factors in this decrease were an increase in emergency communication services provided.

The Street Fund had a total fund balance of \$4,397,561, which was a decrease of \$1,730,558 from 2024. The total amount of the fund balance is classified as restricted. The decrease was attributable to additional construction projects throughout the city.

The Special Projects Funds had a total fund balance of \$9,045,541, which was a decrease of \$2,532,363 from 2023. The fund balance has \$871,935 classified as restricted, \$3,248,270 as committed, and \$4,925,336 as assigned. The decrease was attributable to additional construction projects throughout the City.

The ending fund balances and net changes for the individual funds reported in the financial statements as the Special Projects Funds were:

<u>Fund</u>	<u>Ending Balance</u>	<u>Net Change</u>
Capital Improvements	\$ 3,432,776	\$ (3,018,673)
Capital Drainage	\$ 594,952	\$ 26,456
Capital Equipment	\$ 5,012,942	\$ 461,707
Downtown Revitalization	\$ 4,871	\$ (1,853)

The City maintains eight non-major governmental funds in addition to the above mentioned major funds. These funds had a total fund balance of \$521,523. The net decrease in fund balances during 2024 for these funds was \$266,999. The ending fund balances and net changes for the non-major funds were:

<u>Fund</u>	<u>Ending Balance</u>	<u>Net Change</u>
Grants	\$ 13,823	\$ (49,341)
CDBG	\$ (110,060)	\$ (106,367)
HOME	\$ 41,771	\$ (6,277)
Disaster Relief	\$ 3,699	\$ (5)
Asset Forfeiture	\$ 23,809	\$ (27,936)
2020 Capital Improvement Construction	\$ 22,615	\$ (105,226)
2006 Library Debt Service	\$ 21	\$ (34)
2020 Capital Improvement Debt Service	\$ 525,845	\$ 28,187

**Proprietary Funds** – The City’s proprietary funds provide the same type of information found in the government-wide financial statements but with more detail.

Net position for the Sanitation Services Enterprise Fund was \$2,816,316 in 2024, which was a decrease of \$6,145 compared to \$2,822,460, as reported in the restated 2023 net position. Factors concerning the finances of this fund have already been addressed in the discussion of the City’s business-type activities.

Net position for the AGFF Shooting Sports Complex Fund in 2024 was \$3,129,844, which was an increase of \$473,529 compared to \$2,656,315 as reported in 2023. This increase was mainly due to an increase in contributed capital. Other factors concerning the finances of this fund have already been addressed in the discussion of the City’s business-type activities.

Net position for the Emergency Medical Services Enterprise Fund in 2024 was a deficit of \$888,338, which was a decrease of \$1,040,309 compared to the net position 151,971 reported in 2023. This decrease was due to an increase in personnel costs and bad debt expense. Other factors concerning the finances of this fund have already been addressed in the discussion of the City’s business-type activities.

**General Fund Budgetary Highlights**

The 2024 General Fund budget appropriated \$27,504,933 as compared to the 2023 budget of \$26,505,100, an increase of approximately 3.7%. The original budget was amended to include approximately \$880,000 of additional charges for service and \$1,000,000 of expenditures due to the City absorbing the County’s 911 Center. The primary variance between the final budget and the actual results was a \$772,000 variance in intergovernmental revenue. This variance was due to a timing difference in when grant funds were expected to be earned.

**Capital Assets and Debt Administration**

**Capital Assets** – The City’s investment in capital assets for governmental and business-type activities as of December 31, 2024 amounts to \$65,638,057 (net of accumulated depreciation). The investment in capital assets includes land, buildings and building improvements, improvements other than buildings, equipment, infrastructure, and construction in progress. The total increase in the City’s investment in capital assets for the current fiscal year was \$10,281,326 net of depreciation, an increase of 19%. Governmental capital assets increased 19%, while capital assets for business-type activities increased 16%.

	Governmental Activities		Business-Type Activities		Total	
	2024	2023	2024	2023	2024	2023
Land	\$ 10,109,385	\$ 10,333,488	\$ 480,385	\$ 480,385	\$ 10,589,770	\$ 10,813,873
Land improvements	3,807,702	3,036,958	675,305	81,816	4,483,007	3,118,774
Infrastructure	23,051,390	7,243,719	-	-	23,051,390	7,243,719
Buildings	15,284,257	14,872,288	2,075,682	2,147,052	17,359,939	17,019,340
Vehicles	1,920,761	1,866,636	2,621,948	2,265,483	4,542,709	4,132,119
Equipment	1,996,389	1,419,126	289,270	331,572	2,285,659	1,750,698
Construction in progress	3,325,583	11,278,208	-	-	3,325,583	11,278,208
Total	\$ 59,495,467	\$ 50,050,423	\$ 6,142,590	\$ 5,306,308	\$ 65,638,057	\$ 55,356,731

Additional information on the City’s capital assets can be found in Note 3 of this report.

**Long-Term Liabilities** – On December 31, 2024, the City’s primary government had long-term liabilities outstanding of \$8,446,981, including obligations of \$6,812,214 of bonds secured solely by specified revenue source.

Total long-term bonds and obligations under a direct financing agreement decreased \$360,395, a decrease of 5%. The decrease was attributable to debt retirements during 2024.

The City is within all of its legal debt limitations. Under the Arkansas Constitution, the City is allowed to issue, with voter approval, general obligation debt up to 20% of total assessed valuation. Outstanding revenue bonds on December 31, 2024 of \$6,812,214 are well below the statutory limit of \$76,226,402. The City is allowed to issue short-term financings (maturities of less than five years) up to 5% of total assessed valuation. Outstanding short-term financings, including direct financing obligations at December 31, 2024, of \$0 are well below the statutory limit of \$19,056,600. Voter approval is not required for short-term financing.

Additional information regarding the City’s long-term liabilities can be found in Note 4 on pages 52–53 of this report.

**Economic Factors and Next Year’s Budgets and Rates**

The consolidation of the Pulaski County and the City of Jacksonville 911 centers was completed. The additional staff and expenses will be shared with the County. This will be reflected in the General Fund budget. The street department will complete the much-anticipated Loop Road Railroad Overpass.

The City’s elected and appointed officials have an established practice of making annual budgetary decisions for the General and Street Funds by considering revenue growth, staffing needs, unassigned reserve levels as well as reviewing the performance of the local economy to determine continued economic expansion.

The goal of the Mayor and City Council is to maintain financial stability by adopting budgets with a minimum unassigned fund balance of 16.6% of operating expenditures. With this in mind, the 2025 budgets were adopted for the General Fund at \$28,960,334 and \$5,063,845 for the Street Fund.

**Request for Information**

This financial report is designed to provide our citizens, taxpayers, customers, investors, and creditors with a general overview of the City’s finances and to show accountability for the money it receives. Questions concerning

any of the information provided in this report, or requests for additional financial information, should be addressed to the Finance Director's Office, #1 Municipal Drive, Jacksonville, Arkansas 72076.

General information relating to the City of Jacksonville, Arkansas, can be found on the City's website, <http://www.cityofjacksonville.net>.

**City of Jacksonville, Arkansas**  
**Statement of Net Position**  
**December 31, 2024**

	Primary Government			Component Units
	Governmental Activities	Business-Type Activities	Total	
<b>ASSETS AND DEFERRED OUTFLOWS OF RESOURCES</b>				
<b>Current Assets</b>				
Cash and cash equivalents	\$ 14,255,557	\$ 976,994	\$ 15,232,551	\$ 6,741,590
Restricted cash and investments, current	365,000	-	365,000	254,740
Investments	4,935,486	558,480	5,493,966	11,420,358
Receivables, net of allowance for uncollectible accounts				
Taxes	1,622,033	-	1,622,033	-
Sales taxes	3,462,117	-	3,462,117	-
Accounts	24,432	493,669	518,101	3,760,985
Accrued interest	3,500	494	3,994	2,461
Grants and other governments	1,542,686	-	1,542,686	-
Other	1,488,719	-	1,488,719	-
Due from component units	553,599	-	553,599	-
Inventories	14,179	11,703	25,882	1,031,347
Prepaid expenses and other	4,500	-	4,500	116,418
<b>Total Current Assets</b>	<b>28,271,808</b>	<b>2,041,340</b>	<b>30,313,148</b>	<b>23,327,899</b>
<b>Noncurrent Assets</b>				
Restricted assets				
Cash and cash equivalents	574,993	-	574,993	2,355,093
Less amount required to meet current obligations	(365,000)	-	(365,000)	-
Total restricted assets	209,993	-	209,993	2,355,093
Capital assets				
Nondepreciable	13,434,968	480,385	13,915,353	11,486,175
Depreciable, net	46,060,499	5,662,205	51,722,704	90,436,592
Total capital assets	59,495,467	6,142,590	65,638,057	101,922,767
Other assets				
Net pension asset	595,805	-	595,805	-
Other	-	-	-	328,899
Total other assets	595,805	-	595,805	328,899
<b>Total Noncurrent Assets</b>	<b>60,301,265</b>	<b>6,142,590</b>	<b>66,443,855</b>	<b>104,606,759</b>
<b>Total Assets</b>	<b>88,573,073</b>	<b>8,183,930</b>	<b>96,757,003</b>	<b>127,934,658</b>
<b>Deferred Outflows of Resources</b>				
Deferred outflows – pensions	3,258,314	417,796	3,676,110	633,563
Deferred outflows – OPEB	180,695	-	180,695	-
Bond refunding	-	-	-	137,367
<b>Total Deferred Outflows of Resources</b>	<b>3,439,009</b>	<b>417,796</b>	<b>3,856,805</b>	<b>770,930</b>
<b>Total Assets and Deferred Outflows of Resources</b>	<b>\$ 92,012,082</b>	<b>\$ 8,601,726</b>	<b>\$ 100,613,808</b>	<b>\$ 128,705,588</b>

**City of Jacksonville, Arkansas**  
**Statement of Net Position**  
**December 31, 2024**

**(Continued)**

	Primary Government			Component Units
	Governmental Activities	Business-Type Activities	Total	
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND NET POSITION</b>				
<b>Current Liabilities</b>				
Accounts payable	\$ 2,270,956	\$ 573,657	\$ 2,844,613	\$ 2,260,171
Accrued wages payable and related liabilities	561,755	74,309	636,064	-
Accrued expenses and other	124,917	-	124,917	284,731
Accrued interest payable	-	-	-	41,647
Compensated absences, current	164,587	-	164,587	-
Bonds payable, current	365,000	-	365,000	4,437,373
Due to primary government	-	-	-	553,599
Due to fiduciary funds	97,716	-	97,716	-
Unearned revenue	-	600	600	-
<b>Total Current Liabilities</b>	<b>3,584,931</b>	<b>648,566</b>	<b>4,233,497</b>	<b>7,577,521</b>
<b>Noncurrent Liabilities</b>				
Bonds payable, net of unamortized premium and discount	6,447,214	-	6,447,214	24,902,785
Customer deposits	-	-	-	921,605
Compensated absences	1,278,324	190,369	1,468,693	-
Net pension liability	17,417,461	2,445,847	19,863,308	3,287,987
Net OPEB liability	712,442	-	712,442	-
Other long-term liabilities	-	-	-	1,135,601
<b>Total Noncurrent Liabilities</b>	<b>25,855,441</b>	<b>2,636,216</b>	<b>28,491,657</b>	<b>30,247,978</b>
<b>Total Liabilities</b>	<b>29,440,372</b>	<b>3,284,782</b>	<b>32,725,154</b>	<b>37,825,499</b>
<b>Deferred Inflows of Resources</b>				
Deferred inflows – pensions	2,046,560	259,123	2,305,683	246,631
Deferred inflows – OPEB	1,417,031	-	1,417,031	-
<b>Total Deferred Inflows of Resources</b>	<b>3,463,591</b>	<b>259,123</b>	<b>3,722,714</b>	<b>246,631</b>
<b>Net Position</b>				
Net investment in capital assets	50,754,340	5,664,451	56,418,791	72,549,837
Restricted – expendable				
Net pension asset	595,805	-	595,805	-
Street maintenance	4,397,561	-	4,397,561	-
Capital projects	871,935	-	871,935	-
Debt service	548,481	-	548,481	2,609,833
Law enforcement activities	23,809	-	23,809	-
Housing and neighborhood programs	45,470	-	45,470	-
Grant funds	13,823	-	13,823	-
Total restricted – expendable	6,496,884	-	6,496,884	2,609,833
Unrestricted (deficit)	1,856,895	(606,630)	1,250,265	15,473,788
<b>Total Net Position</b>	<b>59,108,119</b>	<b>5,057,821</b>	<b>64,165,940</b>	<b>90,633,458</b>
<b>Total Liabilities, Deferred Inflows of Resources, and Net Position</b>	<b>\$ 92,012,082</b>	<b>\$ 8,601,726</b>	<b>\$ 100,613,808</b>	<b>\$ 128,705,588</b>

**City of Jacksonville, Arkansas**  
**Statement of Activities**  
**Year Ended December 31, 2024**

Functions/Programs	Expenses	Net (Expense) Revenue and Changes in Net Position					
		Program Revenues			Primary Government		Component Units
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business-Type Activities	Total
<b>Primary Government</b>							
Governmental activities							
General administration	\$ 2,089,236	\$ 858,999	\$ 50,625	\$ -	\$ (1,179,612)	\$ -	\$ (1,179,612)
City council	91,637	-	-	-	(91,637)	-	(91,637)
Office of the mayor	463,549	-	-	-	(463,549)	-	(463,549)
City clerk	165,925	-	-	-	(165,925)	-	(165,925)
City attorney	305,875	-	-	-	(305,875)	-	(305,875)
District court	415,054	581,903	-	-	166,849	-	166,849
Director of administration	3,626	-	-	-	(3,626)	-	(3,626)
Information technology	675,661	-	-	-	(675,661)	-	(675,661)
Finance	615,138	-	-	-	(615,138)	-	(615,138)
Human resources	285,848	-	-	-	(285,848)	-	(285,848)
Fleet services	314,669	-	-	-	(314,669)	-	(314,669)
Community programs	193,884	-	-	-	(193,884)	-	(193,884)
Public works	3,642,002	32,973	2,435,232	5,083,551	3,909,754	-	3,909,754
Parks and recreation services	3,849,544	820,681	59,740	88,687	(2,880,436)	-	(2,880,436)
Police	6,931,062	572	387,449	-	(6,543,041)	-	(6,543,041)
Fire	5,388,991	-	454,621	-	(4,934,370)	-	(4,934,370)
Emergency communication services	1,867,764	1,217,434	-	-	(650,330)	-	(650,330)
Animal control	459,713	-	-	-	(459,713)	-	(459,713)
Housing and neighborhood programs	123,071	-	114,909	-	(8,162)	-	(8,162)
Interest expense on long-term debt	149,412	-	-	-	(149,412)	-	(149,412)
<b>Total governmental activities</b>	<b>28,031,661</b>	<b>3,512,562</b>	<b>3,502,576</b>	<b>5,172,238</b>	<b>(15,844,285)</b>	<b>-</b>	<b>(15,844,285)</b>
Business-type activities							
Sanitation services	2,204,958	2,100,506	-	-	-	(104,452)	(104,452)
AGFF Shooting Sports Complex	814,006	361,505	-	576,030	-	123,529	123,529
Emergency Medical services	2,338,984	427,326	21,287	-	-	(1,890,371)	(1,890,371)
<b>Total business-type activities</b>	<b>5,357,948</b>	<b>2,889,337</b>	<b>21,287</b>	<b>576,030</b>	<b>-</b>	<b>(1,871,294)</b>	<b>(1,871,294)</b>
<b>Total Primary Government</b>	<b>\$ 33,389,609</b>	<b>\$ 6,401,899</b>	<b>\$ 3,523,863</b>	<b>\$ 5,748,268</b>	<b>(15,844,285)</b>	<b>(1,871,294)</b>	<b>(17,715,579)</b>
<b>Component Units</b>							
Municipal Water Works	\$ 10,585,014	\$ 11,090,158	\$ -	\$ 475,804	-	-	980,948
Wastewater Utility	7,143,995	4,895,108	5,000,000	3,020,030	-	-	5,771,143
Advertising and Promotion Commission	1,091,136	3,556	-	-	-	-	(1,087,580)
<b>Total Component Units</b>	<b>\$ 18,820,145</b>	<b>\$ 15,988,822</b>	<b>\$ 5,000,000</b>	<b>\$ 3,495,834</b>	<b>-</b>	<b>-</b>	<b>5,664,511</b>
<b>General Revenues and Transfers</b>							
Property taxes					1,234,090	-	1,234,090
Sales taxes					20,180,364	-	20,180,364
Utility franchise taxes					1,234,945	-	1,234,945
Investment income					991,691	56,606	1,048,297
Grants and contributions not restricted to specific programs					408,972	-	408,972
Gain on sale of capital assets					417,147	41,763	458,910
Other					-	-	-
Transfers					(1,200,000)	1,200,000	-
<b>Total General Revenues and Transfers</b>					<b>23,267,209</b>	<b>1,298,369</b>	<b>24,565,578</b>
<b>Change in Net Position</b>					<b>7,422,924</b>	<b>(572,925)</b>	<b>6,849,999</b>
<b>Net Position, Beginning of Year, as Previously Reported</b>					<b>50,664,549</b>	<b>4,920,383</b>	<b>55,584,932</b>
<b>Error Correction (See Note 15)</b>					<b>1,020,646</b>	<b>710,363</b>	<b>1,731,009</b>
<b>Net Position, Beginning of Year, as Restated</b>					<b>51,685,195</b>	<b>5,630,746</b>	<b>57,315,941</b>
<b>Net Position, End of Year</b>					<b>\$ 59,108,119</b>	<b>\$ 5,057,821</b>	<b>\$ 64,165,940</b>

**City of Jacksonville, Arkansas**  
**Balance Sheet – Governmental Funds**  
**December 31, 2024**

	General	Street	Special Projects	Total Nonmajor Funds	Total
<b>ASSETS</b>					
Cash	\$ 3,365,648	\$ 3,670,990	\$ 7,045,080	\$ 173,839	\$ 14,255,557
Restricted cash	-	-	-	574,993	574,993
Investments	527,173	2,213,107	2,195,206	-	4,935,486
Accounts receivable					
Taxes	911,285	528,491	182,257	-	1,622,033
Sales taxes	3,462,117	-	-	-	3,462,117
Accounts	-	-	24,432	-	24,432
Accrued interest	-	1,126	2,374	-	3,500
Grants and other governments	88,687	1,342,755	-	111,244	1,542,686
Other	1,202,115	286,583	-	21	1,488,719
Due from other funds	223,805	-	-	10,446	234,251
Due from component unit	553,599	-	-	-	553,599
Prepaid expenses	4,500	-	-	-	4,500
Inventories	14,179	-	-	-	14,179
<b>Total Assets</b>	<b>10,353,108</b>	<b>8,043,052</b>	<b>9,449,349</b>	<b>870,543</b>	<b>28,716,052</b>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES</b>					
<b>Liabilities</b>					
Accounts payable	373,962	1,667,823	221,551	7,620	2,270,956
Due to other funds	1,798	-	-	232,453	234,251
Due to fiduciary funds	97,716	-	-	-	97,716
Accrued wages payable and related liabilities	539,129	20,047	-	2,579	561,755
Other liabilities	38,542	86,375	-	-	124,917
<b>Total Liabilities</b>	<b>1,051,147</b>	<b>1,774,245</b>	<b>221,551</b>	<b>242,652</b>	<b>3,289,595</b>
<b>Deferred Inflows of Resources</b>					
Unavailable revenues – grants	88,687	1,342,755	-	106,368	1,537,810
Unavailable revenues – taxes	970,503	528,491	182,257	-	1,681,251
<b>Total Deferred Inflows of Resources</b>	<b>1,059,190</b>	<b>1,871,246</b>	<b>182,257</b>	<b>106,368</b>	<b>3,219,061</b>
<b>Fund Balances</b>					
Nonspendable					
Prepays	4,500	-	-	-	4,500
Inventories	14,179	-	-	-	14,179
Restricted					
Street maintenance	-	4,397,561	-	-	4,397,561
Capital projects	-	-	871,935	-	871,935
Debt service	-	-	-	548,481	548,481
Law enforcement activities	-	-	-	23,809	23,809
Housing and neighborhood programs	-	-	-	45,470	45,470
Grant funds	-	-	-	13,823	13,823
Committed					
Equipment	11,965	-	3,248,270	-	3,260,235
Assigned					
Capital projects	-	-	4,925,336	-	4,925,336
Unassigned (deficit)	8,212,127	-	-	(110,060)	8,102,067
<b>Total Fund Balances</b>	<b>8,242,771</b>	<b>4,397,561</b>	<b>9,045,541</b>	<b>521,523</b>	<b>22,207,396</b>
<b>Total Liabilities, Deferred Inflows of Resources, and Fund Balances</b>	<b>\$ 10,353,108</b>	<b>\$ 8,043,052</b>	<b>\$ 9,449,349</b>	<b>\$ 870,543</b>	<b>\$ 28,716,052</b>

**City of Jacksonville, Arkansas**  
**Reconciliation of the Balance Sheet – Governmental Funds to the Statement of Net Position**  
**December 31, 2024**

Total fund balances per statement	\$ 22,207,396
Amounts reported for governmental activities in the statement of net position are different because:	
Capital assets used in governmental activities are not financial resources and are not reported in the funds.	59,495,467
Net pension asset is not financial resources and is not reported in the funds.	595,805
Liabilities and related inflows/outflows of resources that are not due and payable in the current period and are not reported in the funds:	
Bonds payable	(6,812,214)
Accrued compensated absences	(1,442,911)
Net pension liability	(17,417,461)
Deferred inflows and outflows of resources from pensions and OPEB	(24,582)
Net OPEB liability	(712,442)
Other long-term assets, such as property taxes and grants receivable, are not available for current period expenditures and, therefore, are reported as unavailable revenue in the funds.	<u>3,219,061</u>
Net position of governmental activities	<u>\$ 59,108,119</u>
Capital assets	\$ 59,495,467
General obligation bonds net of premiums and discounts	(6,812,214)
Accounts payable and retainage payable related to capital assets	<u>(1,928,913)</u>
Net investment in capital assets	<u>\$ 50,754,340</u>

**City of Jacksonville, Arkansas**  
**Statement of Revenues, Expenditures, and Changes in Fund Balances – Governmental Funds**  
**Year Ended December 31, 2024**

	General	Street	Special Projects	Total Nonmajor Funds	Total
<b>Revenues</b>					
Property taxes	\$ 944,375	\$ -	\$ 177,719	\$ 561	\$ 1,122,655
Sales taxes	19,645,866	534,498	-	-	20,180,364
Licenses and permits	284,697	-	-	-	284,697
Intergovernmental	1,183,705	6,176,028	106,350	79,893	7,545,976
Charges for services	2,134,949	-	29,500	-	2,164,449
Fines and fees	286,698	-	-	-	286,698
Utility franchise taxes	1,234,945	-	-	-	1,234,945
Investment income	294,260	225,665	442,643	29,123	991,691
Miscellaneous	765,015	3,908	7,794	1	776,718
<b>Total Revenues</b>	<b>26,774,510</b>	<b>6,940,099</b>	<b>764,006</b>	<b>109,578</b>	<b>34,588,193</b>
<b>Expenditures</b>					
General government					
General government and administration	1,209,615	-	194,942	12,118	1,416,675
City council	91,637	-	-	-	91,637
Mayor	460,932	-	2,617	-	463,549
City clerk	165,925	-	-	-	165,925
City attorney	305,875	-	-	-	305,875
District court	407,077	-	-	-	407,077
Director of administration	3,626	-	-	-	3,626
Information technology	630,426	-	-	-	630,426
Finance	615,138	-	-	-	615,138
Human resources	285,848	-	-	-	285,848
Fleet services	314,669	-	-	-	314,669
Community programs	88,797	-	-	-	88,797
Total general government	<b>4,579,565</b>	<b>-</b>	<b>197,559</b>	<b>12,118</b>	<b>4,789,242</b>
Public works					
Public works coordinator	169,917	-	-	-	169,917
Engineering	377,377	-	3,557	-	380,934
Streets and drainage	-	1,846,919	-	-	1,846,919
Total public works	<b>547,294</b>	<b>1,846,919</b>	<b>3,557</b>	<b>-</b>	<b>2,397,770</b>
Parks and recreation services					
Parks and recreation services	3,156,086	-	811	-	3,156,897
Police	6,976,167	-	-	7,271	6,983,438
Fire	5,959,346	-	4,062	-	5,963,408
Emergency communication services	1,831,253	-	-	-	1,831,253
Animal control	432,885	-	-	-	432,885
Code enforcement	558,341	-	-	-	558,341
Housing and neighborhood programs	-	-	-	121,102	121,102
Capital outlay	733,382	6,827,625	4,169,328	237,818	11,968,153
Debt service					
Principal	-	-	-	360,000	360,000
Interest	-	-	-	148,806	148,806
Agent fees	-	-	-	1,000	1,000
<b>Total Expenditures</b>	<b>24,774,319</b>	<b>8,674,544</b>	<b>4,375,317</b>	<b>888,115</b>	<b>38,712,295</b>
<b>Excess (Deficiency) of Revenues Over Expenditures</b>	<b>2,000,191</b>	<b>(1,734,445)</b>	<b>(3,611,311)</b>	<b>(778,537)</b>	<b>(4,124,102)</b>
<b>Other Financing Sources (Uses)</b>					
Proceeds from sale of capital assets	31,436	3,887	78,948	-	114,271
Transfers in	585	-	1,000,000	512,123	1,512,708
Transfers out	(2,712,123)	-	-	(585)	(2,712,708)
<b>Total Other Financing Sources (Uses)</b>	<b>(2,680,102)</b>	<b>3,887</b>	<b>1,078,948</b>	<b>511,538</b>	<b>(1,085,729)</b>
<b>Net Change in Fund Balances</b>	<b>(679,911)</b>	<b>(1,730,558)</b>	<b>(2,532,363)</b>	<b>(266,999)</b>	<b>(5,209,831)</b>
<b>Fund Balances, Beginning of Year, as Previously Reported</b>					
	8,922,682	5,107,473	11,577,904	788,522	26,396,581
<b>Error Correction (see Note 15)</b>					
	-	1,020,646	-	-	1,020,646
<b>Fund Balances, Beginning of Year, as Restated</b>					
	8,922,682	6,128,119	11,577,904	788,522	27,417,227
<b>Fund Balances, End of Year</b>	<b>\$ 8,242,771</b>	<b>\$ 4,397,561</b>	<b>\$ 9,045,541</b>	<b>\$ 521,523</b>	<b>\$ 22,207,396</b>

**City of Jacksonville, Arkansas**  
**Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances –**  
**Governmental Funds to the Statement of Activities**  
**Year Ended December 31, 2024**

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Net change in fund balances – total governmental funds \$ (5,209,831)

Amounts reported for governmental activities in the statement of activities are different because:

Governmental funds report capital outlays as expenditures. However, for government-wide statements, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.

Capital asset purchases	11,547,284
Depreciation expense	(2,405,114)
Gain on disposal of capital assets	302,876

Governmental funds report debt as expenditures. However, for government-wide statements, the liability must be properly reflected in the statement of net position.

Principal repayments	
Revenue bonds	360,000
Amortization of bond premiums and discounts	394

Revenues that do not provide current financial resources, such as property taxes and grants received outside the period of availability, are not reported as revenues for the funds but are reported as revenues in the statement of activities.	1,649,245
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Expenses that do not require current financial resources (such as interest and compensated absences) are not reported as expenses for the funds but are reported as expenses for the funds but are reported as expenses in the statement of activities.	(426,448)
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Current year pension and OPEB expenditures are reported on the fiscal year basis in the governmental statement of revenues, expenditures, and changes in fund balance and as actuarially determined in the government-wide statement of activities.	<u>1,604,518</u>
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Change in net position of governmental activities	<u><u>\$ 7,422,924</u></u>
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**City of Jacksonville, Arkansas**  
**Statement of Net Position – Proprietary Funds**  
**December 31, 2024**

	<b>Business-Type Activities – Enterprise Funds</b>			<b>Total</b>
	<b>Sanitation Services</b>	<b>AGFF Shooting Sports Complex</b>	<b>Emergency Medical Services</b>	
<b>ASSETS AND DEFERRED OUTFLOWS OF RESOURCES</b>				
<b>Current Assets</b>				
Cash	\$ 922,159	\$ 28,469	\$ 26,366	\$ 976,994
Investments	558,480	-	-	558,480
Accounts receivable, net of allowance for uncollectible accounts	265,799	77	227,793	493,669
Accrued interest	494	-	-	494
Inventories	-	11,703	-	11,703
<b>Total Current Assets</b>	<b>1,746,932</b>	<b>40,249</b>	<b>254,159</b>	<b>2,041,340</b>
<b>Noncurrent Assets</b>				
Capital assets				
Land and improvements	-	480,385	-	480,385
Buildings and improvements	-	3,604,987	-	3,604,987
Vehicles	4,142,778	13,486	1,262,800	5,419,064
Furniture and equipment	1,471,181	59,200	591,692	2,122,073
	5,613,959	4,158,058	1,854,492	11,626,509
Less accumulated depreciation	(3,409,775)	(907,100)	(1,167,044)	(5,483,919)
<b>Total Noncurrent Assets</b>	<b>2,204,184</b>	<b>3,250,958</b>	<b>687,448</b>	<b>6,142,590</b>
<b>Total Assets</b>	<b>3,951,116</b>	<b>3,291,207</b>	<b>941,607</b>	<b>8,183,930</b>
<b>Deferred Outflows of Resources</b>				
Deferred outflows – pensions	138,854	34,724	244,218	417,796
<b>Total Deferred Outflows of Resources</b>	<b>138,854</b>	<b>34,724</b>	<b>244,218</b>	<b>417,796</b>
<b>Total Assets and Deferred Outflows of Resources</b>	<b>\$ 4,089,970</b>	<b>\$ 3,325,931</b>	<b>\$ 1,185,825</b>	<b>\$ 8,601,726</b>

**City of Jacksonville, Arkansas**  
**Statement of Net Position – Proprietary Funds**  
**December 31, 2024**

**(Continued)**

	<b>Business-Type Activities – Enterprise Funds</b>			<b>Total</b>
	<b>Sanitation Services</b>	<b>AGFF Shooting Sports Complex</b>	<b>Emergency Medical Services</b>	
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND NET POSITION</b>				
<b>Current Liabilities</b>				
Accounts payable	\$ 525,929	\$ 5,573	\$ 42,155	\$ 573,657
Accrued wages payable	22,031	5,470	46,808	74,309
Deferred revenue	-	-	600	600
<b>Total Current Liabilities</b>	<u>547,960</u>	<u>11,043</u>	<u>89,563</u>	<u>648,566</u>
<b>Noncurrent Liabilities</b>				
Compensated absences	90,114	26,101	74,154	190,369
Net pension liability	607,426	151,902	1,686,519	2,445,847
<b>Total Noncurrent Liabilities</b>	<u>697,540</u>	<u>178,003</u>	<u>1,760,673</u>	<u>2,636,216</u>
<b>Total Liabilities</b>	<u>1,245,500</u>	<u>189,046</u>	<u>1,850,236</u>	<u>3,284,782</u>
<b>Deferred Inflows of Resources</b>				
Deferred inflows – pensions	28,155	7,041	223,927	259,123
<b>Total Deferred Inflows of Resources</b>	<u>28,155</u>	<u>7,041</u>	<u>223,927</u>	<u>259,123</u>
<b>Net Position</b>				
Net investment in capital assets	1,725,958	3,251,045	687,448	5,664,451
Unrestricted (deficit)	1,090,357	(121,201)	(1,575,786)	(606,630)
<b>Total Net Position</b>	<u>2,816,315</u>	<u>3,129,844</u>	<u>(888,338)</u>	<u>5,057,821</u>
<b>Total Liabilities, Deferred Inflows of Resources, and Net Position</b>	<u>\$ 4,089,970</u>	<u>\$ 3,325,931</u>	<u>\$ 1,185,825</u>	<u>\$ 8,601,726</u>

**City of Jacksonville, Arkansas**  
**Statement of Revenues, Expenses, and Changes in Net Position – Proprietary Funds**  
**Year Ended December 31, 2024**

	<b>Business-Type Activities – Enterprise Funds</b>			<b>Total</b>
	<b>Sanitation Services</b>	<b>AGFF Shooting Sports Complex</b>	<b>Emergency Medical Services</b>	
<b>Operating Revenues</b>				
Charges for services	\$ 2,090,124	\$ 361,496	\$ 427,115	\$ 2,878,735
Miscellaneous	10,382	9	211	10,602
<b>Total Operating Revenues</b>	<u>2,100,506</u>	<u>361,505</u>	<u>427,326</u>	<u>2,889,337</u>
<b>Operating Expenses</b>				
Salaries, wages, and employee benefits	962,918	298,582	1,771,866	3,033,366
Supplies and materials	212,898	42,653	221,603	477,154
Services	80,521	48,256	160,573	289,350
Repairs and maintenance	284,082	14,116	16,628	314,826
Landfill fees	309,375	-	-	309,375
Other	-	324,890	-	324,890
Depreciation	355,164	85,509	168,314	608,987
<b>Total Operating Expenses</b>	<u>2,204,958</u>	<u>814,006</u>	<u>2,338,984</u>	<u>5,357,948</u>
<b>Operating Loss</b>	<u>(104,452)</u>	<u>(452,501)</u>	<u>(1,911,658)</u>	<u>(2,468,611)</u>
<b>Nonoperating Revenues</b>				
Interest income	56,544	-	62	56,606
Gain on sale of capital assets	41,763	-	-	41,763
Grant revenues	-	-	21,287	21,287
<b>Net Nonoperating Revenues</b>	<u>98,307</u>	<u>-</u>	<u>21,349</u>	<u>119,656</u>
<b>Loss Before Contributions and Transfers</b>	<u>(6,145)</u>	<u>(452,501)</u>	<u>(1,890,309)</u>	<u>(2,348,955)</u>
Contributed capital	-	576,030	-	576,030
Transfers in	-	350,000	850,000	1,200,000
Total transfers and capital contributions	<u>-</u>	<u>926,030</u>	<u>850,000</u>	<u>1,776,030</u>
<b>Changes in Net Position</b>	<u>(6,145)</u>	<u>473,529</u>	<u>(1,040,309)</u>	<u>(572,925)</u>
<b>Net Position, Beginning of Year – as Previously Reported</b>	2,112,097	2,656,315	151,971	4,920,383
<b>Error Correction (see Note 15)</b>	<u>710,363</u>	<u>-</u>	<u>-</u>	<u>710,363</u>
<b>Net Position, Beginning of Year – as Restated</b>	<u>2,822,460</u>	<u>2,656,315</u>	<u>151,971</u>	<u>5,630,746</u>
<b>Net Position, End of Year</b>	<u>\$ 2,816,315</u>	<u>\$ 3,129,844</u>	<u>\$ (888,338)</u>	<u>\$ 5,057,821</u>

**City of Jacksonville, Arkansas**  
**Statement of Cash Flows – Proprietary Funds**  
**Year Ended December 31, 2024**

	<b>Business-Type Activities – Enterprise Funds</b>			<b>Total</b>
	<b>Sanitation Services</b>	<b>AGFF Shooting Sports Complex</b>	<b>Emergency Medical Services</b>	
<b>Operating Activities</b>				
Receipts from customers	\$ 2,146,799	\$ 363,588	\$ 1,049,114	\$ 3,559,501
Payments to employees	(909,529)	(265,197)	(1,546,530)	(2,721,256)
Payments to suppliers	(901,948)	(403,390)	(377,306)	(1,682,644)
<b>Net Cash Provided by (Used in) Operating Activities</b>	<b>335,322</b>	<b>(304,999)</b>	<b>(874,722)</b>	<b>(844,399)</b>
<b>Noncapital Financing Activities</b>				
Transfers from other funds	-	350,000	850,000	1,200,000
<b>Net Cash Provided by Noncapital Financing Activities</b>	<b>-</b>	<b>350,000</b>	<b>850,000</b>	<b>1,200,000</b>
<b>Capital and Related Financing Activities</b>				
Proceeds from sale of capital assets	4,556	-	-	4,556
Purchases of capital assets	(290,539)	(51,183)	(20,477)	(362,199)
Capital contributions	710,363	-	21,287	731,650
<b>Net Cash Provided by (Used in) Capital and Related Financing Activities</b>	<b>424,380</b>	<b>(51,183)</b>	<b>810</b>	<b>374,007</b>
<b>Investing Activities</b>				
Proceeds from maturities of cash investments	773,709	-	-	773,709
Purchase of cash investments	(1,075,018)	-	-	(1,075,018)
Interest income	57,004	-	62	57,066
<b>Net Cash Provided by (Used in) Investing Activities</b>	<b>(244,305)</b>	<b>-</b>	<b>62</b>	<b>(244,243)</b>
<b>Net Increase (Decrease) in Cash</b>	<b>515,397</b>	<b>(6,182)</b>	<b>(23,850)</b>	<b>485,365</b>
<b>Cash, Beginning of Year</b>	<b>406,762</b>	<b>34,651</b>	<b>50,216</b>	<b>491,629</b>
<b>Cash, End of Year</b>	<b>\$ 922,159</b>	<b>\$ 28,469</b>	<b>\$ 26,366</b>	<b>\$ 976,994</b>
<b>Reconciliation of Operating Loss to Net Cash Provided by (Used in) Operating Activities</b>				
Operating loss	\$ (104,452)	\$ (452,501)	\$ (1,911,658)	\$ (2,468,611)
Adjustment to reconcile operating loss to net cash provided by (used in) operating activities				
Depreciation	355,164	85,509	168,314	608,987
Changes in assets and liabilities				
Receivables, net	46,293	2,083	621,788	670,164
Inventory	-	28,169	-	28,169
Deferred outflows of resources	126,048	19,095	169,859	315,002
Accounts payable and accrued expenses	36,201	9,143	53,954	99,298
Pension liability	(144,181)	(1,920)	(63,215)	(209,316)
Deferred inflows of resources	20,249	5,423	86,236	111,908
<b>Net Cash Provided by (Used in) Operating Activities</b>	<b>\$ 335,322</b>	<b>\$ (304,999)</b>	<b>\$ (874,722)</b>	<b>\$ (844,399)</b>
<b>Schedule of non-cash capital activities</b>				
Contribution of capital assets	\$ -	\$ 576,030	\$ -	\$ -

**City of Jacksonville, Arkansas**  
**Statement of Fiduciary Net Position – Fiduciary Funds**  
**December 31, 2024**

	<b>Pension Trust Funds</b>	<b>Custodial Funds</b>
<b>Assets</b>		
Cash and cash equivalents	\$ 675,830	\$ 24,983
Investments		
U.S. government obligations	2,681,783	-
Corporate bonds	717,065	-
U.S. agencies obligations	1,832,389	-
Mutual funds	6,576,823	-
Receivables		
Due from primary government	97,716	-
Accrued interest	35,824	-
<b>Total Assets</b>	<b><u>\$ 12,617,430</u></b>	<b><u>\$ 24,983</u></b>
<b>Net Position</b>		
Restricted for		
Pensions	\$ 12,617,430	\$ -
Individuals and organizations	-	24,983
<b>Net Position Restricted for Pension Benefits and Others</b>	<b><u>\$ 12,617,430</u></b>	<b><u>\$ 24,983</u></b>

**City of Jacksonville, Arkansas**  
**Statement of Changes In Fiduciary Net Position – Fiduciary Funds**  
**Year Ended December 31, 2024**

	<b>Pension Trust Funds</b>	<b>Custodial Funds</b>
<b>Additions</b>		
Contributions		
Employer	\$ 44,060	\$ -
District Court fines collected	-	478,529
Contributed from General Fund		
Property taxes	738,190	-
State insurance turnback and guarantee fund	273,967	-
	<u>1,056,217</u>	<u>478,529</u>
Total contributions		
	1,056,217	478,529
Investment income		
Net increase in fair value of investments	338,244	-
Interest and dividends	534,395	-
Gain on sale of investments	131,544	-
	<u>1,004,183</u>	<u>-</u>
Less investment expense	126,547	-
	<u>877,636</u>	<u>-</u>
Net investment income		
	877,636	-
<b>Total Additions</b>	<u>1,933,853</u>	<u>478,529</u>
<b>Deductions</b>		
Benefits paid directly to participants	1,405,332	-
District Court fines distributed	-	453,679
Administrative expenses	10,000	-
	<u>1,415,332</u>	<u>453,679</u>
<b>Total Deductions</b>		
	1,415,332	453,679
<b>Change in Net Position</b>	518,521	24,850
<b>Net Position, Beginning of Year</b>	<u>12,098,909</u>	<u>133</u>
<b>Net Position, End of Year</b>	<u>\$ 12,617,430</u>	<u>\$ 24,983</u>

**City of Jacksonville, Arkansas**  
**Statement of Net Position – Discretely Presented Component Units**  
**December 31, 2024**

	<b>Jacksonville Municipal Water Works</b>	<b>Jacksonville Wastewater Utility</b>	<b>Nonmajor Component Unit Advertising and Promotion Commission</b>	<b>Total</b>
<b>ASSETS AND DEFERRED OUTFLOWS OF RESOURCES</b>				
<b>Current Assets</b>				
Cash and cash equivalents	\$ 5,083,072	\$ 249,249	\$ 1,409,269	\$ 6,741,590
Restricted cash and investments, current	-	254,740	-	254,740
Investments	-	10,550,661	869,697	11,420,358
Receivables, net of allowance for uncollectible accounts				
Accounts	2,158,080	1,602,905	-	3,760,985
Accrued interest	-	-	2,461	2,461
Inventories	896,582	134,765	-	1,031,347
Prepaid expenses and other	85,617	30,801	-	116,418
<b>Total Current Assets</b>	<b>8,223,351</b>	<b>12,823,121</b>	<b>2,281,427</b>	<b>23,327,899</b>
<b>Noncurrent Assets</b>				
<b>Restricted assets</b>				
Cash	585	1,231,933	-	1,232,518
Certificates of deposit	1,122,575	-	-	1,122,575
<b>Total restricted assets</b>	<b>1,123,160</b>	<b>1,231,933</b>	<b>-</b>	<b>2,355,093</b>
<b>Capital assets</b>				
Nondepreciable	6,668,830	4,817,345	-	11,486,175
Depreciable, net	48,653,692	41,782,900	-	90,436,592
<b>Total capital assets</b>	<b>55,322,522</b>	<b>46,600,245</b>	<b>-</b>	<b>101,922,767</b>
Other assets	328,899	-	-	328,899
<b>Total Noncurrent Assets</b>	<b>56,774,581</b>	<b>47,832,178</b>	<b>-</b>	<b>104,606,759</b>
<b>Total Assets</b>	<b>64,997,932</b>	<b>60,655,299</b>	<b>2,281,427</b>	<b>127,934,658</b>
<b>Deferred Outflows of Resources</b>				
Deferred outflows – pensions	383,383	250,180	-	633,563
Bond refunding	-	137,367	-	137,367
<b>Total Deferred Outflows of Resources</b>	<b>383,383</b>	<b>387,547</b>	<b>-</b>	<b>770,930</b>
<b>Total Assets and Deferred Outflows of Resources</b>	<b>65,381,315</b>	<b>61,042,846</b>	<b>2,281,427</b>	<b>128,705,588</b>

**City of Jacksonville, Arkansas**  
**Statement of Net Position – Discretely Presented Component Units**  
**December 31, 2024**

**(Continued)**

	<b>Jacksonville Municipal Water Works</b>	<b>Jacksonville Wastewater Utility</b>	<b>Nonmajor Component Unit Advertising and Promotion Commission</b>	<b>Total</b>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND NET POSITION</b>				
<b>Current Liabilities</b>				
Accounts payable	\$ 2,148,337	\$ 80,432	\$ 31,402	\$ 2,260,171
Accrued expenses and other	228,082	56,649	-	284,731
Accrued interest payable	8,875	32,772	-	41,647
Bonds payable, current	3,467,373	970,000	-	4,437,373
Due to primary government	-	-	553,599	553,599
<b>Total Current Liabilities</b>	<b>5,852,667</b>	<b>1,139,853</b>	<b>585,001</b>	<b>7,577,521</b>
<b>Noncurrent Liabilities</b>				
Bonds payable, net of unamortized premium and discount	5,702,341	19,200,444	-	24,902,785
Customer deposits	921,605	-	-	921,605
Net pension liability	1,838,571	1,449,416	-	3,287,987
Other long-term liabilities	2,010	1,133,591	-	1,135,601
<b>Noncurrent Liabilities</b>	<b>8,464,527</b>	<b>21,783,451</b>	<b>-</b>	<b>30,247,978</b>
<b>Total Liabilities</b>	<b>14,317,194</b>	<b>22,923,304</b>	<b>585,001</b>	<b>37,825,499</b>
<b>Deferred Inflows of Resources</b>				
Deferred inflows – pensions	115,026	131,605	-	246,631
<b>Total Deferred Inflows of Resources</b>	<b>115,026</b>	<b>131,605</b>	<b>-</b>	<b>246,631</b>
<b>Net Position</b>				
Net investment in capital assets	46,152,808	26,397,029	-	72,549,837
Restricted	1,123,160	1,486,673	-	2,609,833
Unrestricted (deficit)	3,673,127	10,104,235	1,696,426	15,473,788
<b>Total Net Position</b>	<b>\$ 50,949,095</b>	<b>\$ 37,987,937</b>	<b>\$ 1,696,426</b>	<b>\$ 90,633,458</b>

**City of Jacksonville, Arkansas**  
**Statement of Activities – Discretely Presented Component Units**  
**Year Ended December 31, 2024**

Functions/Programs	Program Revenues			Net (Expense) Revenue and Changes in Net Position				Total
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Primary Government			
					Jacksonville Municipal Water Works	Jacksonville Wastewater Utility	Advertising and Promotion Commission	
<b>Component Units</b>								
Governmental activities								
Advertising and Promotion Commission	\$ 1,091,136	\$ 3,556	\$ -	\$ -	\$ -	\$ -	\$ (1,087,580)	\$ (1,087,580)
Total governmental activities	1,091,136	3,556	-	-	-	-	(1,087,580)	(1,087,580)
Business-type activities								
Municipal Water Works	10,585,014	11,090,158	-	475,804	980,948	-	-	980,948
Wastewater Utility	7,143,995	4,895,108	5,000,000	3,020,030	-	5,771,143	-	5,771,143
Total business-type activities	17,729,009	15,985,266	5,000,000	3,495,834	980,948	5,771,143	-	6,752,091
<b>Total Component Units</b>	<b>\$ 18,820,145</b>	<b>\$ 15,988,822</b>	<b>\$ 5,000,000</b>	<b>\$ 3,495,834</b>	<b>980,948</b>	<b>5,771,143</b>	<b>(1,087,580)</b>	<b>5,664,511</b>
<b>General Revenues</b>								
Sales taxes					-	-	1,018,962	1,018,962
Investment income					115,154	312,206	63,951	491,311
Other					2,417,779	-	4,799	2,422,578
<b>Total General Revenues</b>					<b>2,532,933</b>	<b>312,206</b>	<b>1,087,712</b>	<b>3,932,851</b>
<b>Change in Net Position</b>					<b>3,513,881</b>	<b>6,083,349</b>	<b>132</b>	<b>9,597,362</b>
<b>Net Position, Beginning of Year</b>					<b>47,435,214</b>	<b>31,904,588</b>	<b>1,696,294</b>	<b>81,036,096</b>
<b>Net Position, End of Year</b>					<b>\$ 50,949,095</b>	<b>\$ 37,987,937</b>	<b>\$ 1,696,426</b>	<b>\$ 90,633,458</b>

**Note 1. Nature of Operations and Summary of Significant Accounting Policies**

The City of Jacksonville, Arkansas (City) is a municipal corporation operating under the authority of Arkansas state statute. The City operates under the Mayor-City Council form of government. Citizens elect the Mayor at large and 10 council members by wards. The Mayor and City Council are responsible for setting City policy.

The accounting and reporting policies of the City conform to accounting principles generally accepted in the United States of America (GAAP). The Governmental Accounting Standards Board (GASB) is the standard-setting body accepted in the United States for establishing governmental accounting and financial reporting principles. A description of the more significant accounting and financial reporting policies and practices of the City follows:

***Reporting Entity***

The accompanying government-wide financial statements present the financial statements of the City and its component units. The component units are legally separate entities for which the City is considered to be financially accountable. Accountability is defined as the City’s substantive appointment of the majority of the component unit’s governing board. Furthermore, to be financially accountable, the City must be able to impose its will upon the component unit or there must be a possibility that the component unit may provide specific financial benefits to or impose specific financial burdens on the City.

The City’s employee benefit plans, being fiduciary in nature, were not evaluated as potential component units, but instead, are reported as fiduciary funds.

The City’s primary government consists of those funds or organizations that make up the legal entity for which it is financially responsible. Under these criteria, the following are included in the primary government reporting entity:

***Discretely Presented Component Units***

Jacksonville Municipal Water Works (JMWW) – The City’s Mayor appoints, with City Council approval, a five-member Water Commission that acts as the governing body of JMWW. JMWW receives no financial benefit from the City; however, the City has the power to impose its will on JMWW. Rate changes must be approved by the Mayor and City Council. JMWW provides commercial and residential water services that primarily benefit the citizens of Jacksonville.

Jacksonville Wastewater Utility (JWWU) – JWWU is governed by a five-member commission appointed by the Mayor and approved by the City Council. The City has the power to impose its will on JWWU. Rate changes must be approved by the Mayor and City Council. JWWU provides wastewater treatment services that primarily benefit the citizens of Jacksonville.

Jacksonville Advertising and Promotion Commission (Commission) – The seven-member governing body is appointed by the City Council. The City has the power to impose its will on the Commission. The Commission has the authority to authorize and disburse expenditures of the City’s hotel/motel tax and prepared food tax.

Complete financial statements of the individual component units can be obtained from their respective administrative offices.

***Administrative Offices***

Jacksonville Municipal Water Works  
1900 Marshall Road  
Jacksonville, AR 72076

Jacksonville Wastewater Utility  
248 Cloverdale Road  
Jacksonville, AR 72076

Jacksonville Advertising and  
Promotion Commission  
1 Municipal Drive  
Jacksonville, AR 72076

### ***Government-Wide and Fund Financial Statements***

The basic financial statements include both government-wide (based on the City as a whole) and fund financial statements.

#### ***Government-Wide Financial Statements***

The government-wide financial statements report information on all of the nonfiduciary activities of the primary government and its component units. Fiduciary activities are excluded from the government-wide statements because they cannot be used to support the City's own programs. As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Interfund services provided and used are not eliminated in the process of consolidation. These statements distinguish between the governmental and business-type activities of the City. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange transactions. Business-type activities are financed in whole or in part by fees charged to external parties. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable. The statement of activities demonstrates the degree to which the direct expenses of a given function or identifiable activity is offset by program revenues. Direct expenses are those that are clearly associated with a specific function or identifiable activity. Expenses that cannot be specifically identified to a particular function are charged to funds based on time spent for that function and are included in the functional categories. Program revenues include (a) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or identifiable activity and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program or identifiable activity.

#### ***Fund Financial Statements***

The fund financial statements provide information about the City's funds, including its fiduciary funds. Separate statements for each fund category—governmental, proprietary, and fiduciary—are presented. The emphasis of fund financial statements is on major governmental and major enterprise funds, each displayed in a separate column. All other governmental and enterprise funds are aggregated and reported as nonmajor funds.

The City reports the following major governmental funds:

The *General Fund* is the government's primary operating fund. It accounts for all financial resources of the general government, except for those required to be accounted for in another fund.

The *Street Fund* is a special revenue fund that accounts for gasoline and road taxes received from state and county levies. Revenues are expended for maintenance and repair of streets, sidewalks, and traffic control signals as well as street lighting.

The *Special Projects Fund* is a capital projects fund used to account for the accumulation of financial resources utilized for construction, renovation, expansion, and major improvements of various City facilities; acquisition of land; and new acquisitions and replacements of capital equipment used in City operations. The fund is perpetual.

The City reports the following proprietary (enterprise) funds:

The *Sanitation Services Fund*, a blended component unit of the City, is a major enterprise fund that accounts for the activities of providing solid waste collection and disposal and for operations of the City's waste recycling center.

The *AGFF Shooting Sports Complex Fund*, a blended component unit of the City, is a major enterprise fund that accounts for operation of the City's public shooting range facility.

The *Emergency Medical Services Fund*, a blended component unit of the City, is a major enterprise fund that accounts for the activities of providing emergency medical transportation services.

**City of Jacksonville, Arkansas**  
**Notes to Basic Financial Statements**  
**December 31, 2024**

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Additionally, the City reports the following fund types:

*Special Revenue Funds* – The special revenue funds, which include federal and state grants, are used to account for the proceeds of specific revenue sources, other than expendable trusts or major capital projects, which are legally restricted to expenditures for specified purposes.

*Debt Service Funds* – The debt service funds are used to account for the accumulation of resources for, and the payment of, general long-term debt principal, interest, and related costs.

*Capital Projects Fund* – The capital projects fund is used to account for financial resources to be used for the acquisition or construction of major capital facilities, other than those financed by enterprise funds.

*Pension Trust Funds* – Accounts for assets held in trust for the Policemen's Pension and Relief Fund and the Firemen's Pension and Relief Fund. Plan trustees must act in accordance with the specific purposes and terms of these retirement plans.

*Custodial Funds* – Accounts for activities associated with collecting and disbursing fines, court costs, forfeitures, and restitution monies for the District Court.

During the course of operations, the government has activity between funds for various purposes. Any residual balances outstanding at year-end are reported as due from/to other funds. While these balances are reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Balances between funds included in governmental activities (*i.e.*, the governmental funds) are eliminated so that only the net amount is included as internal balances in the governmental activities' column. Similarly, balances between the funds included in business-type activities (*i.e.*, the enterprise funds) are eliminated so that only the net amount is included as internal balances in the business-type activities column.

Further, certain activity occurs during the year involving transfers of resources between funds. In fund financial statements, these amounts are reported at gross amounts as transfer in/out. While reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Transfers between the funds included in governmental activities are eliminated so that only the net amount is included as transfers in the governmental activities' column. Similarly, balances between the funds included in business-type activities are eliminated so that only the net amount is included as transfers in the business-type activities column. However, interfund services provided and used are not eliminated in the process of consolidation.

### ***Measurement Focus and Basis of Accounting***

#### ***Government-Wide, Proprietary, and Fiduciary Funds***

The government-wide, proprietary, fiduciary financial statements are reported using the economic resources measurement focus and accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of the timing of related cash flows.

Operating revenues and expenses are distinguished from nonoperating items. Operating revenues and expenses generally result from providing services in connection with the principal ongoing operations of the fund. All revenues and expenses not meeting this definition are reported as nonoperating items.

Nonexchange transactions, in which the City receives (or gives) value without directly giving (or receiving) equal value in exchange, include taxes; fines and forfeitures; grants, entitlements, and similar items; and donations. Recognition standards are based on the characteristics and classes of nonexchange transactions. Franchise taxes, other taxes, and fines and forfeitures are recognized as revenues, net of estimated refunds and uncollectible amounts, in the accounting period when an enforceable legal claim to the assets arises and the use of resources is required or is first permitted. Grants, entitlements, and donations are recognized as revenues, net of estimated uncollectible amounts, as soon as all eligibility requirements imposed by the provider have been met. Amounts

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received before all eligibility requirements have been met are reported as deferred revenues. Grants and similar aid to other organizations are recognized as expenses as soon as recipients have met all eligibility requirements. Amounts paid before all eligibility requirements have been met are reported as prepaid items.

***Governmental Fund Financial Statements***

Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. With this measurement focus, only current assets and liabilities are generally included in the balance sheet. The statement of revenues, expenditures, and changes in fund balances present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in spendable resources. General capital asset acquisitions are reported as expenditures and proceeds of general long-term debt are reported as other financing sources. Under the modified accrual basis of accounting, revenues are recognized when both measurable and available. The City considers revenues reported in the governmental funds to be available if they are collectible within 60 days after year-end. Principal revenue sources considered susceptible to accrual include property taxes, sales taxes, franchise taxes, grant revenues, and investment earnings. Other revenues, such as fines and forfeitures, are considered measurable and available only when cash is received by the City. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on long-term debt, claims and judgments, and compensated absences, which are recognized as expenditures when payment is due. Pension expenditures are recognized when amounts are contributed to a plan or when expected to be liquidated with expendable available financial resources.

***Use of Estimates***

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets, deferred outflows of resources, deferred inflows of resources, and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenue and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

***Cash and Cash Equivalents***

Cash and cash equivalents include demand deposits and cash on hand. In order to facilitate cash management, the operating cash of certain funds is pooled into common bank accounts. Certificates of deposit that have a maturity of less than one year are considered as cash equivalents.

***Investments and Investment Income***

All investments in the City's Pension Trust Funds are carried at fair value. For all other funds, investments in certificate of deposit and money market investments are carried at amortized cost, which approximates fair value.

Investment income includes dividend and interest income and the net change for the year in the fair value of investments. Investment income is assigned to funds with which the related investment asset is associated.

***Inventories***

Inventories, consisting of merchandise, material, and supplies, are valued at cost. Cost is determined using the first-in, first-out method. The costs of governmental fund type inventories are recorded as expenditures when purchased.

***Capital Assets***

Capital assets, which include property, plant, equipment, and infrastructure assets, are reported in the government-wide financial statements and the fund financial statements for proprietary funds. Purchased or constructed capital assets are reported at cost or estimated historical cost. Donated capital assets are recorded at their estimated acquisition value on the date of donation.

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The City's capitalization policy defines capital assets as assets with an initial value or cost greater than or equal to \$5,000 and an estimated useful life of greater than one year. Exceptions are for infrastructure assets, which are defined as having a constructed cost greater than or equal to \$100,000. Renewal and betterments of property and equipment are capitalized, whereas normal repairs and maintenance are charged to expense as incurred.

Capital assets are depreciated using the straight-line method over their estimated useful lives ranging from 15–50 years for infrastructure, 10–40 years for buildings, and 3–25 years for land improvements, vehicles, and equipment.

Depreciation expense is charged directly to the department/function based on the department that utilizes the related asset.

***Long-Term Obligations***

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the columns for governmental activities, business-type activities, and component units. These amounts are also reported as liabilities in the fund financial statements for proprietary funds. Debt premiums and discounts are deferred and amortized using the effective interest rate method. Long-term debt is reported net of the applicable debt premium or discount.

In the fund financial statements, governmental fund types recognize debt premiums during the current period. The face amount of the debt issued and premiums received are reported as other financing sources. Issuance costs, whether or not withheld from the actual proceeds received, are reported as debt service expenditures.

***Compensated Absences***

The City allows nonuniformed employees to accumulate unused vacation of up to 80 hours, police to accumulate unused vacation of up to 84 hours, and firefighters to accumulate unused vacation of up to 144 hours for one year. Upon termination, any accumulated unused vacation time will be paid to the employee. Generally, City employees are allowed to accumulate unused sick leave up to a maximum of 90 days. Any accumulated unused sick leave up to 60 days is paid upon employee retirement from the City. At the end of term of service, police officers will be paid for any accumulated unused sick leave upon retirement up to 60 days. At the end of term of service, firefighters will be paid for any accumulated unused sick leave upon retirement up to 60 days, provided that payment does not exceed three months' salary.

The City records a liability for compensated absences only to the extent it is more likely than not to be paid out upon termination or used by the employee. The City's policy is that the leave earned in the current period is used prior to leave earned in the previous period. Compensated absences are accrued when incurred in the government-wide and proprietary financial statements. A liability for these amounts is reported in the governmental funds only if they have matured, such as a result of employee resignations and retirements.

***Unearned Revenue***

Unearned revenue includes amounts that have been received before all eligibility requirements for revenue recognition have been met. These amounts are recorded as a liability until such requirements are met, at which point they will be recorded as revenue.

***Pensions***

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions and pension expense, information about the fiduciary net position of the City's defined benefit pension plans (Plans), and additions to/deductions from the Plans' fiduciary net position have been determined on the same basis as they are reported by the Plans. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

### ***Deferred Outflows/Inflows of Resources***

Deferred outflows of resources represent a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources (expense) until then. The City has a deferred outflow for a bond refunding, which is the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred or amortized to interest expense over the shorter of the life of the refunded and new debt. In addition, the City has deferred outflows related to pensions, with one being the amount of contributions made to the pension plans after the measurement date and the other the difference in investment experience between actual earnings and projected earnings on pension plan investments and the difference in assumption changes. Deferred outflows related to contributions made after the measurement date will be recognized as a reduction of net pension liability. The remaining amounts will be amortized to pension expense over future periods as shown within Note 6.

Deferred inflows of resources represent an acquisition of net assets that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until then. The City's deferred inflows include property taxes in the governmental funds. The City also has deferred inflows related to pensions. This consists of the difference between the expected and actual experience related to the pension plans as well as the difference in assumption changes. These amounts are amortized over future periods to pension expense as shown within Note 6.

### ***Net Position/Fund Balance***

Net position of the government-wide financial statements and proprietary funds of the City are classified in three components. Net investment in capital assets consists of capital assets, net of accumulated depreciation and reduced by the outstanding balances of borrowings used to finance the purchase or construction of those assets. Restricted expendable net position are noncapital assets that must be used for a particular purpose as specified by creditors, grantors, or donors external to the City, including amounts deposited with trustees as required by bond indentures, reduced by the outstanding balances of any related borrowings. Unrestricted net position is remaining assets and deferred outflows of resources less remaining liabilities and deferred inflows of resources that do not meet the definition of net investment in capital assets, restricted expendable, or restricted nonexpendable.

When both restricted and unrestricted resources are available for use, generally it is the City's policy to use restricted resources first. For projects funded by tax-exempt debt proceeds and other sources, the debt proceeds are used first.

The fund balances of the City's governmental funds are classified in five components:

**Nonspendable** – Nonspendable fund balances are not in a spendable form or are required to be maintained intact.

**Restricted** – Restricted fund balances may be spent only for the specific purposes stipulated by external resource providers, constitutionally, or through enabling legislation. Restrictions may be changed or lifted only with the consent of resource providers.

**Committed** – Committed fund balances may be used only for specific purposes determined by ordinance of the City Council. Commitments may be changed or lifted only by issuance of an ordinance by the City Council.

**Assigned** – Assigned fund balances are intended to be used by the City for specific purposes as determined by the Mayor or City Council. In governmental funds other than the General Fund, assigned fund balances represent the amount that is not restricted or committed. This indicates that resources in other governmental funds are, at a minimum, intended to be used for the purpose of that fund.

**Unassigned** – Unassigned fund balance is the residual classification for the General Fund and includes all amounts not contained in the other classifications. The General Fund is the only fund that reports a positive unassigned fund balance amount. In other governmental funds, it may be necessary to report a negative fund

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balance if expenditures incurred for specific purposes exceed the amounts that are restricted, committed, or assigned to those purposes.

The City considers restricted amounts to have been spent when an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available. The City applies committed amounts first, followed by assigned amounts, and then unassigned amounts when the expenditure is incurred for purposes for which amounts in any of those unrestricted fund balance classifications could be used.

***Budgetary Information***

Annual budgets are adopted on a basis consistent with GAAP for the General and Street Funds. All annual appropriations lapse at year-end.

***Pension Plan Descriptions***

The City participates in four defined benefit pension plans, which are comprised of two single-employer defined benefit pension plans and two cost-sharing multiple employer defined pension plans, each of which are described and illustrated in detail in Note 6.

***Change in Accounting Principle***

The City adopted GASB Statement No. 101, *Compensated Absences*, for the year ended December 31, 2024. The new accounting guidance updates recognition and measurement guidance for compensated absences under a unified model. Specifically, the new standard clarifies that a liability should be recorded for compensated absences that are more likely than not to be paid or otherwise settled. Additionally, it amends certain existing disclosure requirements.

The City adopted this standard on January 1, 2024 and applied it retrospectively to the earliest period presented. There was no effect on the beginning net position as of January 1, 2024.

***Future Adoption of Accounting Pronouncements***

GASB has issued the following potentially significant statements, which the City has not yet adopted and which require adoption subsequent to December 31, 2024:

<u>Statement No.</u>	<u>Title</u>	<u>Adoption Required in Fiscal Year</u>
102	<i>Certain Risk Disclosures</i>	2025
103	<i>Financial Reporting Model Improvements</i>	2026
104	Disclosure of Certain Capital Assets	2026

The impact of these standards on the City’s net position has not been determined.

**Note 2. Deposits and Investments**

***Deposits***

Custodial credit risk is the risk that in the event of the failure of a financial institution a government’s deposits may not be returned to it. The City’s deposit policy for custodial credit risk requires compliance with the provisions of state law.

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City statute requires that deposits in financial institutions be collateralized with federal depository insurance or other interest-bearing securities of the United States, the State of Arkansas, Arkansas political subdivisions, or agencies or instrumentalities of these entities at 102%. No legal opinion has been obtained regarding the enforceability of any of the collateral arrangements.

State statutes require all time and demand deposits to be fully insured or collateralized. Accounts with under \$250,000 balance of either an interest-bearing account or noninterest-bearing account are covered by Federal Deposit Insurance Corporation (FDIC) deposit insurance. The total cash held in demand deposits has been fully collateralized and meets statutes' requirements. At December 31, 2024, none of the City's primary government bank balances were exposed to custodial credit risk.

***Investments***

The investment policy of the City is governed by State statute and a Council-adopted City Investment Policy. Major controls stipulated in the Investment Policy include: depository limitations require FDIC insurance or full 102% collateralization, all collateral for repurchase agreements and deposits held by independent third-party trustees, all settlement is delivery versus payment, all authorized investments are defined, and diversification guidelines are set as are maximum maturity and maximum weighted-average maturity.

Arkansas statutes authorize the City to invest in direct obligations of the U.S. Government; obligations on which the principal and interest are fully guaranteed, or are fully secured, insured, or covered by commitments or agreements to purchase by the U.S. Government; obligations of agencies and instrumentalities created by act of the United States Congress and authorized thereby to issue such securities or evidence of indebtedness, regardless of guarantee of repayment by the U.S. Government; obligations of political subdivisions of the United States; certain obligations issued by the State Board of Education; short-term warrants of political subdivisions of the State of Arkansas and municipalities; the sale of federal funds with a maturity of not more than one business day; demand, savings, or time deposits fully insured by a federal deposit insurance agency; repurchase agreements that are fully insured by obligations of the U.S. Government, any U.S. State or any political subdivision thereof; securities of or other interest in, any open-end type investment company or investment trust registered under the *Investment Company Act of 1940*, and which is considered a money market fund, provided that the portfolio is limited principally to U.S. Government obligations and the investment company or trust takes delivery of collateral either directly or through an authorized custodian; and bank certificates of deposit.

Arkansas statutes also authorize the City to invest no more than 20% of its capital base in corporate debt obligations; revenue bond issue of any state, municipality, or political subdivisions; industrial development bonds for corporate obligors issued through any state or political subdivision; securities or interest in an open-end or close-end management-type investment company or trust registered under the *Investment Company Act of 1940* with certain limitations; securities or interest issued, assumed, or guaranteed by certain international banks; and uninsured demand, savings, or time deposits or accounts of any depository institution chartered by the United States, any U.S. state, or District of Columbia. The pension trust funds are authorized to also invest in common stocks, investment grade corporate bonds, and other appropriate securities.

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The investments of the City as shown on the statement of net position consist of non-negotiable certificates of deposit with an average maturity of one year. The pension trust funds' investments, carried at fair value, and maturities were as follows as of December 31, 2024:

Investment Type	Fair Value	Investment Maturities			
		Less Than 1 Year	1–5 Years	6–10 Years	More Than 10 Years
U.S. Treasury obligations	\$ 2,681,783	\$ 311,014	\$ 1,996,290	\$ 374,479	\$ -
U.S. agencies obligations	1,832,389	-	-	5,632	1,826,757
Corporate bonds	717,065	63,753	264,153	355,973	33,186
Mutual funds	6,576,823	6,576,823	-	-	-
	11,808,060	<u>\$ 6,951,590</u>	<u>\$ 2,260,443</u>	<u>\$ 736,084</u>	<u>\$ 1,859,943</u>
Money market fund – fiduciary	251,579				
Money market fund – governmental	<u>16,079,958</u>				
	<u>\$ 28,139,596</u>				

In accordance with GASB Statement No. 72, *Fair Value Measurement and Application*, the City records investments at fair value. However, for participating interest-earning investment contracts with maturities of one year or less at time of purchase, the City reports these investments at amortized costs.

**Interest Rate Risk** – Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of investments. Also, investments can be highly sensitive to changes in interest rates due to their terms or characteristics. The City manages its exposure to interest rate risk by purchasing a combination of shorter term and longer term investments and by timing cash flows from maturities so that a portion of the portfolio matures evenly over time as needed to provide the cash flow and liquidity necessary for operations. The City's investment policy states that the maximum maturity for any investment is limited to a final stated maturity of five years, unless the investment funds are defined for use after five years.

The pension trust funds' investment policies address interest rate risk by managing asset allocation. The Policemen's Pension and Relief Fund allows for 2% to 30% in cash and cash equivalents, 35% to 75% in fixed income investments, and 20% to 50% in equities. The Firemen's Pension and Relief Fund allows 5% to 15% in cash and cash equivalents, 25% to 40% in fixed income investments, and 40% to 70% in equities.

**Credit Risk** – Credit risk of investments is the risk that the issuer or other counterparty will not fulfill its obligations. It is the City's policy, excluding fiduciary funds, to invest almost exclusively in government-issued treasuries and agencies and FDIC-insured certificates of deposit. As of December 31, 2024, the City's investments, exclusive of the pension trust funds, consisted of FDIC-insured certificates of deposit.

The investment policy of the Firemen's Pension and Relief Fund states that plan assets may be invested in investment grade bonds rated by Standard and Poor's of BBB+ or better and in commercial paper rated A1 or better. The Policemen's Pension and Relief Fund investment policy requires a credit analysis of each debt instrument prior to inclusion in the portfolio.

**Custodial Credit Risk** – Custodial credit risk for investments is the risk that in the event of failure the securities are uninsured, are not registered in the name of the government, and are held by either the counterparty or the counterparty's trust department or agent but not in the City's name. Exclusive of the pension trust funds, on December 31, 2024, investments held by the City were limited to certificates of deposit, which were FDIC-insured or collateralized at 102% of the deposits fair value and U.S. Treasury Fund money market accounts. The City's

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collateral is held by third-party financial institutions. Monthly and quarterly collateral reports are sent to the City's finance department.

**Concentration of Credit Risk** – The City's investment policy limits investments in securities from any one issuer to 5% of the cost basis of the City's portfolio at the time of purchase, and limits concentration in any one business sector to 15% of the cost basis of the portfolio excluding U.S. Government obligations and collateralized certificates of deposit. The City had no concentration of credit risk as of December 31, 2024.

The Policemen's Pension and Relief Fund limits investments in any one equity issuer to 7% of the fair value of the total portfolio. No single industry may exceed 20% of the portfolio. The Firemen's Pension and Relief Fund limits investments in the securities of any one company or government agency to 5% of the portfolio, and allows no more than 10% of the portfolio to be invested in any one industry.

**Foreign Currency Risk** – This risk relates to the adverse effects on the fair value of an investment from changes in exchange rates. The City's investment policy doesn't directly address foreign currency risk. The City had no investments that were denominated in foreign currency on December 31, 2024.

**Fair Value of Assets** – Fair value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. Fair value measurements must maximize the use of observable inputs and minimize the use of unobservable inputs. There is a hierarchy of three levels of inputs that may be used to measure fair value:

- Level 1** Quoted prices in active markets for identical assets or liabilities
- Level 2** Observable inputs other than Level 1 prices, such as quoted prices similar assets or liabilities, quoted prices in markets that are not active, or other inputs that are observable or can be corroborated by observable market data for substantially the full term of the assets or liabilities
- Level 3** Unobservable inputs supported by little or no market activity and are significant to the fair value of the assets or liabilities.

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***Recurring Measurements***

The following table represents the fair value measurements of assets recognized in the accompanying fiduciary funds financial statements measured at fair value on a recurring basis and the level within the fair hierarchy in which the fair value measurements fall at December 31:

	<u>Fair Value</u>	<u>Fair Value Measurements Using</u>		
		<u>Quoted Prices in Active Markets for Identical Assets (Level 1)</u>	<u>Significant Other Observable Inputs (Level 2)</u>	<u>Significant Unobservable Inputs (Level 3)</u>
<b>2024</b>				
U.S. Treasury obligations	\$ 2,681,783	\$ 2,681,783	\$ -	\$ -
U.S. agencies obligations	1,832,389	-	1,832,389	-
Corporate bonds	717,065	683,077	33,988	-
Mutual funds	<u>6,576,823</u>	<u>6,576,823</u>	<u>-</u>	<u>-</u>
Total investments by fair value level	11,808,060	<u>\$ 9,941,683</u>	<u>\$ 1,866,377</u>	<u>\$ -</u>
Investments measured at net asset value (NAV)				
Money market fund – fiduciary	251,579			
Money market fund – governmental	<u>16,079,958</u>			
	<u>\$ 16,331,537</u>			

**Investments** – Where quoted market prices are available in an active market, securities are classified within level 1 of the valuation hierarchy. If quoted market prices are not available, then fair values are estimated by using quoted prices of securities with similar characteristics or independent asset pricing services and pricing models, the inputs of which are market-based or independently sourced market parameters, including, but not limited to, yield curves, interest rates, volatilities, prepayments, defaults, cumulative loss projections, and cash flows. Such securities are classified in Level 2 of the valuation hierarchy. In certain cases where Level 1 or Level 2 inputs are not available, securities are classified within Level 3 of the hierarchy.

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**Summary of Carrying Values** – The carrying values of deposits and investments shown above are included in the statements of net position as follows:

	<b>Primary Government</b>
Carrying value	
Deposits	\$ 5,670,787
Investments	<u>28,139,596</u>
	<u><u>\$ 33,810,383</u></u>
Included in the following statement of net position captions	
Current assets	
Cash and cash equivalents	\$ 15,232,551
Short-term investments	5,493,966
Noncurrent assets	
Restricted cash and investments	574,993
Cash and investments – fiduciary funds	<u>12,508,873</u>
	<u><u>\$ 33,810,383</u></u>

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**Note 3. Capital Assets**

A summary of changes in capital assets is presented as follows for the year ended December 31, 2024:

<b>Governmental Activities</b>	<b>Balance January 1, 2024</b>	<b>Increases</b>	<b>Decreases</b>	<b>Transfers</b>	<b>Balance December 31, 2024</b>
Capital assets, non-depreciable					
Land	\$ 10,333,488	\$ -	\$ (224,103)	\$ -	\$ 10,109,385
Construction in progress	11,278,208	10,816,085	(10,522)	(18,758,188)	3,325,583
Total capital assets, non-depreciable	<u>21,611,696</u>	<u>10,816,085</u>	<u>(234,625)</u>	<u>(18,758,188)</u>	<u>13,434,968</u>
Capital assets, depreciable					
Land improvements	4,193,274	82,060	-	883,793	5,159,127
Infrastructure	35,452,919	50,607	-	16,262,800	51,766,326
Buildings	29,037,372	161,867	(154,127)	1,030,207	30,075,319
Vehicles	8,092,482	332,488	(473,726)	-	7,951,244
Equipment	11,871,356	680,206	(813,285)	5,359	11,743,636
Total capital assets, depreciable	<u>88,647,403</u>	<u>1,307,228</u>	<u>(1,441,138)</u>	<u>18,182,159</u>	<u>106,695,652</u>
Less accumulated depreciation					
Land improvements	1,156,316	230,681	(35,572)	-	1,351,425
Infrastructure	28,209,200	505,736	-	-	28,714,936
Buildings	14,165,084	819,846	(193,868)	-	14,791,062
Vehicles	6,225,846	493,056	(688,419)	-	6,030,483
Equipment	10,452,232	355,795	(1,060,780)	-	9,747,247
Total accumulated depreciation	<u>60,208,678</u>	<u>2,405,114</u>	<u>(1,978,639)</u>	<u>-</u>	<u>60,635,153</u>
Total capital assets, depreciable, net	<u>28,438,725</u>	<u>(1,097,886)</u>	<u>537,501</u>	<u>18,182,159</u>	<u>46,060,499</u>
Total governmental activities, net	<u>\$ 50,050,421</u>	<u>\$ 9,718,199</u>	<u>\$ 302,876</u>	<u>\$ (576,029)</u>	<u>\$ 59,495,467</u>

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<b>Business-Type Activities</b>	<b>Balance January 1, 2024</b>	<b>Increases</b>	<b>Decreases</b>	<b>Transfers</b>	<b>Balance December 31, 2024</b>
Capital assets, non-depreciable					
Land	\$ 480,385	\$ -	\$ -	\$ -	\$ 480,385
Total capital assets, non-depreciable	480,385	-	-	-	480,385
Capital assets, depreciable					
Buildings	2,854,808	-	-	-	2,854,808
Land Improvements	147,529	27,202	-	576,030	750,761
Vehicles	4,684,500	768,765	(34,201)	-	5,419,064
Equipment	2,077,033	44,458	-	-	2,121,491
Total capital assets, depreciable	9,763,870	840,425	(34,201)	576,030	11,146,124
Less accumulated depreciation					
Buildings	707,756	71,370	-	-	779,126
Land Improvements	65,713	9,743	-	-	75,456
Vehicles	2,419,018	403,907	(25,809)	-	2,797,116
Equipment	1,745,461	123,967	(37,207)	-	1,832,221
Total accumulated depreciation	4,937,948	608,987	(63,016)	-	5,483,919
Total business-type activities	<u>\$ 5,306,307</u>	<u>\$ 231,438</u>	<u>\$ 28,815</u>	<u>\$ 576,030</u>	<u>\$ 6,142,590</u>

Construction in progress is composed of the following:

<b>Primary Government</b>	<b>Expended to December 31, 2024</b>	<b>Estimated Amount to Complete</b>
General government		
Fire Station 2	\$ 3,325,583	\$ 117,204

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Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental activities	
General government	
General administration	\$ 114,304
District Court	7,977
Information technology	45,235
Community programs	<u>105,087</u>
Total general government	<u>272,603</u>
Public works	
Engineering	11,783
Streets and drainage	<u>626,055</u>
Total public works	<u>637,838</u>
Parks and recreation services	641,331
Police	545,464
Fire	281,344
Emergency services	6,743
Animal control	<u>19,791</u>
Total depreciation expense – governmental activities	<u>2,405,114</u>
Business-type activities	
Sanitation services	355,164
AGFF Shooting Sports Complex	85,509
Emergency medical services	<u>168,314</u>
Total depreciation expense – business-type activities	<u>608,987</u>
Total depreciation expense – primary government	<u><u>\$ 3,014,101</u></u>

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**Note 4. Long-Term Liabilities**

Changes in long-term liabilities were as follows for the year ended December 31, 2024:

<b>Governmental Activities</b>	<b>Balance January 1, 2024</b>	<b>Increases</b>	<b>Decreases</b>	<b>Balance December 31, 2024</b>	<b>Amounts Due In One Year</b>
Bonds payable					
2020 Capital Improvement and Refunding	\$ 7,165,000	\$ -	\$ 360,000	\$ 6,805,000	\$ 365,000
Add issuance premium	7,609	-	395	7,214	-
Bonds payable, net	7,172,609	-	360,395	6,812,214	365,000
Compensated absences*	1,016,463	426,448	-	1,442,911	164,587
Governmental activities long-term liabilities	<u>\$ 8,189,072</u>	<u>\$ 426,448</u>	<u>\$ 360,395</u>	<u>\$ 8,255,125</u>	<u>\$ 529,587</u>
<b>Business-Type Activities</b>	<b>Balance January 1, 2024</b>	<b>Increases</b>	<b>Decreases</b>	<b>Balance December 31, 2024</b>	<b>Amounts Due In One Year</b>
Compensated absences*	\$ 115,709	\$ 76,147	\$ -	\$ 191,856	\$ -
Total business-type activities long-term liabilities	<u>\$ 115,709</u>	<u>\$ 76,147</u>	<u>\$ -</u>	<u>\$ 191,856</u>	<u>\$ -</u>

\*The change in compensated absences is presented net.

**Governmental Activities**

*2020 Capital Improvement and Refunding Revenue Bonds* – Bonds in the amount of \$7,935,000 were issued to finance the cost of (1) acquiring, constructing, equipping, renovating, expanding, and refurbishing various capital improvements, including the court facility renovations, Public Safety Building roof repair, new City Mechanic shop with car wash, and for related purposes (together, Capital Improvements); (2) refunding the City’s Capital Improvement and Refunding Revenue Bonds, Series 2015; (3) funding a debt service reserve; and (4) paying the costs associated with the issuance of the bonds. These bonds are limited obligations of the City, payable solely from the revenues received by the City from all franchise fees collected from public utilities for the privilege of using the City’s streets, rights-of-way, and other public places in the City. Principal payments are due annually beginning June 1, 2021. Interest payments are due semiannually on June 1 and December 1, beginning June 1, 2021. The bonds are subject to extraordinary, optional, and special redemption, in whole or in part, on any interest payment date from bond proceeds not needed, or additional monies from franchise fees, at a redemption price equal to the principal amount being redeemed plus accrued interest to the redemption date. Bond interest rates range from 1.625% to 2.375% and final maturity is scheduled to be June 1, 2040.

**City of Jacksonville, Arkansas**  
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**Annual Debt Service Requirements**

The following schedule shows the annual debt-service requirements to pay principal and interest on the general obligation bonds and revenue bonds outstanding at December 31, 2024.

Year Ending December 31,	Governmental Activities		
	Principal	Interest	Total
2025	\$ 365,000	\$ 141,556	\$ 506,556
2026	370,000	134,206	504,206
2027	380,000	126,706	506,706
2028	385,000	119,056	504,056
2029	395,000	111,997	506,997
2030–2034	2,085,000	441,728	2,526,728
2035–2039	2,325,000	199,241	2,524,241
2040	500,000	5,938	505,938
Total	<u>\$ 6,805,000</u>	<u>\$ 1,280,428</u>	<u>\$ 8,085,428</u>

**Pledged Revenues**

The following is a summary of pledged revenues of the City for the year ended December 31, 2024:

Debt	Revenue Pledged	Total Pledged Revenue	Current Year Debt Service Requirements	Percentage Portion of Pledged Revenue Stream	Remaining Principal and Interest	Period Revenue Will Not be Available for Other Purposes
2020 Capital Improvement and Refunding Revenue Bonds	Franchise fees for public utilities	\$ 1,234,945	\$ 508,806	41%	\$ 8,085,428	Until 2040

**City of Jacksonville, Arkansas**  
**Notes to Basic Financial Statements**  
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**Note 5. Interfund Balances and Transfers**

Interfund receivables and payables result from transactions between various funds within the City. The balances by fund are as follows at December 31, 2024:

<u>Fund</u>	<u>Interfund Receivables</u>	<u>Interfund Payables</u>
Primary Government		
Governmental Funds to/from Nonfiduciary Funds		
General	\$ 223,805	\$ 1,798
Special projects	-	-
Total nonmajor funds	<u>10,446</u>	<u>232,453</u>
Governmental Funds to/from Fiduciary Funds		
General Fund	<u>-</u>	<u>97,716</u>
Total governmental funds	<u>234,251</u>	<u>331,967</u>
Fiduciary Funds		
Policemen's Pension	48,858	-
Firemen's Pension	<u>48,858</u>	<u>-</u>
Total fiduciary funds	<u>97,716</u>	<u>-</u>
Total	<u>\$ 331,967</u>	<u>\$ 331,967</u>

The outstanding balances between funds result mainly from the time lag between the dates (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system, and (3) payments between funds are made.

The amounts due to the fiduciary funds result from the collection and remittance of property taxes by the General Fund that are levied to fund the Policemen's and Firemen's Pension Plans.

**City of Jacksonville, Arkansas**  
**Notes to Basic Financial Statements**  
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Interfund transfers in and transfers out are as follows for the year ended December 31, 2024:

<u>Fund</u>	<u>Interfund Transfers</u>	
	<u>In</u>	<u>Out</u>
Governmental Funds		
Major Funds		
General Fund	\$ 585	\$ 2,712,123
Special Projects	1,000,000	-
Nonmajor Funds	<u>512,123</u>	<u>585</u>
Total governmental funds	<u>1,512,708</u>	<u>2,712,708</u>
Proprietary Funds		
AGFF Shooting Sports Complex	350,000	-
Emergency Medical Services	<u>850,000</u>	<u>-</u>
Total proprietary funds	<u>1,200,000</u>	<u>-</u>
Total	<u>\$ 2,712,708</u>	<u>\$ 2,712,708</u>

The transfers out of \$2,712,123 from the General Fund are transfers out to supplement the Emergency Medical Services Fund for operational expenses in the amount of \$850,000, to supplement the AGFF Shooting Sports Complex Fund for operational expenses in the amount of \$350,000, to supplement the Special Projects fund for future capital improvements in the amount of \$1,000,000, and to meet debt service requirements in the 2020 Capital Improvements Debt Service Fund in the amount of \$512,123.

**Note 6. Pension Plans**

***Pension Trust Funds***

Substantially all of the City’s employees receive retirement benefits. The City sponsors two single-employer defined benefit plans, the Policemen’s Pension and Relief Fund and the Firemen’s Pension and Relief Fund. The City also contributes to the Arkansas Public Employees Retirement System (APERS) and to the Arkansas Local Police and Fire Retirement System (LOPFI), which are statewide cost-sharing multiple-employer defined benefit pension plans. The City typically contributes to these funds through the Governmental Funds: General and Street and the Enterprise Funds: Sanitation, AGFF Shooting Sports Complex, and Emergency Services based upon employees and their retirement plans. The assets of the Plans are maintained in legally separate trusts and each Plan’s assets may be used only for the payment of benefits to the members of that plan or their beneficiaries in accordance with the terms of the Plan.

A summary of the net pension liability, deferred outflows, deferred inflows, and pension expense of each plan is shown below. Detailed discussion of each plan will follow in this note.

**City of Jacksonville, Arkansas**  
**Notes to Basic Financial Statements**  
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	<u>Net Pension Liability (Asset)</u>	<u>Deferred Outflows</u>	<u>Deferred Inflows</u>	<u>Pension Expense (Income)</u>
<b>Governmental Activities</b>				
Policemen's Pension and Relief Fund	\$ (595,805)	\$ 162,136	\$ -	\$ (249,820)
Firemen's Pension and Relief Fund	507,947	133,018	-	(139,907)
Arkansas Public Employee Retirement System	5,492,679	1,255,598	254,593	1,034,532
Arkansas Local Police and Fire Retirement System – Fire	5,853,240	788,090	838,525	761,478
Arkansas Local Police and Fire Retirement System – Police	<u>5,563,595</u>	<u>919,472</u>	<u>953,442</u>	<u>610,441</u>
	<u>16,821,656</u>	<u>3,258,314</u>	<u>2,046,560</u>	<u>2,016,724</u>
<b>Business-Type Activities</b>				
Arkansas Public Employee Retirement System	941,776	215,285	43,653	177,381
Arkansas Local Police and Fire Retirement System	<u>1,504,071</u>	<u>202,511</u>	<u>215,470</u>	<u>195,650</u>
	<u>2,445,847</u>	<u>417,796</u>	<u>259,123</u>	<u>373,031</u>
Total Primary Government	<u>\$ 19,267,503</u>	<u>\$ 3,676,110</u>	<u>\$ 2,305,683</u>	<u>\$ 2,389,755</u>

***Policemen's Pension and Relief Fund and Firemen's Pension and Relief Fund***

***Summary of Significant Accounting Policies***

***Basis of Accounting***

The City's financial statements for its single-employer defined benefit plans are prepared using the accrual basis of accounting. Plan member contributions are recognized in the period in which the contributions are due. City contributions to each plan are recognized when due and the City has made a formal commitment to provide the contributions. Benefits and refunds are recognized when due and payable in accordance with the terms of each Plan.

***Method Used to Determine Fair Value of Investments***

The fair value of investments other than mutual funds is determined using quoted market prices. The fair value of investments in mutual funds is determined using the fund's current per share price.

***Covered Employees Information***

As of the December 31, 2024 measurement date, there were 14 police and 29 fire retirees and beneficiaries covered by benefit terms of the Plans. There are no active employees in the Plans.

**City of Jacksonville, Arkansas**  
**Notes to Basic Financial Statements**  
**December 31, 2024**

**Financial Information**

The statement of fiduciary net position and the statement of changes in fiduciary net position as of and for the year ended December 31, 2024 for the Policemen’s and Firemen’s Pension and Relief Funds are below:

	<b>Statement of Fiduciary Net Position</b>	
	<b>Policemen’s Pension and Relief Fund</b>	<b>Firemen’s Pension and Relief Fund</b>
Assets		
Cash and cash equivalents	\$ 269,623	\$ 406,207
Investments	6,021,533	5,786,527
Receivables	64,365	69,175
	<u>6,355,521</u>	<u>6,261,909</u>
Total assets	<u>6,355,521</u>	<u>6,261,909</u>
Net position restricted for pension benefits	<u>\$ 6,355,521</u>	<u>\$ 6,261,909</u>

	<b>Statement of Changes in Fiduciary Net Position</b>	
	<b>Policemen’s Pension and Relief Fund</b>	<b>Firemen’s Pension and Relief Fund</b>
Additions		
Contributions	\$ 460,170	\$ 596,047
Net investment income	410,635	467,001
	<u>870,805</u>	<u>1,063,048</u>
Total additions	<u>870,805</u>	<u>1,063,048</u>
Deductions		
Benefits paid directly to participants	638,620	766,712
Administrative expenses	5,000	5,000
	<u>643,620</u>	<u>771,712</u>
Total deductions	<u>643,620</u>	<u>771,712</u>
Change in net position	227,185	291,336
Net position restricted for pension benefits, beginning of year	<u>6,128,336</u>	<u>5,970,573</u>
Net position restricted for pension benefits, end of year	<u>\$ 6,355,521</u>	<u>\$ 6,261,909</u>

**Plan Descriptions and Funding Information**

The **Policemen’s Pension and Relief Fund (Policemen’s Fund)** is a single-employer defined benefit pension plan administered by the City, established in accordance with legislation enacted by the Arkansas General Assembly. Benefit provisions are established by State of Arkansas Act #16, as amended. Policemen’s Fund assets are administered by a Board of Trustees.

**City of Jacksonville, Arkansas**  
**Notes to Basic Financial Statements**  
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The Policemen's Fund provides retirement benefits for policemen who have completed 20 years of service. Disability benefits are available to policemen who become permanently disabled, unless the disability is the result of gainful employment performed outside of the police department. The Policemen's Fund also provides benefits for surviving spouses and dependent children of deceased policemen. No benefits are vested to participants until normal retirement. At normal retirement, participants may elect to continue working and enter the Deferred Retirement Option Plan (DROP) for up to five years. All policemen hired after January 1, 1983 participate in the Arkansas Local Police and Fire Retirement System created by Act 364 of 1981. Therefore, the Policemen's Fund is effectively closed to new members.

Contributions to the Policemen's Fund are set forth in Arkansas statute. The City's contribution to the Policemen's Fund consists of a one mill real and personal property tax collection, an insurance premium tax turnback collected by the State Insurance Commissioner, and a \$3 assessment against each court case plus 10% of fines and forfeitures collected. Administrative costs are financed through fund assets approved by the Board of Trustees. Total contributions for 2024 to the Policemen's Fund were \$460,170. The City's share of contributions was \$460,170 and included \$369,095 in property taxes and \$47,015 in state insurance premium taxes and other supplements received from the state.

The ***Firemen's Pension and Relief Fund (Firemen's Fund)*** is a single-employer defined benefit pension plan administered by the City, established in accordance with legislation enacted by the Arkansas General Assembly. Benefit provisions are established by State of Arkansas Act #14, as amended. Fund assets are administered by a Board of Trustees.

The Firemen's Fund provides retirement benefits for firemen who have completed 20 years of service. Disability benefits are available to firemen who become permanently disabled, unless the disability is the result of gainful employment performed outside of the fire department. The Firemen's Fund also provides benefits for surviving spouses and dependent children of deceased firemen. No benefits are vested to participants until normal retirement. At normal retirement, participants may elect to continue working and enter the DROP for up to five years. All firemen hired after January 1, 1983 participate in the Arkansas Local Police and Fire Retirement System created by Act 364 of 1981. Therefore, the Firemen's Fund is effectively closed to new members.

Contributions to the Firemen's Fund are set forth in Arkansas statute. The City's contribution to the Firemen's Fund consists of a one mill real and personal property tax collection and an insurance premium tax turnback collected by the State Insurance Commissioner. Administrative costs are financed through fund assets approved by the Board of Trustees. Total contributions for 2024 to the Firemen's Fund were \$596,047. The City's share of contributions was \$596,047 and included \$369,095 in property taxes and \$226,952 in state insurance premium taxes.

***Actuarial Methods and Assumptions***

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Actuarially determined amounts are subject to revision as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and includes types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and the plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

The State of Arkansas Fire and Police Pension Review Board is responsible for the coordination of the actuarial valuations performed on the Policemen's and Firemen's Pension and Relief Funds. Actuarial evaluations are performed annually and the last evaluation was as of December 31, 2024.

**City of Jacksonville, Arkansas**  
**Notes to Basic Financial Statements**  
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For the December 31, 2024 actuarial valuations of each plan, the entry age cost method was used. The actuarial value of pension benefit assets was determined using techniques that spread the effects of short-term volatility in the market value of investments over a five-year period. The actuarial assumptions included a 5% investment rate of return (net of administrative expenses) and projected salary increases of 4.2%–8.0%, which include an inflation rate of 2.5% and no cost-of-living increases. The remaining amortization period on December 31, 2024 was five years using a level dollar, open basis, amortization period. The mortality assumption was based on the Pub-2010 General Below Median Income, Healthy Set forward 1 year for males and 2 years for females, projected MP-2020. There were no factors that significantly affected the identification of trends, such as changes in benefits, actuarial methods, or assumptions.

The actuarial assumptions used in the December 31, 2024 actuarial valuations were based on the results of an actuarial experience study for the period 2007 through 2012.

**Net Pension Liability and Changes in Net Pension Liability (Asset)**

The components of the net pension liability (asset) were as follows as of December 31, 2024:

	<u>Policemen's Fund</u>	<u>Firemen's Fund</u>
Total pension liability	\$ 5,759,716	\$ 6,769,856
Plan's fiduciary net position	<u>6,355,521</u>	<u>6,261,909</u>
City's net pension liability (asset)	<u>\$ (595,805)</u>	<u>\$ 507,947</u>
Plan's fiduciary net position as a percentage of total pension liability	110.34%	92.50%

Changes in the total pension liability, plan fiduciary net position, and the net pension liability (asset) were as follows for the year ended December 31, 2024:

	<u>Policemen's Pension and Relief Fund</u>			<u>Firemen's Pension and Relief Fund</u>		
	<u>Total Pension Liability</u>	<u>Plan Fiduciary Net Position</u>	<u>Net Pension (Asset)Liability</u>	<u>Total Pension Liability</u>	<u>Plan Fiduciary Net Position</u>	<u>Net Pension Liability</u>
Balances, beginning of year	\$ 6,403,978	\$ 6,125,749	\$ 278,229	\$ 7,378,608	\$ 5,970,804	\$ 1,407,804
Changes for the year						
Interest on total pension liability	305,409	-	305,409	351,566	-	351,566
Differences between expected and actual experience	(358,067)	-	(358,067)	(265,735)	-	(265,735)
Employer contributions	-	441,048	(441,048)	-	551,810	(551,810)
Net investment income	-	385,328	(385,328)	-	446,607	(446,607)
Benefit payments and refunds	(591,604)	(591,604)	-	(694,583)	(694,583)	-
Administrative expenses	-	(5,000)	5,000	-	(12,729)	12,729
Net changes	<u>(644,262)</u>	<u>229,772</u>	<u>(874,034)</u>	<u>(608,752)</u>	<u>291,105</u>	<u>(899,857)</u>
Balances, end of year	<u>\$ 5,759,716</u>	<u>\$ 6,355,521</u>	<u>\$ (595,805)</u>	<u>\$ 6,769,856</u>	<u>\$ 6,261,909</u>	<u>\$ 507,947</u>

**Pension Income and Expense and Deferred Outflows and Inflows of Resources Related to Pensions**

For the year ended December 31, 2024, the City recognized pension income of \$249,820 for the Policemen's Pension and Relief Fund and pension income of \$139,907 for the Firemen's Pension and Relief Fund, as measured

**City of Jacksonville, Arkansas**  
**Notes to Basic Financial Statements**  
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in accordance with GASB Statement No. 68. On December 31, 2024, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<b>Policemen's Fund</b>	
	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Net difference between expected and actual earnings on pension plan investments	\$ 162,136	\$ -
	<u>\$ 162,136</u>	<u>\$ -</u>

	<b>Firemen's Fund</b>	
	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Net differences between expected and actual earnings on pension plan investments	\$ 133,018	\$ -
	<u>\$ 133,018</u>	<u>\$ -</u>

Amounts reported as deferred outflows and inflows of resources related to the Plans will be recognized in pension expense as follows:

<u>Year Ending December 31,</u>	<u>Policemen's Fund</u>	<u>Firemen's Fund</u>
2025	\$ 108,686	\$ 133,939
2026	130,145	131,943
2027	(54,460)	(104,704)
2028	(22,235)	(28,160)
	<u>\$ 162,136</u>	<u>\$ 133,018</u>

**Long-Term Expected Rate of Return**

The long-term expected rate of return on pension plan investments was determined using a building block method in which best-estimate ranges of expected future real rates of return. The rates were built on a target allocation for all local police and fire pension funds; the target for an individual fund will vary within the guidelines of Arkansas law and regulation.

**City of Jacksonville, Arkansas**  
**Notes to Basic Financial Statements**  
**December 31, 2024**

The target allocation and the long-term expected rates of return are shown in the table below:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Real Rate of Return</u>	
		<u>Policemen's Fund</u>	<u>Firemen's Fund</u>
Domestic fixed income	80.00%	2.25%	2.25%
Domestic equity	10.00%	4.75%	4.75%
Foreign equity	0.00%	6.25%	6.25%
Cash and cash equivalents	10.00%	0.25%	0.25%
	<u>100.00%</u>		

***Discount Rate***

A single discount rate of 5.0% was used to measure the total pension liability for both the Policemen's and Firemen's Pension and Relief Funds. This single discount rate was based on the expected rate of return on pension plan investments of 5.0%. The projection of cash flows, based on the assumptions made, found that the pension plans' net position was available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

***Sensitivity to Discount Rate Changes***

The following presents the net pension liability calculated using the discount rate of 5% for the Policemen's and Firemen's Pension and Relief Funds as well as what the net pension liability (asset) would be if it were calculated using a discount rate that is one percentage point lower (4.0%) or one percentage point higher (6.0%) than the current rate:

		<u>1% Decrease (4.00%)</u>	<u>Current Discount Rate (5.00%)</u>	<u>1% Increase (6.00%)</u>
Policemen's Pension and Relief Fund	Net pension liability (asset)	\$ (175,595)	\$ (595,805)	\$ (1,017,675)
Firemen's Pension and Relief Fund	Net pension liability	\$ 1,049,673	\$ 507,947	\$ 53,631

***Cost-Sharing Multiple-Employer Defined Benefit Pension Plans***

***Arkansas Public Employees Retirement System***

***Plan Description and Funding Information***

The Arkansas Public Employees Retirement System (APERS) is a statewide cost-sharing, multiple-employer pension plan established by authority of the Arkansas General Assembly with the passage of Act 177 of 1957 to provide retirement, disability, and survivor benefits for eligible employees and elected officials of state and local governmental entities in Arkansas. The plan covers all state employees who are not covered by another authorized plan, all county employees, municipal employees whose municipalities have elected coverage under the system, college and university employees and certain non-teaching school employees, and other public entities specifically defined by law. The costs of administering the plan are paid out of investment earnings. At December 31, 2024, the City had 136 employees enrolled in this plan.

**City of Jacksonville, Arkansas**  
**Notes to Basic Financial Statements**  
**December 31, 2024**

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The general administration and responsibility for the proper operation of APERS is vested in a nine-member board of trustees, which includes the State Auditor, State Treasurer, Director of the State Department of Finance and Administration, and three state and three non-state employees appointed by the Governor of Arkansas.

APERS was originally established as a contributory plan. However, with the passage of Act 793 of 1977, existing members and previous members were offered the opportunity to choose to become non-contributory members. Anyone joining the System subsequent to January 1, 1978, and had not previously been a member, was automatically enrolled as a non-contributory member. Act 2084 of 2005 provided for a new contributory program mandatory for APERS members first hired on or after July 1, 2005 and those non-contributory members who elected to become contributory. Members participating in the contributory program contribute 5.50% of their annual compensation. Active APERS members employed before July 1, 2005 were given until December 31, 2005 to elect coverage under the contributory program or remain in the non-contributory program.

Benefit provisions are established by state law and may be amended by the Arkansas General Assembly. Members are eligible for full retirement benefits (1) at age sixty-five with five years of actual service, (2) at any age with twenty-eight years of actual service, or (3) under the old contributory plan (prior to 7/1/05), at age sixty with twenty years of actual service, or at age fifty-five with thirty-five years of credited service. The normal retirement benefit amount, paid on a monthly basis, is determined by the member's final average salary and the number of years of service. A member may retire with a reduced benefit at age fifty-five with at least five years of actual service or at any age with twenty-five years of actual service. Members are eligible for disability benefits with five years of service. Disability benefits are paid to a surviving spouse as if the member had five years of service and the monthly benefit is computed as if the member had retired and elected the Joint & 75% Survivor option. A cost-of-living adjustment of 3% of the current benefit is added each year.

Contribution requirements are set forth in Arkansas Code Annotated, Title 24, Chapter 4. The contributions are expected to be sufficient to finance the cost of benefits earned by members during the year and make a level payment that, if paid annually over a reasonable period of future years, will fully cover the unfunded costs of benefit commitments for services previously rendered (A.C.A., 24-2-701) (a). Contribution provisions applicable to the participating employers are established by the APERS Board of Trustees, and are based on the actuary's determination of the rate required to fund the plan. Contributory member contribution rates were 5.50% for most covered employees and 8.00% for two elected officials for fiscal year 2024.

Detailed information about APERS' fiduciary net position is available in a separately issued APERS financial report, which may be obtained at [www.apers.org/publications](http://www.apers.org/publications).

The City was required to contribute at an actuarially determined rate, which was 15.32% of covered payroll for employees and 17.82% for two newly elected officials for the year ended December 31, 2024. For 2024, participating members' contributions were \$280,785 and the City's contributions were \$951,092.

*Pension Liabilities, Pension Expense, and Deferred Outflows/Inflows of Resources Related to APERS*

As of December 31, 2024, the City reported a liability of \$6,434,455 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2024, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The City's proportion of the net pension liability is based on actual City's contributions to the Plan relative to the actual contributions of all participating APERS members for the year ended June 30, 2024. At June 30, 2024, the City's proportion was 0.2586069%, compared to 0.26074963% for the prior year.

Pension related items are allocated between governmental and business activities on the basis of total contributions made during the year. The allocation for June 30, 2024 related pension items was 85.4% for governmental activities and 14.5% for business activities (Sanitation Services and AGFF Shooting Sports Complex Funds), which was consistent with the prior year. A deferred outflow and inflow have been recorded for each as shown below.

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**December 31, 2024**

For the year ended December 31, 2024, the City recognized pension expense of \$1,211,913. The City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources at December 31, 2024:

	<b>APERS</b>	
	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Difference between expected and actual experience	\$ 249,708	\$ 263,075
Net differences between expected and actual earnings on pension plan investments	186,661	-
Changes of assumptions	224,238	-
Changes in proportion	297,108	35,171
Contributions subsequent to the measurement date	513,168	-
	<u>\$ 1,470,883</u>	<u>\$ 298,246</u>

The amount reported as deferred outflows of resources related to pensions resulting from contributions subsequent to the measurement date of \$513,168 will be recognized as a reduction of the net pension liability for the year ended December 31, 2025. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the Plan will be recognized in pension expense as follows at December 31, 2024:

<b>Year Ending December 31,</b>	
2025	\$ 8,951
2026	953,715
2027	(214,690)
2028	(88,507)
	<u>\$ 659,469</u>

*Actuarial Assumptions*

The actuarial assumptions used in the June 30, 2024 actuarial valuation were based on the results of an actuarial experience study for the period July 1, 2017 through June 30, 2022.

**City of Jacksonville, Arkansas**  
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**December 31, 2024**

The total pension liability in the June 30, 2024 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

<b>APERS</b>	
Valuation	June 30, 2024
Actuarial Cost Method	Entry Age Normal Level
Amortization Method	Percent-of-Payroll
Remaining Amortization	16 year
Asset Valuation Method	4-Year Smoothed Market with 25% Corridor
Investment rate of return	7.15%
Projected salary increase	3.25%–9.85%
Inflation	3.25%

*Long-Term Expected Return on Plan Assets*

The long-term expected rate of return on pension plan investments was determined using a building block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense, and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the current asset allocation percentage and by adding expected price inflation. Best estimates of arithmetic real rates of return for each major asset class included in the System’s target asset allocation as of June 30, 2024 are summarized in the table below:

<b>APERS</b>		
<b>Asset Class</b>	<b>Target Allocation</b>	<b>Long-Term Expected Real Rate of Return</b>
Broad domestic equity	39.00%	5.03%
International equity	17.00%	6.34%
Real assets	16.00%	4.51%
Private equity	5.00%	9.00%
Hedge funds	2.00%	3.63%
Domestic fixed	21.00%	3.38%
	100.00%	

*Discount Rate*

In the June 30, 2024 actuarial valuation, a single discount rate of 7.0% was used to measure the total pension liability. This single discount rate was based on the expected rate of return on pension plan investments of 7.0%. The projection of cash flows used to determine this single discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on these assumptions, the pension plan’s fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

**City of Jacksonville, Arkansas**  
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*Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate*

The following table presents the City's proportionate share of the net pension liability calculated using the discount rate of 7.0%, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.0%) or 1-percentage-point higher (8.0%) than the current rate:

	<b>1% Decrease (6.00%)</b>	<b>Current Single Rate Assumption (7.00%)</b>	<b>1% Increase (8.00%)</b>
Arkansas Public Employees Retirement    Net pension liability	<u>\$ 10,979,499</u>	<u>\$ 6,434,455</u>	<u>\$ 2,687,401</u>

**Arkansas Local Police and Fire Retirement System**

*Plan Description and Funding Information*

The **Local Police and Fire Retirement System (LOPFI)** is a statewide cost-sharing multiple-employer defined benefit pension plan that provides retirement, disability, and survivor benefits to police and fire employees of political subdivisions of the State of Arkansas. LOPFI was created by Act 364 of the 1981 General Assembly. The authority to establish and amend benefit provisions is set forth in Arkansas state statutes and is vested in the Arkansas Legislature with the concurrence of the Governor. Employees hired after January 1, 1983, whose political subdivision had a retirement system in effect at July 1, 1981, are eligible to participate in the Plan. LOPFI issues a publicly available financial report that includes financial statements and required supplementary information of the Plan, which may be obtained from the internet at [www.lopfi-prb.com](http://www.lopfi-prb.com) or by contacting the following:

Arkansas Local Police and Fire Retirement System  
P.O. Drawer 34164  
Little Rock, AR 72203  
501.682.1745

Contribution requirements are set forth in Arkansas statute. LOPFI members were required to contribute 3.5% for participating policemen and 9.5% for participating firemen of their annual covered salary. The City is required to contribute at an actuarially determined rate, which was 24.0% for participating policemen and participating firemen. City contributions for 2024 to the Plan were \$1,817,860.

*Pension Liabilities, Pension Expense, and Deferred Outflows/Inflows of Resources Related to LOPFI*

At December 31, 2024, the LOPFI Police and LOPFI Fire reported a liability of \$5,563,595 and \$7,357,311, respectively, for their proportionate share of the net pension liability. The net pension liability was measured as of December 31, 2024, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2024. The City's proportion of the net pension liability was based on actual City contributions to the Plan during the measurement period to total employer contributions of the group for the fiscal year ended December 31, 2024. The City's proportionate share was 0.859090% and 0.61889% for LOPFI Police and LOPFI Fire, respectively, compared to 0.862130% and 0.69190%, respectively, for the prior year. The contributions used excluded contributions made for prior service, excess benefits, and irregular payments.

For LOPFI Fire, pension-related items are allocated between governmental and business activities on the basis of total contributions made during the year. The allocation for December 31, 2024 LOPFI Fire-related pension items was 79.6% for governmental activities and 20.4% for business activities (Emergency Medical Services Fund) compared to 89.6% for governmental activities and 10.4% for business activities from the prior year. Deferred outflows and inflows of resources have been recorded for each as shown below.

**City of Jacksonville, Arkansas**  
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For the year ended December 31, 2024, LOPFI Police and LOPFI Fire recognized pension expense of \$610,441 and \$957,128, respectively. On December 31, 2024, LOPFI Police and LOPFI Fire reported deferred outflows and inflows of resources related to pensions from the following sources:

	<b>LOPFI – Police</b>	
	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Differences between expected and actual experience	\$ 749,092	\$ -
Net differences between expected and actual earnings on plan investments	-	591,521
Changes in assumptions	-	70,616
Changes in proportion	170,380	291,305
	<u>\$ 919,472</u>	<u>\$ 953,442</u>

	<b>LOPFI – Fire</b>	
	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Differences between expected and actual experience	\$ 990,601	\$ -
Net differences between expected and actual earnings on plan investments	-	782,228
Changes in assumptions	-	93,383
Changes in proportion	-	178,384
	<u>\$ 990,601</u>	<u>\$ 1,053,995</u>

Amounts reported as deferred outflows of resources and deferred inflows of resources related to the Plans will be recognized in pension expense as follows at December 31, 2024:

<u>Year Ending December 31,</u>	<u>LOPFI Police</u>	<u>LOPFI Fire</u>
2025	\$ 5,398	\$ 10,073
2026	21,030	39,245
2027	(39,679)	(74,049)
2028	(20,719)	(38,663)
	<u>\$ (33,970)</u>	<u>\$ (63,394)</u>

**City of Jacksonville, Arkansas**  
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*Actuarial Assumptions*

The total pension liability in the December 31, 2024 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

	<b>LOPFI – Police</b>	<b>LOPFI – Fire</b>
Actuarial cost method	Entry age normal	Entry age normal
Amortization method	Level percentage of payroll, closed	Level percentage of payroll, closed
Remaining amortization period	18 yrs beginning 01/01/24	18 yrs beginning 01/01/24
Asset valuation method	5-year smoothed market; 20% corridor	5-year smoothed market; 20% corridor
Investment rate of return	7.25%	7.25%
Wage Inflation	3.00%	3.00%
Price Inflation	2.25%	2.25%
Salary increases	3.5%–18.0% including inflation	3.5%–18.0% including inflation

Mortality rates were based on the RP-2014 Health Annuitant, Disabled Retiree, and employee mortality tables for males and females. The tables applied credibility adjustments of 135% for males and 125% for females and were adjusted for fully generational mortality improvements using Scale MP-2016.

The actuarial assumptions used for the December 31, 2024 actuarial valuation were based on the results of an actuarial experience study for the period 2017 through 2020.

*Long-Term Expected Rate of Return*

The long-term expected rate of return on pension plan investments was determined using a building block method in which expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These real rates of return are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. For each major asset class that is included in the pension plan’s target asset allocation as of December 31, 2024, these best estimates are summarized in the following table:

<b>LOPFI Police and Fire</b>		
<b>Asset Class</b>	<b>Target Allocation</b>	<b>Long-Term Expected Real Rate of Return</b>
U.S. Stock – Large Cap	21.00%	5.05%
U.S. Stock – Small Cap	21.00%	5.57%
International Equity	9.00%	6.16%
Emerging Markets	9.00%	7.79%
U.S. Corporate Bonds	25.00%	2.67%
Real Estate	5.00%	4.62%
Private Equity	10.00%	9.11%
	<u>100.00%</u>	

**City of Jacksonville, Arkansas**  
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*Discount Rate*

A single discount rate of 7.25% was used to measure the total pension liability. This single discount rate was based on the expected rate of return on pension plan investments. The projection of cash flows used to determine this single discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Plan assets are expected to be invested using a strategy to achieve the expected rate of return. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

*Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate*

The following presents the City's proportionate share of the net pension liability calculated using a single discount rate of 7.25%, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percent lower or one percent higher than the current rate:

		<b>1% Decrease (6.25%)</b>	<b>Current Discount Rate (7.25%)</b>	<b>1% Increase (8.25%)</b>
<b>Local Police and Fire Retirement System (LOPFI)</b>				
LOPFI – Police	Net pension liability	\$ 9,960,905	\$ 5,563,595	\$ 2,468,198
LOPFI – Fire	Net pension liability	\$ 13,172,394	\$ 7,357,311	\$ 3,263,968

**Note 7. Deferred Compensation Plan**

The City offers its employees the option to participate in a deferred compensation plan. The purpose of the plan is to provide retirement income and other deferred benefits to City employees in accordance with provisions of Section 457 of the Internal Revenue Code, as amended. The plan, available to all permanent employees, permits them to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, death, or unforeseeable emergency. The City does not have any fiduciary responsibility or administrative duties relating to the deferred compensation plan other than remitting employees' contributions to the trustees. All amounts of compensation deferred under the plan; all property and rights purchased with those amounts; and all income attributed to those amounts, property, or rights are held in trust by a third party for the participants. Accordingly, the City has not presented the assets and liabilities from the plan in these basic financial statements.

**Note 8. Other Post-Employment Benefits**

***General Information About the OPEB Plan***

The City participates in the Municipal Health Benefit Fund (MHBF), a statewide cost-sharing, multiple-employer defined benefit post-employment healthcare plan administered by the Arkansas Municipal League. MHBF provides medical benefits to retired employees of participating municipalities. Arkansas statute provides that any municipal city official or employee vested in any of the City's retirement plans with 20 years of service and attains 55 years of age may continue to participate in the City's healthcare plan after retirement. The State of Arkansas has the authority to establish and amend the requirements of this statute. The City does not issue stand-alone financial statements of the plan. However, all required information is presented in this report.

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The contribution requirements of plan members are established by terms and conditions as set forth in the MHBF Funding Booklet. Plan members pay the entire cost of monthly insurance premiums at the same rate charged to active employees and receive a benefit from the blended premium rate from all of the employees participating in the MHBF insurance plan. The City is not required to make contributions to the plan on behalf of the retirees and funds the plan on a projected pay-as-you-go financing method. The plan has two active participants who pay monthly premiums of \$529.58 for single coverage. Total contributions for the year ended December 31, 2024 was \$34,616.

**Net OPEB Liability**

The City's net OPEB liability was measured as of December 31, 2024 and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of that date.

The components of the net OPEB liability of the City were as follows at December 31, 2024:

	Increase (Decrease)		
	Total OPEB Liability (a)	Plan Fiduciary Net Position (b)	Net OPEB Liability (a) - (b)
Balance, January 1, 2024	\$ 1,288,971	\$ -	\$ 1,288,971
Changes for the year			
Service cost	78,042	-	78,042
Interest	53,988	-	53,988
Differences between expected and actual experience	(654,043)	-	(654,043)
Employer contributions	-	34,616	(34,616)
Employee contributions	-	-	-
Benefit payments	(34,616)	(34,616)	-
Change in discount rate	(19,900)	-	(19,900)
Net changes	(576,529)	-	(576,529)
Balance, December 31, 2024	<u>\$ 712,442</u>	<u>\$ -</u>	<u>\$ 712,442</u>

**OPEB Expense and Deferred Outflows/Inflows of Resources Related to OPEB**

For the year ended December 31, 2024, the City recognized OPEB expense of \$4,320. The City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources at December 31, 2024:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$ -	\$ 1,140,848
Changes of assumptions	180,695	276,183
	<u>\$ 180,695</u>	<u>\$ 1,417,031</u>

**City of Jacksonville, Arkansas**  
**Notes to Basic Financial Statements**  
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Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

<u>Year Ending December 31,</u>	
2025	\$ (127,710)
2026	(127,710)
2027	(127,710)
2028	(127,710)
2029	(127,710)
Thereafter	<u>(597,786)</u>
	<u>\$ (1,236,336)</u>

**Actuarial Assumptions**

The total OPEB liability in the December 31, 2024 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement.

Inflation	3.00%
Investment rate of return	4.28%
Healthcare cost trend rates	8% in year 1, graded downward 0.5% per year to 5% in year 7 and later
Pre- and post-retirement mortality	RP 2014 Mortality Table
Base claim costs	Retiree (no Medicare) \$1,241.55, Retiree (with Medicare) \$848.06 Premium assumed at \$848.06 per month for net subsidy of \$393.49
Administrative Costs	None assumed
Family Coverage	Sponsor provides single coverage only
Selection of coverage	85% of eligible retirees would select plan upon retirement, 15% would continue past age 65
Voluntary terminations	Same as assumptions used by APERS

**City of Jacksonville, Arkansas**  
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***Long-Term Expected Rate of Return***

The long-term expected rate of return on OPEB plan investments was determined using a building block method in which best-estimate ranges of expected future real rates of return. The target allocation and the long-term expected rates of return are shown in the table below:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
Domestic fixed income	0.00%	0.00%
International fixed income	0.00%	0.00%
Domestic equity	0.00%	0.00%
Foreign equity	0.00%	0.00%
Cash	100.00%	2.28%
	<u>100.00%</u>	<u>2.28%</u>
Inflation		<u>2.00%</u>
		<u>4.28%</u>

***Discount Rate***

A discount rate of 4.28% was used to measure the total OPEB liability. This rate considers the ability of the fund to meet benefit obligations in the future. To make this determination, employer contributions, employee contributions, benefit payments, expenses, and investment returns are projected into the future. The plan net position (assets) in future years can then be projected and compared to the obligation to make benefit payments in those years. As long as assets are projected to be on hand in a future year, the assumed valuation discount rate is used. In years where assets are not projected to be sufficient to meet benefit payments, the use of a “risk-free” rate is required. The single discount rate is equivalent to applying these two rates to the benefits that are projected to be paid during the different time periods.

***Sensitivity of the Net OPEB Liability to Changes in the Discount Rate and to Changes in the Healthcare Cost Trend Rates***

*Sensitivity of the Net OPEB Liability to Changes in the Discount Rate:* The following table presents the net OPEB liability of the City calculated using the single discount rate of 4.28%, as well as what the net OPEB liability would be if it were calculated using a single discount rate that is 1-percentage-point lower (3.28%) or 1-percentage-point higher (5.28%) than the current rate:

	<u>1% Decrease (3.28%)</u>	<u>Discount Rate (4.28%)</u>	<u>1% Increase (5.28%)</u>
Net OPEB liability	\$ 785,765	\$ 712,442	\$ 645,411

*Sensitivity of the Net OPEB Liability to Changes in the Healthcare Cost Trend Rates:* The following presents the net OBEB liability of the City, as well as what the total OPEB liability would be if it were calculated using healthcare

**City of Jacksonville, Arkansas**  
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cost trend rates that are 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trends:

	<u>1% Decrease in HCCTR</u>	<u>Current Discount Rate in HCCTR</u>	<u>1% Increase in HCCTR</u>
Net OPEB liability	\$ 612,668	\$ 712,442	\$ 834,557

**Note 9. Interlocal Agreement: Central Arkansas Library System**

The cities of Little Rock, Jacksonville, Maumelle, and Sherwood and Pulaski and Perry Counties entered into an agreement on January 28, 1998 to establish the public library system for the Central Arkansas area, which will offer library services to the public within the communities of each of the participating entities. The agreement states that the funding will be derived from tax millage assessed by the participating entities, state formula distribution, fees and fines, and endowment fund earnings and gifts. The Board of Directors shall consist of seven directors for the City of Little Rock; one each for the Cities of Jacksonville, Maumelle, and Sherwood; two directors from Pulaski County; and one director representing Perry County. The City provided a building and paid \$88,797 for operating expenses in 2024. Separate financial statements of the Central Arkansas Library System are available at 100 Rock Street, Little Rock, Arkansas 72201.

**Note 10. Risk Management**

The City and its component units have various insurance policies to cover their potential liability risk areas (*i.e.*, automobile, personal property, contents and outside structures, and worker’s compensation). The type of coverage and the liability limits vary with each entity. Coverage is provided both commercially and through the Arkansas Municipal League (AML), which is an association of local governments. AML provides the City with automobile and legal defense. Fixed premiums are set annually by AML based on such factors as claims experience, employee class multipliers, and population. For risks covered by AML, the City pays no deductible; however, the City pays a \$3,000 fee to AML for each legal matter it handles. Coverage under these policies meets statutory liability limits and requirements, and the City’s risk of loss is effectively transferred. Additionally, the City has instituted various safety programs to reduce losses. The budgeting process includes provisions for accumulating funds to cover deductibles and any minor items that would not be covered by commercially purchased policies. There have been no significant reductions in insurance coverage from 2023 to 2024, and there were no settlements that exceeded insurance coverage in the past three fiscal years.

**Note 11. Property Taxes**

City property taxes are levied each November 1 on the assessed value listed as of January 1 for all real and personal property located in the City. The property tax is considered due the first Monday in January (the lien date) after the levy; however, the tax is not considered delinquent until October 11 of that year. As a result, the majority of the tax is not collected within the time frame necessary to finance the liabilities of the current period. Property taxes that remain delinquent for a period of three years are certified to the land commissioner where a lien is recorded and held on file. If property taxes remain delinquent for a period of seven years, the property will be subsequently sold by the land commissioner. If proceeds from the sale are sufficient to cover all claims, the City will collect on the past due property taxes. Pulaski County is the collecting agent and remits collections to the City, net of a collection fee, on a monthly basis.

**City of Jacksonville, Arkansas**  
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In the governmental funds, property taxes are measurable when levied even though not available. As a result, on December 31, 2024, property taxes receivable and related deferred inflows of resources of \$1,681,251 have been recorded in the governmental funds. In the government-wide statement of net position, property taxes are considered earned at the time levied. In addition to property taxes levied, any delinquent taxes are recorded net of amounts considered uncollectible. The appraised value of taxable property upon which the property tax is levied is determined by the county assessor. The assessor estimates full market value and applies the statutory rate of 20% to arrive at assessed value.

Millages available to finance City operations and for other purposes are as follows:

Description	Millage Limit	Levied 2023 for 2024 Collections
General government	5.00	0.50
General government – capital improvements	-	0.50
Library capital improvement bonds	5.00	-
Firemen’s Pension and Relief Fund	1.00	1.00
Policemen’s Pension and Relief Fund	1.00	1.00
Roads	1.45	1.45
	13.45	4.45

**Note 12. Sales Taxes**

In April 1982, Pulaski County began assessing a 1% sales and use tax on retail sales in the county. Each city within Pulaski County receives a portion of the tax based upon population of the city. Currently the City receives approximately 8.276% of the county tax. The tax is collected by the state and remitted to the City, net of a collection fee. County sales taxes remitted to the City or in control of the collecting agent totaled \$8,751,567 for 2024. These taxes are included in the General Fund’s sales tax revenues in the accompanying financial statements.

In March 1993, the City began assessing a 1% sales and use tax on retail sales in the City. Upon approval of the tax by the City’s voters, the City rescinded its five (5) mill general property tax assessment. Revenues from the tax are used to fund capital improvements and general municipal services within the City. In November 2003, City voters approved an additional 1% sales and use tax. The City began assessing the tax in January 2004. Revenues from the additional 1% tax are to be used to construct, develop, maintain, and operate a joint education center, an outdoor family aquatics center, a training facility for the Jacksonville Police and Fire Departments, other City capital improvements, and for the general operation and improvement of City facilities and services. The tax is collected by the state and remitted to the City, net of a collection fee. Taxes for this purpose remitted to the City or in control of the collecting agent totaled \$10,744,576 for 2024. These taxes are included in the General Fund’s sales tax revenues in the accompanying financial statements.

**Note 13. Contingencies**

The City participates in various federal grant programs, the principal of which are subject to program compliance audits pursuant to the *Single Audit Act* as amended. Accordingly, the City’s compliance with applicable grant requirements will be established at a future date. The amount of expenditures, which may be disallowed by the

**City of Jacksonville, Arkansas**  
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granting agencies, cannot be determined at this time, although the City anticipates such amounts, if any, will be immaterial.

The City, its agencies, and its employees are defendants in legal proceedings, many of which normally occur in governmental operations. Most of these matters are subject to the legal representation and coverage of the Arkansas Municipal League Legal Defense Program (Program).

The Program, a pooled risk, funded trust, provides coverage for legal defense, expenses, and damages in suits against City officials and employees and civil rights suits against the municipal government. The Program only pays judgments for actual damages (not punitive damages) imposed on municipal governments and employees. The maximum coverage of any one loss cannot exceed 25% of the Program's funded reserves at the time the lawsuit was filed or the judgment becomes final, or \$1 million, whichever is less.

The City attorney represents the City in all other actions. The City appropriates funds as necessary to meet settlements and awards. The City accrues a liability when it is incurred and when the contingency is probable and reasonably estimable.

In the opinion of the City's management and legal counsel, the amount of potential financial exposure as a result of these matters would not have a material adverse impact on the financial position of the City. However, events could occur in the near term that would cause these estimates to change materially.

**City of Jacksonville, Arkansas**  
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**Note 14. Discretely Presented Component Units**

***Jacksonville Municipal Water Works (JMWW)***

***Capital Assets***

Capital asset activity was as follows for the year ended December 31, 2024:

<b>Jacksonville Municipal Water Works</b>	<b>Balance January 1, 2024</b>	<b>Increases</b>	<b>Decreases</b>	<b>Balance December 31, 2024</b>
Capital assets, non-depreciable				
Land	\$ 171,103	\$ 91	\$ -	\$ 171,194
Construction in progress	5,491,478	6,158	-	5,497,636
Total capital assets, non-depreciable	5,662,581	6,249	-	5,668,830
Capital assets, depreciable				
Utility system	63,334,808	1,088,348	-	64,423,156
LRAFB water distribution system	17,750,941	-	-	17,750,941
Buildings and improvements	2,780,753	28,025	-	2,808,778
Furniture and equipment	3,474,870	302,623	-	3,777,493
Total capital assets, depreciable	87,341,372	1,418,996	-	88,760,368
Less accumulated depreciation	37,288,991	2,817,685	-	40,106,676
Total capital assets, depreciable, net	50,052,381	(1,398,689)	-	48,653,692
Total capital assets, net	\$ 55,714,962	\$ (1,392,440)	\$ -	\$ 54,322,522

***Long-Term Liabilities***

Long-term debt consists of Water Capital Improvement Revenue Bonds and Little Rock Air Force Base Distribution System Contingent Liability for which the changes in the year are as follows:

<b>Jacksonville Municipal Water Works</b>	<b>Balance January 1, 2024</b>	<b>Increases</b>	<b>Decreases</b>	<b>Balance December 31, 2024</b>	<b>Amounts Due In One Year</b>
Water revenue bonds	\$ 4,681,253	\$ -	\$ 1,626,689	\$ 3,054,564	\$ 1,666,562
LRAFB contingent liability	7,910,333	-	1,795,183	6,115,150	1,813,217
	\$ 12,591,586	\$ -	\$ 3,421,872	\$ 9,169,714	\$ 3,479,779

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The annual requirements to amortize water bond indebtedness outstanding, and scheduled, including interest are as follows:

<u>Year Ending December 31,</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2025	\$ 3,479,779	\$ 96,029	\$ 3,575,808
2026	3,195,888	48,915	3,244,803
2027	1,849,830	16,242	1,866,072
2028	644,217	1,351	645,568
Total	<u>\$ 9,169,714</u>	<u>\$ 162,537</u>	<u>\$ 9,332,251</u>

**Net Pension Liability**

JMWW participates in APERS. The general information and actuarial assumptions related to this plan can be found in Note 6 above. See below for information about JMWW's pension liabilities, pension expense, and deferred outflows of resources and deferred inflows of resources related to pensions.

At December 31, 2024, JMWW reported a liability of \$1,838,571 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2024, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. JMWW's portion of the net pension liability was based on JMWW's contributions to the pension plan relative to the total contributions of all participating APERS members. At June 30, 2024, JMWW's proportion was 0.0389394% compared to its proportion measured as of June 30, 2023 of 0.07137144%.

For the year ended December 31, 2024, JMWW recognized pension expense of \$298,739. JMWW reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources at December 31, 2024:

	<u>APERS – Jacksonville Water</u>	
	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Difference between expected and actual experience	\$ 71,351	\$ 75,171
Net differences between expected and actual earnings on pension plan investments	53,336	-
Changes of assumptions	64,073	-
Changes in proportion	59,116	39,855
Contributions subsequent to the measurement date	135,507	-
	<u>\$ 383,383</u>	<u>\$ 115,026</u>

**City of Jacksonville, Arkansas**  
**Notes to Basic Financial Statements**  
**December 31, 2024**

The \$135,507 reported as contributions subsequent to the measurement date at December 31, 2024, related to pensions resulting from JMWW's contributions subsequent to measurement date will be recognized as a reduction of the net pension liability in the year ending December 31, 2025. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

<b>Year Ending December 31,</b>	
2025	\$ (5,804)
2026	252,819
2027	(70,162)
2028	(44,003)
	\$ 132,850

***Sensitivity of JMWW Proportionate Share of the Net Pension Liability to Changes in the Discount Rate***

The following table presents JMWW proportionate share of the net pension liability calculated using the discount rate of 7.00%, as well as what JMWW proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.00%) or 1-percentage-point higher (8.00%) than the current rate:

		<b>1% Decrease (6.00%)</b>	<b>Current Single Rate Assumption (7.00%)</b>	<b>1% Increase (8.00%)</b>
APERS – Jacksonville Water	Net pension liability	\$ 3,137,265	\$ 1,838,571	\$ 767,894

**City of Jacksonville, Arkansas**  
**Notes to Basic Financial Statements**  
**December 31, 2024**

***Jacksonville Wastewater Utility (JWWU)***

***Capital Assets***

Capital asset activity was as follows for the year ended December 31, 2024:

<u>Jacksonville Wastewater Utility</u>	<u>Balance January 1, 2024</u>	<u>Increases</u>	<u>Decreases</u>	<u>Balance December 31, 2024</u>
Capital assets, non-depreciable				
Land	\$ 428,653	\$ -	\$ -	\$ 428,653
Construction in progress	24,726,565	1,565,038	(21,902,911)	4,388,692
Total capital assets, non-depreciable	<u>25,155,218</u>	<u>1,565,038</u>	<u>(21,902,911)</u>	<u>4,817,345</u>
Capital assets, depreciable				
Utility system	62,398,123	21,893,127	(2,977,175)	81,314,075
Buildings and improvements	2,437,312	-	-	2,437,312
Furniture and equipment	2,624,646	10,782	(83,847)	2,551,581
Total capital assets, depreciable	<u>67,460,081</u>	<u>21,903,909</u>	<u>(3,061,022)</u>	<u>86,302,968</u>
Less accumulated depreciation	<u>44,391,420</u>	<u>2,594,756</u>	<u>(2,466,108)</u>	<u>44,520,068</u>
Total capital assets, net	<u>\$ 48,223,879</u>	<u>\$ 20,874,191</u>	<u>\$ (22,497,825)</u>	<u>\$ 46,600,245</u>

***Long-Term Liabilities***

Long-term debt consists of Wastewater Refunding and Construction Revenue Bonds for which the changes in the year are as follows:

<u>Jacksonville Wastewater Utility</u>	<u>Balance January 1, 2024</u>	<u>Increases</u>	<u>Decreases</u>	<u>Balance December 31, 2024</u>	<u>Amounts Due In One Year</u>
Wastewater revenue bonds	\$ 21,200,000	\$ 20,000	\$ 955,000	\$ 20,265,000	\$ 970,000
Less issuance discount	(106,253)	11,697	-	(94,556)	-
	<u>\$ 21,093,747</u>	<u>\$ 31,697</u>	<u>\$ 955,000</u>	<u>\$ 20,170,444</u>	<u>\$ 970,000</u>

**City of Jacksonville, Arkansas**  
**Notes to Basic Financial Statements**  
**December 31, 2024**

The annual requirements to amortize wastewater bond indebtedness outstanding, and scheduled, including interest are as follows:

<u>Year Ending December 31,</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2025	\$ 970,000	\$ 438,012	\$ 1,408,012
2026	985,000	420,680	1,405,680
2027	1,025,782	400,904	1,426,686
2028	1,276,763	383,984	1,660,747
2029	1,296,205	383,984	1,680,189
2030	1,320,724	438,616	1,759,340
2031–2035	7,024,257	1,788,331	8,812,588
2036–2040	7,849,827	958,063	8,807,890
2041–2045	3,796,944	197,556	3,994,500
Thereafter	666,330	11,799	678,129
Total	<u>\$ 26,211,832</u>	<u>\$ 5,421,929</u>	<u>\$ 31,633,761</u>

**Net Pension Liability**

JWWU participates in APERS. The general information and actuarial assumptions related to this plan can be found in Note 6 above. See below for information about JWWU’s pension liabilities, pension expense, and deferred outflows of resources and deferred inflows of resources related to pensions.

At December 31, 2024, JWWU reported a liability of \$1,449,416 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2024, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. JWWU’s proportion of the net pension liability is based on JWWU’s contributions to the pension plan relative to the contributions of all participating APERS members. At June 30, 2024, JWWU’s proportion was 0.058253% compared to its proportion measured as of June 30, 2023 of 0.061305%.

For the year ended December 31, 2024, JWWU recognized pension expense of \$189,018. JWWU reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources at December 31, 2024:

	<u>APERS – Jacksonville Wastewater</u>	
	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Difference between expected and actual experience	\$ 56,249	\$ 59,260
Net differences between expected and actual earnings on pension plan investments	42,047	-
Changes of assumptions	50,512	-
Changes in proportion	-	72,345
Contributions subsequent to the measurement date	101,372	-
	<u>\$ 250,180</u>	<u>\$ 131,605</u>

**City of Jacksonville, Arkansas**  
**Notes to Basic Financial Statements**  
**December 31, 2024**

The \$101,372 reported as deferred outflows of resources at December 31, 2024 related to pension resulting from JWWU's contributions subsequent to measurement date will be recognized as a reduction of the net pension liability in the year ending December 31, 2024. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Year Ending December 31,</u>	
2025	\$ (45,016)
2026	171,989
2027	(75,083)
2028	<u>(34,687)</u>
	<u>\$ 17,203</u>

***Sensitivity of JWWU Proportionate Share of the Net Pension Liability to Changes in the Discount Rate***

The following table presents JWWU proportionate share of the net pension liability calculated using the discount rate of 7.00%, as well as what JWWU proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.00%) or 1-percentage-point higher (8.00%) than the current rate:

	<u>1% Decrease (6.00%)</u>	<u>Current Single Rate Assumption (7.00%)</u>	<u>1% Increase (8.00%)</u>
APERS – Jacksonville Wastewater      Net pension liability	<u>\$ 2,473,226</u>	<u>\$ 1,449,416</u>	<u>\$ 605,360</u>

**Note 15. Error Correction**

Beginning net position as of January 1, 2024 has been restated as the City did not properly recognized grant revenue earned in fiscal year 2023 and related accounts receivable. This change increased 2023 change in net position by \$1,726,009 (\$1,020,646 street fund and \$710,636 sanitation fund). The correction had the following effect on the beginning of the year fund balance and net position:

	<u>Reporting Units Affected by Restatements of Beginning Balances</u>			
	<u>Funds</u>		<u>Government-Wide</u>	
	<u>Major Funds</u>			
	<u>Street Fund</u>	<u>Sanitation Fund</u>	<u>Governmental Activities</u>	<u>Business-Type Activities</u>
<b>Fund Balance/Net Position December 31, 2023, as Previously Reported</b>	\$ 5,107,473	\$ 2,112,097	\$ 50,664,549	\$ 4,920,384
Error correction	<u>1,020,646</u>	<u>710,363</u>	<u>1,020,646</u>	<u>710,363</u>
<b>Fund Balance/Net Position December 31, 2023, as Restated</b>	<u>\$ 6,128,119</u>	<u>\$ 2,822,460</u>	<u>\$ 51,685,195</u>	<u>\$ 5,630,747</u>

***Required Supplementary Information***

**City of Jacksonville, Arkansas**  
**Budgetary Comparison Schedule – General Fund**  
**Year Ended December 31, 2024**

	<b>Original Budget</b>	<b>Final Budget</b>	<b>Actual</b>	<b>Variance With Final Budget Positive (Negative)</b>
<b>Revenues</b>				
Property taxes	\$ 890,000	\$ 885,819	\$ 944,375	\$ 58,556
Sales taxes	20,430,000	19,821,717	19,645,866	(175,851)
Licenses and permits	340,850	295,950	284,697	(11,253)
Intergovernmental	1,942,900	1,956,010	1,183,705	(772,305)
Charges for services	897,050	1,779,188	2,134,949	355,761
Fines and fees	338,616	300,218	286,698	(13,520)
Utility franchise taxes	1,285,000	1,218,810	1,234,945	16,135
Investment income	50,000	245,000	294,260	49,260
Miscellaneous	744,186	1,002,281	765,015	(237,266)
<b>Total Revenues</b>	<b>26,918,602</b>	<b>27,504,993</b>	<b>26,774,510</b>	<b>(730,483)</b>
<b>Expenditures</b>				
General government				
General administration	1,055,608	1,235,009	1,209,615	25,394
City council	95,040	95,051	91,637	3,414
Mayor	417,183	453,002	460,932	(7,930)
City clerk	177,034	165,914	165,925	(11)
City attorney	323,672	323,414	305,875	17,539
District court	535,423	485,735	407,077	78,658
Director of administration	190	3,188	3,626	(438)
Director of information technology	583,438	563,952	630,426	(66,474)
Finance	608,622	601,831	615,138	(13,307)
Human resources	290,031	287,083	285,848	1,235
Fleet services	306,309	314,039	314,669	(630)
Community programs	93,950	91,275	88,797	2,478
<b>Total general government</b>	<b>4,486,500</b>	<b>4,619,493</b>	<b>4,579,565</b>	<b>39,928</b>
Public works				
Public works coordinator	105,335	161,920	169,917	(7,997)
Engineering	485,001	392,331	377,377	14,954
<b>Total public works</b>	<b>590,336</b>	<b>554,251</b>	<b>547,294</b>	<b>6,957</b>
Parks and recreation services	4,245,948	3,754,518	3,156,086	598,432
Police	7,839,080	7,581,340	6,976,167	605,173
Fire	6,456,221	6,697,900	5,959,346	738,554
Emergency communication services	1,201,260	2,232,358	1,831,253	401,105
Animal control	529,658	466,022	432,885	33,137
Code enforcement	546,490	388,181	558,341	(170,160)
Capital outlay	518,109	698,230	733,382	698,230
<b>Total Expenditures</b>	<b>26,413,602</b>	<b>26,992,293</b>	<b>24,774,319</b>	<b>2,951,356</b>
<b>Excess of Revenues Over Expenditures</b>	<b>505,000</b>	<b>512,700</b>	<b>2,000,191</b>	<b>2,220,873</b>
<b>Other Financing Sources (Uses)</b>				
Proceeds from sale of capital assets	-	-	31,436	31,436
Transfers in	5,000	300	585	285
Transfers out	(510,000)	(510,000)	(2,712,123)	(2,202,123)
<b>Total Other Financing Sources (Uses)</b>	<b>(505,000)</b>	<b>(509,700)</b>	<b>(2,680,102)</b>	<b>(2,170,402)</b>
<b>Net Change in Fund Balances</b>	<b>-</b>	<b>3,000</b>	<b>(679,911)</b>	<b>50,471</b>
<b>Fund Balances, Beginning of Year</b>	<b>8,922,682</b>	<b>8,922,682</b>	<b>8,922,682</b>	<b>-</b>
<b>Fund Balances, End of Year</b>	<b>\$ 8,922,682</b>	<b>\$ 8,925,682</b>	<b>\$ 8,242,771</b>	<b>\$ 50,471</b>

**City of Jacksonville, Arkansas**  
**Budgetary Comparison Schedule – Street Fund**  
**Year Ended December 31, 2024**

	<b>Original Budget</b>	<b>Final Budget</b>	<b>Actual</b>	<b>Variance With Final Budget Positive (Negative)</b>
<b>Revenues</b>				
Intergovernmental	\$ 6,628,369	\$ 7,781,605	\$ 6,710,526	\$ (1,071,079)
Investment income	20,000	142,637	225,665	83,028
Miscellaneous	3,500	6,549	3,908	(2,641)
<b>Total Revenues</b>	<u>6,651,869</u>	<u>7,930,791</u>	<u>6,940,099</u>	<u>(990,692)</u>
<b>Expenditures</b>				
Public works				
Streets and drainage	1,937,466	1,498,888	1,846,919	(348,031)
Capital outlay	4,714,403	6,431,903	6,827,625	395,722
<b>Total Expenditures</b>	<u>6,651,869</u>	<u>7,930,791</u>	<u>8,674,544</u>	<u>47,691</u>
<b>Deficiency of Revenues Over Expenditures</b>	<u>-</u>	<u>-</u>	<u>(1,734,445)</u>	<u>(943,001)</u>
<b>Other Financing Sources (Uses)</b>				
Proceeds from sale of capital assets	-	-	3,887	-
<b>Total Other Financing Sources (Uses)</b>	<u>-</u>	<u>-</u>	<u>3,887</u>	<u>-</u>
<b>Net Change in Fund Balance</b>	<u>-</u>	<u>-</u>	<u>(1,730,558)</u>	<u>(943,001)</u>
<b>Fund Balances, Beginning of Year, as Previously Reported</b>	5,107,473	5,107,473	5,107,473	-
<b>Error Correction</b>	<u>1,020,646</u>	<u>1,020,646</u>	<u>1,020,646</u>	<u>-</u>
<b>Fund Balances, Beginning of Year, as Restated</b>	<u>6,128,119</u>	<u>6,128,119</u>	<u>6,128,119</u>	<u>-</u>
<b>Fund Balances, End of Year</b>	<u>\$ 6,128,119</u>	<u>\$ 6,128,119</u>	<u>\$ 4,397,561</u>	<u>\$ (943,001)</u>

***Budgets and Budgetary Accounting***

By December 1 of each year, the City's Mayor is required to submit to the City Council (Council) a proposed budget for the fiscal year beginning on the following January 1. The operating budget includes proposed expenditures and the means of financing them. Public hearings are conducted prior to adoption of the budget to allow citizen input. The state statute governing adoption of annual budgets requires the Council to approve the budget prior to February 1. For practical purposes, the Council usually adopts the budget in December. Annual budgets are legally adopted for the General Fund and the Street Fund, a special revenue fund.

The Mayor is authorized to transfer budgeted amounts within departments; however, any revisions that alter the total expenditures of any department must be approved by the Council.

Appropriations for special projects are made each year by the City Council to finance specific projects and capital outlays. These projects are carried forward each year until they are fully expended or repealed by the City Council.

The City prepares its annual operating budget on a basis consistent with GAAP. Appropriations lapse at the end of each year. The Budgetary Comparison Schedules for the General Fund and for the Street Fund present the original and revised budget amounts in comparison to the actual revenues and expenditures for the current year.

**City of Jacksonville, Arkansas**  
**Other Post-Employment Benefit Plan – Required Supplementary Information**  
**Schedule of Changes in Net OPEB Liability and Related Ratios**

	2024	2023	2022	2021	2020	2019	2018
<b>Total OPEB Liability</b>							
Service cost	\$ 78,042	\$ 73,594	\$ 123,006	\$ 130,094	\$ 86,593	\$ 80,712	\$ 92,521
Interest	53,988	51,969	43,186	35,310	53,332	53,176	43,850
Changes in discount rate	-	38,388	-	-	-	-	-
Differences between expected and actual experience	(654,043)	-	(558,276)	-	(182,270)	-	(39,062)
Changes of assumptions	(19,900)	-	(257,799)	(54,148)	206,768	56,184	(68,377)
Benefit payments	(34,616)	(14,324)	(14,324)	(14,324)	(14,324)	(27,454)	(22,679)
Net change in total OPEB liability	(576,529)	149,627	(664,207)	96,932	150,099	162,618	6,253
Total OPEB liability – Beginning	1,288,971	1,139,344	1,803,551	1,706,619	1,556,520	1,393,902	1,387,649
Total OPEB liability – Ending (a)	712,442	1,288,971	1,139,344	1,803,551	1,706,619	1,556,520	1,393,902
<b>Plan Fiduciary Net Position</b>							
Contributions – employer	34,616	14,324	14,324	14,324	14,324	27,454	22,679
Benefit payments	(34,616)	(14,324)	(14,324)	(14,324)	(14,324)	(27,454)	(22,679)
Net change in plan fiduciary net position	-	-	-	-	-	-	-
Plan fiduciary net position – Beginning	-	-	-	-	-	-	-
Plan fiduciary net position – Ending (b)	-	-	-	-	-	-	-
Net OPEB liability – Ending (a)-(b)	\$ 712,442	\$ 1,288,971	\$ 1,139,344	\$ 1,803,551	\$ 1,706,619	\$ 1,556,520	\$ 1,393,902
Plan fiduciary net position as a percentage of the total OPEB liability	0%	0%	0%	0%	0%	0%	0%
Covered payroll	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Net OPEB liability as a percentage of covered employee payroll	N/A	N/A	N/A	N/A	N/A	N/A	N/A

**Other information:**

The information in this schedule has been determined as of the measurement date (December 31) of the City's net OPEB liability and is intended to show information for 10 years. However, until a full 10-year trend is compiled in accordance with the provision, only periods for which such information is available are presented.

**City of Jacksonville, Arkansas  
Other Post-Employment Benefit Plan – Required Supplementary Information  
Schedule of City Contributions**

	2024	2023	2022	2021	2020	2019	2018
Actuarially determined contribution	\$ 151,149	\$ 140,572	\$ 205,412	\$ 204,848	\$ 167,401	\$ 156,481	\$ 163,683
Contributions in relation to the actuarially determined contribution	34,616	14,324	14,324	14,324	14,324	27,454	22,679
Contribution deficiency (excess)	\$ 116,533	\$ 126,248	\$ 191,088	\$ 190,524	\$ 153,077	\$ 129,027	\$ 141,004
Covered employee payroll	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Contributions as a percentage of employee payroll	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Assumed single discount rate	4.00%	4.31%	2.25%	1.93%	3.26%	3.64%	3.16%

**Notes to Schedule:**

Methods and assumptions used to determine contribution rates:

Valuation date	Actuarially determined contributions are calculated as of December 31 after the valuation date.
Actuarial cost method	Entry Age Normal
Amortization method	Level dollar over 30 years from January 1, 2018.
Remaining amortization period	30 years
Asset valuation method	Market value
Assumed single discount rate	Shown in table above.
Assumed inflation	3.00%
Assumed retirement age	Experience-based table of rates that are specific to the type of eligibility condition
Mortality	RP 2014 Mortality Table

**Other information:**

The information in this schedule has been determined as of the measurement date (December 31) of the City's net OPEB liability and is intended to show information for 10 years. However, until a full 10-year trend is compiled in accordance with the provision, only periods for which such information is available are presented.

**City of Jacksonville, Arkansas**  
**Other Post-Employment Benefit Plan – Required Supplementary Information**  
**Schedule of Investment Returns**

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<b>Fiscal Year Ending</b>	<b>Annual Money-Weighted Rate of Return</b>
12/31/2018	0%
12/31/2019	0%
12/31/2020	0%
12/31/2021	0%
12/31/2022	0%
12/31/2023	0%
12/31/2024	0%

**Other information:**

The information in this schedule has been determined as of the measurement date (December 31) of the City's net OPEB liability and is intended to show information for 10 years. However, until a full 10-year trend is compiled in accordance with the provision, only periods for which such information is available are presented.

**City of Jacksonville, Arkansas**  
**Defined Benefit Pension Plans – Required Supplementary Information**  
**Schedule of Changes in Pension Fund Net Pension Liability and Related Ratios**

**Policemen's Pension and Relief Fund**

Fiscal Year Ending December 31,	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
Total pension liability										
Interest	\$ 305,409	\$ 298,540	\$ 284,596	\$ 275,868	\$ 275,567	\$ 280,023	\$ 278,842	\$ 286,441	\$ 307,361	\$ 330,964
Changes of benefit terms		375,935	745,714	576,604	384,292	418,451	449,142	-	-	-
Difference between expected and actual experience	(358,067)	53,471	(182,875)	(310,704)	(152,150)	(276,719)	(184,491)	77,943	(205,160)	(266,517)
Changes in assumptions	-	-	-	155,297	-	-	-	-	-	-
Benefit payments, including refunds of plan member contributions	(591,604)	(589,552)	(547,570)	(497,377)	(506,064)	(515,688)	(524,022)	(508,690)	(532,529)	(540,476)
Net change in total pension liability	(644,262)	138,394	299,865	199,688	1,645	(93,933)	19,471	(144,306)	(430,328)	(476,029)
Total pension liability, beginning of year	6,403,978	6,265,584	5,965,719	5,766,031	5,764,386	5,858,319	5,838,848	5,983,154	6,413,482	6,889,512
Total pension liability, end of year	<u>\$ 5,759,716</u>	<u>\$ 6,403,978</u>	<u>\$ 6,265,584</u>	<u>\$ 5,965,719</u>	<u>\$ 5,766,031</u>	<u>\$ 5,764,386</u>	<u>\$ 5,858,319</u>	<u>\$ 5,838,848</u>	<u>\$ 5,983,154</u>	<u>\$ 6,413,483</u>
Plan fiduciary net position										
Employer contributions	\$ 441,048	\$ 377,845	\$ 350,701	\$ 370,790	\$ 338,600	\$ 334,222	\$ 334,484	\$ 329,627	\$ 341,668	\$ 334,472
Net investment income	385,328	450,493	(592,479)	425,307	350,256	706,670	(190,014)	491,440	304,119	(140,490)
Benefit payments, including refunds of plan member contributions	(591,604)	(589,552)	(547,570)	(497,377)	(506,064)	(515,688)	(524,022)	(508,690)	(532,529)	(540,476)
Administrative expense	(5,000)	(12,400)	(16,433)	(3,100)	(8,847)	(8,778)	(8,987)	(6,932)	(6,967)	(7,706)
Other	-	-	(12,473)	(3,046)	2,746	250	50	9,858	150	-
Net change in plan fiduciary net position	229,772	226,386	(818,254)	292,574	176,691	516,676	(388,489)	315,303	106,441	(354,200)
Plan fiduciary net position, beginning of year	6,125,749	5,899,363	6,717,617	6,425,043	6,248,352	5,731,676	6,120,165	5,804,861	5,698,420	6,052,620
Plan fiduciary net position, end of year	<u>6,355,521</u>	<u>6,125,749</u>	<u>5,899,363</u>	<u>6,717,617</u>	<u>6,425,043</u>	<u>6,248,352</u>	<u>5,731,676</u>	<u>6,120,164</u>	<u>5,804,861</u>	<u>5,698,420</u>
City's net pension liability (asset), end of year	<u>\$ (595,805)</u>	<u>\$ 278,229</u>	<u>\$ 366,221</u>	<u>\$ (751,898)</u>	<u>\$ (659,012)</u>	<u>\$ (483,966)</u>	<u>\$ 126,643</u>	<u>\$ (281,316)</u>	<u>\$ 178,293</u>	<u>\$ 715,063</u>
Plan's fiduciary net position as a percentage of the total pension liability	110.34%	95.66%	94.16%	112.60%	111.43%	108.40%	97.84%	104.82%	97.02%	88.85%
Covered payroll	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Plan's net pension liability as a percentage of covered-employee payroll	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A

**City of Jacksonville, Arkansas**  
**Defined Benefit Pension Plans – Required Supplementary Information**  
**Schedule of Changes in Pension Fund Net Pension Liability and Related Ratios**

**(Continued)**

<b>Firemen's Pension and Relief Fund</b>										
<b>Fiscal Year Ending December 31,</b>	<b>2024</b>	<b>2023</b>	<b>2022</b>	<b>2021</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>
Total pension liability										
Interest	\$ 351,566	\$ 364,807	\$ 385,468	\$ 382,937	\$ 408,225	\$ 431,668	\$ 454,423	\$ 464,671	\$ 481,909	\$ 528,688
Difference between expected and actual experience	(265,735)	69,260	(92,615)	101,022	(180,253)	(145,950)	(126,560)	126,580	91,701	(473,629)
Changes in assumptions	-	-	-	286,026	-	-	-	-	-	-
Benefit payments, including refunds of plan member contributions	(694,583)	(703,236)	(708,848)	(729,885)	(737,603)	(771,546)	(794,388)	(798,043)	(1,038,656)	(942,640)
Net change in total pension liability	(608,752)	(269,169)	(415,995)	40,100	(509,631)	(485,828)	(466,525)	(206,792)	(465,046)	(887,581)
Total pension liability, beginning of year	<u>7,378,608</u>	<u>7,647,777</u>	<u>8,063,772</u>	<u>8,023,672</u>	<u>8,533,304</u>	<u>9,019,132</u>	<u>9,485,657</u>	<u>9,692,449</u>	<u>10,157,495</u>	<u>11,045,076</u>
Total pension liability, end of year	<u>\$ 6,769,856</u>	<u>\$ 7,378,608</u>	<u>\$ 7,647,777</u>	<u>\$ 8,063,772</u>	<u>\$ 8,023,673</u>	<u>\$ 8,533,304</u>	<u>\$ 9,019,132</u>	<u>\$ 9,485,657</u>	<u>\$ 9,692,449</u>	<u>\$ 10,157,495</u>
Plan fiduciary net position										
Employer contributions	\$ 551,810	\$ 417,716	\$ 375,405	\$ 465,720	\$ 444,520	\$ 435,210	\$ 388,103	\$ 380,031	\$ 418,221	\$ 399,410
Plan member contributions	-	-	-	-	-	-	-	-	2,191	7,017
Net investment income	446,607	659,207	(851,123)	321,461	699,386	687,769	(270,812)	658,346	176,675	(77,487)
Benefit payments, including refunds of plan member contributions	(694,583)	(703,236)	(708,848)	(729,885)	(737,603)	(771,546)	(794,388)	(798,043)	(1,038,656)	(942,640)
Administrative expense	(12,729)	(11,453)	(10,901)	(8,125)	(7,457)	(1,600)	(2,094)	(6,942)	(6,448)	(6,425)
Other	-	-	(10,398)	316	3,500	-	-	9,858	-	2,800
Net change in plan fiduciary net position	291,105	362,234	(1,205,865)	49,487	402,346	349,833	(679,191)	243,250	(448,017)	(617,325)
Plan fiduciary net position, beginning of year	<u>5,970,804</u>	<u>5,608,570</u>	<u>6,814,435</u>	<u>6,764,948</u>	<u>6,362,602</u>	<u>6,012,769</u>	<u>6,691,960</u>	<u>6,448,710</u>	<u>6,896,727</u>	<u>7,514,052</u>
Plan fiduciary net position, end of year	<u>6,261,909</u>	<u>5,970,804</u>	<u>5,608,570</u>	<u>6,814,435</u>	<u>6,764,948</u>	<u>6,362,602</u>	<u>6,012,769</u>	<u>6,691,960</u>	<u>6,448,710</u>	<u>6,896,727</u>
City's net pension liability, end of year	<u>\$ 507,947</u>	<u>\$ 1,407,804</u>	<u>\$ 2,039,207</u>	<u>\$ 1,249,337</u>	<u>\$ 1,258,725</u>	<u>\$ 2,170,702</u>	<u>\$ 3,006,363</u>	<u>\$ 2,793,697</u>	<u>\$ 3,243,739</u>	<u>\$ 3,260,768</u>
Plan's fiduciary net position as a percentage of the total pension liability	92.50%	80.92%	73.34%	84.51%	84.31%	74.56%	66.67%	70.55%	66.53%	67.90%
Covered payroll	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Plan's net pension liability as a percentage of covered-employee payroll	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A

**City of Jacksonville, Arkansas**  
**Defined Benefit Pension Plans – Required Supplementary Information**  
**Schedule of Employer Contributions**

	<u>Year Ended December 31,</u>	<u>Actuarially Determined Contribution (ADC)</u>	<u>Actual Contribution</u>	<u>Contribution Deficiency (Excess)</u>	<u>Covered Payroll</u>
<b>Policemen's Pension and Relief Fund</b>	2014	\$ 222,748	\$ 341,169	\$ (118,421)	\$ -
	2015	\$ 188,699	\$ 334,472	\$ (145,773)	\$ -
	2016	\$ 161,229	\$ 341,668	\$ (180,439)	\$ -
	2017	\$ 40,201	\$ 329,627	\$ (289,426)	\$ -
	2018	\$ -	\$ 334,484	\$ (334,484)	\$ -
	2019	\$ 28,555	\$ 334,222	\$ (305,667)	\$ -
	2020	\$ -	\$ 338,600	\$ (338,600)	\$ -
	2021	\$ -	\$ 370,790	\$ (370,790)	\$ -
	2022	\$ -	\$ 350,701	\$ (350,701)	\$ -
	2023	\$ 82,574	\$ 377,845	\$ (295,271)	\$ -
	2024	\$ 62,734	\$ 441,048	\$ (378,314)	\$ -

**Key Assumptions for ADC:**

Cost Method	Entry age normal
Amortization Method	Level dollar, open
Remaining Amortization	Five years
Asset Valuation	Market value of assets
Investment rate of return	5.00%
Mortality	After 2021, Pub-2010 General, Below Median Income, Healthy Set forward 1 year males, 2 years females, Projected MP-2020 (Before 2022, 1983 GAM)

	<u>Year Ended December 31,</u>	<u>Actuarially Determined Contribution (ADC)</u>	<u>Actual Contribution</u>	<u>Contribution Deficiency (Excess)</u>	<u>Covered Payroll</u>
<b>Firemen's Pension and Relief Fund</b>	2014	\$ 745,307	\$ 395,673	\$ 349,634	\$ -
	2015	\$ 796,158	\$ 399,410	\$ 396,748	\$ -
	2016	\$ 735,223	\$ 418,220	\$ 317,003	\$ -
	2017	\$ 731,383	\$ 380,031	\$ 351,352	\$ -
	2018	\$ 629,910	\$ 388,103	\$ 241,807	\$ -
	2019	\$ 677,861	\$ 435,210	\$ 242,651	\$ -
	2020	\$ 489,440	\$ 444,520	\$ 44,920	\$ -
	2021	\$ 283,811	\$ 465,720	\$ (181,909)	\$ -
	2022	\$ 281,695	\$ 375,405	\$ (93,710)	\$ -
	2023	\$ 459,791	\$ 417,716	\$ 42,075	\$ -
	2024	\$ 317,425	\$ 551,810	\$ (234,385)	\$ -

**Key Assumptions for ADC:**

Cost Method	Entry age normal
Amortization Method	Level dollar, open
Remaining Amortization	Five years
Asset Valuation	Market value of assets
Investment Return/Discount	5.00%
Mortality	After 2021, Pub-2010 General, Below Median Income, Healthy Set forward 1 year males, 2 years females, Projected MP-2020 (Before 2022, 1983 GAM)

**City of Jacksonville, Arkansas**  
**Cost-Sharing Pension Plans – Required Supplementary Information**  
**Schedule of Proportionate Share of the Net Pension Liability and Related Ratios – APERS**

June 30	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
City's proportion of the net pension liability	0.2586069%	0.2607496%	0.2319402%	0.2280502%	0.2342207%	0.2257885%	0.2284472%	0.2546313%	0.2592827%	0.2593006%
City's proportionate share of the net pension liability	\$ 6,434,455	\$ 7,598,731	\$ 6,253,998	\$ 1,753,325	\$ 6,707,109	\$ 5,447,214	\$ 5,039,397	\$ 6,580,031	\$ 6,200,353	\$ 4,775,626
City's covered payroll	\$ 5,893,044	\$ 5,721,551	\$ 5,178,176	\$ 4,618,641	\$ 4,599,406	\$ 4,413,157	\$ 4,280,563	\$ 4,393,927	\$ 4,312,438	\$ 4,309,745
City's proportionate share of the net pension liability as a percentage of its covered payroll	109.19%	132.81%	120.78%	37.96%	145.83%	123.43%	117.73%	149.75%	143.78%	110.81%
Plan fiduciary net position as a percentage of the total pension liability	81.61%	77.94%	78.31%	93.57%	75.38%	78.55%	79.59%	75.65%	75.50%	80.39%

**Notes to the Schedule:**

Information in this schedule has been determined as of the measurement date (June 30 of the fiscal year) of the City's net pension liability.

**City of Jacksonville, Arkansas**  
**Cost-Sharing Pension Plans – Required Supplementary Information**  
**Schedule of Employer Contributions – APERS**

December 31	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
Contractually required contribution	\$ 951,092	\$ 892,949	\$ 795,539	\$ 720,204	\$ 759,906	\$ 744,077	\$ 684,529	\$ 661,320	\$ 685,822	\$ 679,053
Contributions related to the contractually required contribution	951,092	892,949	795,539	720,204	759,906	744,077	684,529	661,320	685,822	679,053
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
City's covered payroll	6,258,410	5,946,297	5,236,373	4,777,726	4,731,388	4,616,073	4,302,673	4,405,479	4,556,439	4,403,272
Contributions as a percent of covered payroll	15.20%	15.02%	15.19%	15.07%	16.06%	16.12%	15.91%	15.01%	15.05%	15.42%

**Notes to the Schedule:**

Information in this schedule has been determined as of the City's most recent year-end.

**City of Jacksonville, Arkansas**  
**Cost-Sharing Pension Plans – Required Supplementary Information**  
**Schedule of Proportionate Share of the Net Pension Liability and Related Ratios – LOPFI**

**LOPFI – Police**

<b>December 31</b>	<b>2024</b>	<b>2023</b>	<b>2022</b>	<b>2021</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>
City's proportion of the net pension liability	0.649640%	0.618890%	0.691900%	0.790000%	0.739420%	0.742450%	0.804420%	1.052449%	1.140590%	1.217420%
City's proportionate share of the net pension liability	\$ 5,563,595	\$ 6,194,682	\$ 7,387,359	\$ 3,991,977	\$ 5,083,402	\$ 5,737,215	\$ 7,258,921	\$ 7,478,672	\$ 6,507,408	\$ 6,388,710
City's covered payroll	\$ 3,830,085	\$ 3,008,613	\$ 3,202,718	\$ 3,141,095	\$ 2,966,189	\$ 2,721,171	\$ 2,835,601	\$ 3,458,671	\$ 3,506,494	\$ 3,535,137
City's proportionate share of the net pension liability as a percentage of its covered payroll	145.26%	205.90%	230.66%	127.09%	171.38%	210.84%	255.99%	216.23%	185.58%	180.72%
Plan fiduciary net position as a percentage of the total pension liability	78.89%	73.57%	69.07%	84.75%	77.79%	73.03%	65.84%	71.17%	72.46%	72.41%

**LOPFI – Fire**

<b>December 31</b>	<b>2024</b>	<b>2023</b>	<b>2022</b>	<b>2021</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>
City's proportion of the net pension liability	0.859090%	0.862130%	0.903620%	0.943190%	0.947950%	0.926060%	0.937480%	0.947852%	1.038400%	0.989380%
City's proportionate share of the net pension liability	\$ 7,357,311	\$ 8,629,355	\$ 9,647,917	\$ 4,766,058	\$ 6,517,008	\$ 7,156,028	\$ 8,459,642	\$ 6,735,410	\$ 5,924,363	\$ 5,192,039
City's covered payroll	\$ 3,604,491	\$ 4,073,063	\$ 3,836,020	\$ 3,728,943	\$ 3,636,433	\$ 3,380,971	\$ 3,417,168	\$ 3,443,817	\$ 3,369,089	\$ 3,322,435
City's proportionate share of the net pension liability as a percentage of its covered payroll	204.12%	211.86%	251.51%	127.81%	179.21%	211.66%	247.56%	195.58%	175.84%	156.27%
Plan fiduciary net position as a percentage of the total pension liability	78.89%	73.57%	69.07%	84.75%	77.79%	73.03%	65.84%	71.17%	72.46%	72.41%

**Notes to the Schedule:**

Information in this schedule has been determined as of the measurement date (December 31) of the City's net pension liability.

**City of Jacksonville, Arkansas**  
**Cost-Sharing Pension Plans – Required Supplementary Information**  
**Schedule of Employer Contributions – LOPFI**

**LOPFI – Police**

December 31	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
Contractually required contribution	\$ 781,836	\$ 682,967	\$ 670,976	\$ 720,800	\$ 654,109	\$ 619,463	\$ 713,355	\$ 752,784	\$ 779,997	\$ 755,994
Contributions related to the contractually required contribution	781,836	682,967	670,976	720,800	654,109	619,463	713,355	752,784	779,997	755,994
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
City's covered payroll	\$ 3,830,085	\$ 3,008,613	\$ 3,202,718	\$ 3,141,095	\$ 2,966,189	\$ 2,721,171	\$ 2,835,601	\$ 3,458,671	\$ 3,506,494	\$ 3,535,137
Contribution as a percent of covered payroll	20.41%	22.70%	20.95%	22.95%	22.05%	22.76%	25.16%	21.77%	22.24%	21.39%

**LOPFI – Fire**

December 31	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
Contractually required contribution	\$ 1,036,024	\$ 951,391	\$ 876,297	\$ 859,014	\$ 838,281	\$ 772,808	\$ 760,297	\$ 678,135	\$ 686,207	\$ 614,388
Contributions related to the contractually required contribution	1,036,024	951,391	876,297	859,014	838,281	772,808	760,297	678,135	686,207	614,388
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
City's covered payroll	\$ 3,604,491	\$ 4,073,063	\$ 3,836,020	\$ 3,728,943	\$ 3,636,433	\$ 3,380,971	\$ 3,417,168	\$ 3,443,817	\$ 3,369,089	\$ 3,322,435
Contribution as a percent of covered payroll	28.74%	23.36%	22.84%	23.04%	23.05%	22.86%	22.25%	19.69%	20.37%	18.49%

**Notes to the Schedule:**

Information in this schedule has been determined as of the City's most recent year-end.

**City of Jacksonville, Arkansas**  
**Defined Benefit Pension Plans – Required Supplementary Information**  
**Schedule of Investment Returns**  
**Year Ended December 31, 2024**

	<b>Fiscal Year Ending</b>	<b>Annual Money-Weighted Rate of Return</b>
Policemen's Pension and Relief Fund	12/31/2024	6.84%
	12/31/2023	7.78%
	12/31/2022	-9.15%
	12/31/2021	6.69%
	12/31/2020	5.68%
	12/31/2019	12.54%
	12/31/2018	-3.16%
	12/31/2017	8.78%
	12/31/2016	5.43%
	12/31/2015	-2.36%
Firemen's Pension and Relief Fund	12/31/2024	7.39%
	12/31/2023	12.07%
	12/31/2022	-13.00%
	12/31/2021	4.85%
	12/31/2020	11.25%
	12/31/2019	11.77%
	12/31/2018	-4.17%
	12/31/2017	10.71%
	12/31/2016	2.68%
	12/31/2015	-1.07%

**Notes to Schedule:**

The amounts shown are net of investment expenses.

The actuary calculated these rates using the provided information; therefore, these are annual money-weighted rates. Monthly money-weighted returns were not available.

**City of Jacksonville, Arkansas**  
**Governmental Funds – Nonmajor**  
**December 31, 2024**

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The **Special Revenue Funds** account for resources that are designated by law or contractual agreement for particular functions or activities and are legally required to be accounted for in separate funds. Such resources are derived from specific taxes, federal grant and entitlement monies, and multi-year appropriations.

**Community Development Block Grant Fund (CDBG)** – Accounts for CDBG grant funds received from the U.S. Department of Housing and Urban Development. These revenues are restricted to expenditure for providing housing or housing assistance provided to qualifying citizens, improvements to neighborhood streets and drainage.

**HOME Investment Partnership Program Fund (HOME)** – Accounts for HOME grant funds received from the U.S. Department of Housing and Urban Development and passed through the Arkansas Development Finance Authority. These revenues provide assistance for affordable housing to qualifying citizens.

**Grants Fund** – Accounts for grant funds received for various programs. These monies are expended to satisfy purposes as outlined by each federal or state program.

**Asset Forfeiture Fund** – Accounts for funds received from asset forfeiture programs. These monies are restricted for expenditures for assistance in drug enforcement activities.

**Capital Projects Fund** – Accounts for the acquisition or construction of major capital assets from the proceeds from general obligation bond issues and other financing sources.

**2020 Capital Improvements Construction** – The 2020 Capital Improvement Construction fund holds the net proceeds from the 2020 Capital Improvements and Refunding Bonds issued in 2020.

**Debt Service Funds** – Account for the accumulation of resources for the payment of principal and interest on general long-term debt.

**2006 Library Debt Service** – The 2006 Library Construction Bonds were issued for the purpose of acquiring, constructing, and equipping capital improvements to the public city library operated by the City and the Central Arkansas Library System. The Series 2006 bonds are limited tax general obligations, payable solely from a 1.0 mil annual ad valorem tax and the pro-rata portion of the proceeds of the sales and use tax implemented pursuant to Amendment 79 to the Arkansas Constitution.

**2020 Capital Improvements Debt Service** – The 2020 Capital Improvement and Refunding Bonds were issued for the purpose of rehabilitation of the court facilities, construction of a new City Mechanic shop, repairs to the roof at the Public Safety building, purchase of a shot curtain for the Shooting Range, and refunding the 2015 Capital Improvement and Refunding Bonds. The Series 2020 bonds are limited tax general obligations, payable solely from franchise fees collected from public utilities for the privilege of using the City's street rights-of-way and other public places in the City.

**City of Jacksonville, Arkansas  
Combining Balance Sheet  
Governmental Funds – Nonmajor  
December 31, 2024**

	Special Revenue				Capital Project	Debt Service		Total
	CDBG	HOME	Disaster Relief	Grants	2020 Capital Improvements Construction	2006 Library Debt Service	2020 Capital Improvements Debt Service	
<b>ASSETS</b>								
Cash	\$ 114,546	\$ 41,771	\$ 3,699	\$ 13,823	\$ -	\$ -	\$ -	\$ 173,839
Restricted cash	-	-	-	-	26,533	13,972	-	574,993
Accounts receivable	-	-	-	-	-	-	21	21
Grants and other governments	111,244	-	-	-	-	-	-	111,244
Due from other funds	3	-	-	-	1,800	8,643	-	10,446
<b>Total Assets</b>	<u>\$ 225,793</u>	<u>\$ 41,771</u>	<u>\$ 3,699</u>	<u>\$ 13,823</u>	<u>\$ 28,333</u>	<u>\$ 22,615</u>	<u>\$ 21</u>	<u>\$ 870,543</u>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES</b>								
<b>Liabilities</b>								
Accounts payable	\$ 3,096	\$ -	\$ -	\$ -	\$ 4,524	\$ -	\$ -	\$ 7,620
Due to other funds	223,810	-	-	-	-	-	8,643	232,453
Accrued wages payable	2,579	-	-	-	-	-	-	2,579
<b>Total Liabilities</b>	<u>229,485</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>4,524</u>	<u>-</u>	<u>8,643</u>	<u>242,652</u>
<b>Deferred Inflows of Resources</b>								
Unavailable revenues – grants	106,368	-	-	-	-	-	-	106,368
<b>Total Deferred Inflows of Resources</b>	<u>106,368</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>106,368</u>
<b>Fund Balances</b>								
Restricted								
Debt service	-	-	-	-	-	22,615	21	548,481
Law enforcement activities	-	-	-	-	23,809	-	-	23,809
Housing and neighborhood programs	-	41,771	3,699	-	-	-	-	45,470
Grant funds	-	-	-	13,823	-	-	-	13,823
Unassigned (deficit)	(110,060)	-	-	-	-	-	-	(110,060)
<b>Total Fund Balances</b>	<u>(110,060)</u>	<u>41,771</u>	<u>3,699</u>	<u>13,823</u>	<u>23,809</u>	<u>22,615</u>	<u>21</u>	<u>521,523</u>
<b>Total Liabilities, Deferred Inflows of Resources, and Fund Balances</b>	<u>\$ 225,793</u>	<u>\$ 41,771</u>	<u>\$ 3,699</u>	<u>\$ 13,823</u>	<u>\$ 28,333</u>	<u>\$ 22,615</u>	<u>\$ 21</u>	<u>\$ 870,543</u>

**City of Jacksonville, Arkansas**  
**Combining Statement of Revenues, Expenditures, and Changes in Fund Balances**  
**Governmental Funds – Nonmajor**  
**Year Ended December 31, 2024**

	Special Revenue				Capital Project	Debt Service		Total
	CDBG	HOME	Disaster Relief	Grants	2020 Capital Improvements Construction	2006 Library Debt Service	2020 Capital Improvements Debt Service	
<b>Revenues</b>								
Property taxes	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 561	\$ -	\$ 561
Intergovernmental	8,541	-	-	16,087	55,265	-	-	79,893
Investment income	-	-	-	-	-	3,253	-	29,123
Miscellaneous	1	-	-	-	-	-	-	1
<b>Total Revenues</b>	<b>8,542</b>	<b>-</b>	<b>-</b>	<b>16,087</b>	<b>55,265</b>	<b>3,253</b>	<b>561</b>	<b>109,578</b>
<b>Expenditures</b>								
General administration	89	-	-	12,019	-	-	10	12,118
Police	-	-	-	-	7,271	-	-	7,271
Housing and neighborhood programs	114,820	6,277	5	-	-	-	-	121,102
Capital outlay	-	-	-	53,409	75,930	108,479	-	237,818
Debt service								
Principal	-	-	-	-	-	-	-	360,000
Interest	-	-	-	-	-	-	-	148,806
Agent fees	-	-	-	-	-	-	-	1,000
<b>Total Expenditures</b>	<b>114,909</b>	<b>6,277</b>	<b>5</b>	<b>65,428</b>	<b>83,201</b>	<b>108,479</b>	<b>10</b>	<b>888,115</b>
<b>Excess (Deficiency) of Revenues Over Expenditures</b>	<b>(106,367)</b>	<b>(6,277)</b>	<b>(5)</b>	<b>(49,341)</b>	<b>(27,936)</b>	<b>(105,226)</b>	<b>551</b>	<b>(778,537)</b>
<b>Other Financing Sources</b>								
Transfers in	-	-	-	-	-	-	-	512,123
Transfers out	-	-	-	-	-	-	(585)	(585)
<b>Total Other Financing Sources</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>(585)</b>	<b>511,538</b>
<b>Net Change in Fund Balances</b>	<b>(106,367)</b>	<b>(6,277)</b>	<b>(5)</b>	<b>(49,341)</b>	<b>(27,936)</b>	<b>(105,226)</b>	<b>(34)</b>	<b>(266,999)</b>
<b>Fund Balances, Beginning of Year</b>	<b>(3,693)</b>	<b>48,048</b>	<b>3,704</b>	<b>63,164</b>	<b>51,745</b>	<b>127,841</b>	<b>55</b>	<b>788,522</b>
<b>Fund Balances, End of Year</b>	<b>\$ (110,060)</b>	<b>\$ 41,771</b>	<b>\$ 3,699</b>	<b>\$ 13,823</b>	<b>\$ 23,809</b>	<b>\$ 22,615</b>	<b>\$ 21</b>	<b>\$ 525,845</b>

***Pension Trust Funds***

Pension Trust Funds account for assets held in the Policemen's Pension and Relief Fund and the Firemen's Pension and Relief Fund. Fund trustees must act in accordance with the specific purposes and terms of these retirement plans.

***Custodial Funds***

The Custodial Funds account for activities associated with collecting and disbursing fines, court costs, forfeitures, and restitution monies for the District Court.

**City of Jacksonville, Arkansas**  
**Combining Statement of Fiduciary Net Position**  
**Fiduciary Funds**  
**December 31, 2024**

	Employee Retirement Plans			Custodial Funds		
	Policemen's Pension and Relief Fund	Firemen's Pension and Relief Fund	Total	District Court Fines and Forfeitures Fund	District Court Restitution Fund	Total
<b>Assets</b>						
Cash and cash equivalents	\$ 269,623	\$ 406,207	\$ 675,830	\$ 23,359	\$ 1,624	\$ 24,983
Investments						
U.S. government obligations	1,145,790	1,535,993	2,681,783	-	-	-
Corporate bonds	717,065	-	717,065	-	-	-
U.S. agencies obligations	546,196	1,286,193	1,832,389	-	-	-
Mutual funds	3,612,482	2,964,341	6,576,823	-	-	-
Receivables						
Due from other funds	48,858	48,858	97,716	-	-	-
Accrued interest	15,507	20,317	35,824	-	-	-
<b>Total Assets</b>	<b>\$ 6,355,521</b>	<b>\$ 6,261,909</b>	<b>\$ 12,617,430</b>	<b>\$ 23,359</b>	<b>\$ 1,624</b>	<b>\$ 24,983</b>
<b>Net Position</b>						
Restricted for						
Pensions	\$ 6,355,521	\$ 6,261,909	\$ 12,617,430	\$ -	\$ -	\$ -
Individuals and organizations	-	-	-	23,359	1,624	24,983
<b>Total Net Position</b>	<b>\$ 6,355,521</b>	<b>\$ 6,261,909</b>	<b>\$ 12,617,430</b>	<b>\$ 23,359</b>	<b>\$ 1,624</b>	<b>\$ 24,983</b>

**City of Jacksonville, Arkansas**  
**Combining Statement of Changes in Fiduciary Net Position**  
**Fiduciary Funds**  
**Year Ended December 31, 2024**

	Employee Retirement Plans			Custodial Funds		
	Policemen's Pension and Relief Fund	Firemen's Pension and Relief Fund	Total	District Court Fines and Forfeitures Fund	District Court Restitution Fund	Total
<b>Additions</b>						
Contributions						
Employer	\$ 44,060	\$ -	\$ 44,060	\$ -	\$ -	\$ -
Contributed from General Fund						
Property taxes	369,095	369,095	738,190	-	-	-
State insurance turnback and guarantee fund	47,015	226,952	273,967	-	-	-
Court fines and forfeitures	-	-	-	478,529	-	478,529
<b>Total contributions</b>	<b>460,170</b>	<b>596,047</b>	<b>1,056,217</b>	<b>478,529</b>	<b>-</b>	<b>478,529</b>
Investment income						
Net increase in fair value of investments	181,697	156,547	338,244	-	-	-
Interest and dividends	323,982	210,413	534,395	-	-	-
Gain (loss) on sale of investments	(37,324)	168,868	131,544	-	-	-
	468,355	535,828	1,004,183	-	-	-
Less investment expense	57,720	68,827	126,547	-	-	-
Net investment income	410,635	467,001	877,636	-	-	-
<b>Total Additions</b>	<b>870,805</b>	<b>1,063,048</b>	<b>1,933,853</b>	<b>478,529</b>	<b>-</b>	<b>478,529</b>
<b>Deductions</b>						
Benefits paid directly to participants	638,620	766,712	1,405,332	-	-	-
District Court fines distributed	-	-	-	453,679	-	453,679
Administrative expenses	5,000	5,000	10,000	-	-	-
<b>Total Deductions</b>	<b>643,620</b>	<b>771,712</b>	<b>1,415,332</b>	<b>453,679</b>	<b>-</b>	<b>453,679</b>
<b>Change in Net Position</b>	<b>227,185</b>	<b>291,336</b>	<b>518,521</b>	<b>24,850</b>	<b>-</b>	<b>24,850</b>
<b>Net Position Restricted, Beginning of Year</b>	<b>6,128,336</b>	<b>5,970,573</b>	<b>12,098,909</b>	<b>(1,491)</b>	<b>1,624</b>	<b>133</b>
<b>Net Position Restricted, End of Year</b>	<b>\$ 6,355,521</b>	<b>\$ 6,261,909</b>	<b>\$ 12,617,430</b>	<b>\$ 23,359</b>	<b>\$ 1,624</b>	<b>\$ 24,983</b>

***Discretely Presented Component Units***

**City of Jacksonville, Arkansas**  
**Combining Statement of Cash Flows**  
**Discretely Presented Component Units**  
**Year Ended December 31, 2024**

	<b>Jacksonville Municipal Water Works</b>	<b>Jacksonville Wastewater Utility</b>	<b>Nonmajor Component Unit Advertising and Promotion Commission</b>	<b>Total</b>
<b>Operating Activities</b>				
Receipts from customers	\$ 11,087,943	\$ 4,600,581	\$ 93,707	\$ 15,782,231
Other receipts	2,417,779	72,613	-	2,490,392
Payments to employees	(2,840,146)	(1,937,769)	-	(4,777,915)
Payments to suppliers	(1,084,296)	(1,553,578)	-	(2,637,874)
Payments to service providers	(128,972)	-	(761,620)	(890,592)
Other payments	(3,331,064)	(241,097)	-	(3,572,161)
<b>Net Cash Provided by (Used in) Operating Activities</b>	<b>6,121,244</b>	<b>940,750</b>	<b>(667,913)</b>	<b>6,394,081</b>
<b>Noncapital Financing Activities</b>				
Local tax levy supporting operations	-	-	1,018,962	1,018,962
<b>Capital and Related Financing Activities</b>				
Purchase of capital assets	(949,441)	(976,262)	-	(1,925,703)
Proceeds from federal grants and other contributions	-	7,430,256	-	7,430,256
Proceeds from issuance of long-term debt	-	20,000	-	20,000
Principal paid on long-term debt	(3,421,872)	(955,000)	-	(4,376,872)
Interest paid on long-term debt	(134,678)	(453,489)	-	(588,167)
<b>Net Cash Provided by (Used In) Capital and Related Financing Activities</b>	<b>(4,505,991)</b>	<b>5,065,505</b>	<b>-</b>	<b>559,514</b>
<b>Investing Activities</b>				
Proceeds from maturities of cash investments	1,071,780	-	2,416,009	3,487,789
Purchase of cash investments	(1,122,575)	(6,143,369)	(2,055,249)	(9,321,193)
Interest received	115,154	312,206	63,974	491,334
<b>Net Cash Provided by (Used in) Investing Activities</b>	<b>64,359</b>	<b>(5,831,163)</b>	<b>424,734</b>	<b>(5,342,070)</b>
<b>Net Increase in Cash and Cash Equivalents</b>	<b>1,679,612</b>	<b>175,092</b>	<b>775,783</b>	<b>2,630,487</b>
<b>Cash and Cash Equivalents, Beginning of Year</b>	<b>3,404,045</b>	<b>1,560,830</b>	<b>633,486</b>	<b>5,598,361</b>
<b>Cash and Cash Equivalents, End of Year</b>	<b>\$ 5,083,657</b>	<b>\$ 1,735,922</b>	<b>\$ 1,409,269</b>	<b>\$ 8,228,848</b>

**City of Jacksonville, Arkansas**  
**Combining Statement of Cash Flows**  
**Discretely Presented Component Units**  
**Year Ended December 31, 2024**

(Continued)

	<u>Jacksonville Municipal Water Works</u>	<u>Jacksonville Wastewater Utility</u>	<u>Nonmajor Component Unit Advertising and Promotion Commission</u>	<u>Total</u>
<b>Reconciliation of Operating Income (Loss) to Net Cash Provided By (Used In) Operating Activities</b>				
Operating income (loss)	\$ 639,822	\$ (1,172,437)	\$ (1,082,781)	\$ (1,615,396)
Adjustments to reconcile operating income (loss) to net cash provided by (used in) operating activities				
Depreciation and amortization expense	2,817,685	2,594,756	-	5,412,441
Closure and post-closure care costs	-	229,760	-	229,760
Amortization of deferred expenses	89,038	-	-	89,038
Other income, net	2,417,779	-	-	2,417,779
Changes in operating assets and liabilities				
Receivables, net	(348,562)	(221,914)	85,352	(485,124)
Prepaid expenses	(14,503)	(11,337)	-	(25,840)
Inventories	(116,430)	8,098	-	(108,332)
Due to other entities	320,103	-	-	320,103
Accounts payable	221,799	(470,455)	329,516	80,860
Accrued pension liability	(241,326)	-	-	(241,326)
Accrued expenses	38,540	(2,976)	-	35,564
Customer deposits	26,244	-	-	26,244
Deferrals related to pensions	271,055	(12,745)	-	258,310
<b>Net Cash Provided by (Used in) Operating Activities</b>	<u>\$ 6,121,244</u>	<u>\$ 940,750</u>	<u>\$ (667,913)</u>	<u>\$ 6,394,081</u>
<b>Presented on the Statement of Fund Net Position – Proprietary Funds as Follows</b>				
Current assets				
Cash and cash equivalents	\$ 5,083,072	\$ 249,249	\$ 1,409,269	\$ 6,741,590
Restricted for bond requirements – cash and cash equivalents	-	1,231,933	-	1,231,933
Restricted for capital assets – cash and cash equivalents	585	-	-	585
Total cash and cash equivalents	<u>\$ 5,083,657</u>	<u>\$ 1,481,182</u>	<u>\$ 1,409,269</u>	<u>\$ 7,974,108</u>

**Supplemental Disclosure of Noncash, Capital, and Financing Activities**

Jacksonville Municipal Water Works accepted utility property constructed by private developers. The fair value of this donated property in 2024 was \$475,804.

During 2024, Jacksonville Wastewater Utility accepted utility property constructed by private developers. The fair value of this donated property was \$589,774.

This section of the City's ACFR presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information reflect about the City's overall financial health.

## **Contents**

**Financial Trends (Tables 1–5)**..... 103

These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.

**Revenue Capacity (Tables 6–10)**..... 110

These schedules contain information to help the reader assess the City's most significant local revenue source, the sales tax.

**Debt Capacity (Tables 11–15)**..... 115

These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.

**Demographic and Economic Information (Tables 16–17)**..... 120

These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place.

**Operating Information (Tables 18–20)**..... 122

These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.

**City of Jacksonville, Arkansas  
Net Position by Component  
Last Ten Years  
(Accrual Basis of Accounting)**

**Table 1**

	2015 (1)	2016	2017(2)	2018	2019	2020	2021	2022	2023 (As Restated) (3)	2024
Governmental activities										
Net investment in capital assets	\$ 43,120,490	\$ 42,125,123	\$ 37,788,738	\$ 35,873,213	\$ 34,351,016	\$ 27,537,475	\$ 32,470,428	\$ 32,185,537	\$ 43,005,653	\$ 50,754,340
Restricted	6,086,120	4,161,056	4,759,509	5,023,813	5,284,005	13,674,802	8,981,135	7,534,266	6,868,854	6,496,884
Unrestricted (deficit)	<u>(12,819,219)</u>	<u>(14,319,749)</u>	<u>(15,403,962)</u>	<u>(15,340,558)</u>	<u>(14,372,828)</u>	<u>(14,134,802)</u>	<u>(6,677,429)</u>	<u>(395,787)</u>	<u>1,810,688</u>	<u>1,856,895</u>
Total governmental activities net position	<u>\$ 36,387,391</u>	<u>\$ 31,966,430</u>	<u>\$ 27,144,285</u>	<u>\$ 25,556,468</u>	<u>\$ 25,262,193</u>	<u>\$ 27,077,475</u>	<u>\$ 34,774,134</u>	<u>\$ 39,324,016</u>	<u>\$ 51,685,195</u>	<u>\$ 59,108,119</u>
Business-type activities										
Net investment in capital assets	\$ 1,366,575	\$ 1,820,668	\$ 5,284,651	\$ 5,080,941	\$ 5,050,271	\$ 5,627,241	\$ 5,209,383	\$ 5,084,462	\$ 5,306,306	\$ 5,664,451
Unrestricted	<u>871,967</u>	<u>328,090</u>	<u>178,852</u>	<u>(193,393)</u>	<u>347,011</u>	<u>(115,618)</u>	<u>1,124,610</u>	<u>1,274,703</u>	<u>324,440</u>	<u>(606,630)</u>
Total business-type activities net position	<u>\$ 2,238,542</u>	<u>\$ 2,148,758</u>	<u>\$ 5,463,503</u>	<u>\$ 4,887,548</u>	<u>\$ 5,397,282</u>	<u>\$ 5,511,623</u>	<u>\$ 6,333,993</u>	<u>\$ 6,359,165</u>	<u>\$ 5,630,746</u>	<u>\$ 5,057,821</u>
Primary government										
Net investment in capital assets	\$ 44,487,065	\$ 43,945,791	\$ 43,073,389	\$ 40,954,154	\$ 39,401,287	\$ 33,164,716	\$ 37,679,811	\$ 37,270,000	\$ 48,311,959	\$ 56,418,791
Restricted	6,086,120	4,161,056	4,759,509	5,023,813	5,284,005	13,674,802	8,981,135	7,534,266	6,868,854	6,496,884
Unrestricted (deficit)	<u>(11,947,253)</u>	<u>(13,991,659)</u>	<u>(15,225,111)</u>	<u>(15,533,950)</u>	<u>(14,025,817)</u>	<u>(14,250,420)</u>	<u>(5,552,819)</u>	<u>878,916</u>	<u>2,135,128</u>	<u>1,250,265</u>
Total primary government net position	<u>\$ 38,625,932</u>	<u>\$ 34,115,188</u>	<u>\$ 32,607,787</u>	<u>\$ 30,444,017</u>	<u>\$ 30,659,475</u>	<u>\$ 32,589,098</u>	<u>\$ 41,108,127</u>	<u>\$ 45,683,182</u>	<u>\$ 57,315,941</u>	<u>\$ 64,165,940</u>

(1) During 2015, the City adopted GASB Statement 68, *Accounting and Financial Reporting for Pensions – an Amendment of GASB Statement 27*, which significantly revises accounting for pension costs and liabilities. The adoption of GASB 68 resulted in a significant decrease of unrestricted net position of the governmental activities.

(2) During 2017, the AGFF Shooting Sports Complex was moved into an enterprise fund from the General Fund.

(3) As discussed in Note 15, 2023 balances were restated due to an error correction.

**City of Jacksonville, Arkansas  
Changes in Net Position  
Last Ten Years  
(Accrual Basis of Accounting)**

**Table 2**

	2015 (1)	2016	2017	2018	2019	2020	2021	2022	2023 As Restated (2)	2024
<b>Expenses</b>										
Governmental activities										
General administration	\$ 569,284	\$ 556,838	\$ 557,064	\$ 588,492	\$ 536,219	\$ 346,671	\$ 869,946	\$ 1,518,970	\$ 1,431,722	\$ 2,089,236
City council	137,959	127,096	135,390	115,767	102,366	103,693	128,940	120,304	107,058	91,637
Office of the mayor	242,586	268,762	257,366	235,751	264,799	276,279	250,495	275,040	327,781	463,549
City clerk	133,400	156,334	137,719	132,710	149,541	158,409	134,299	162,761	182,255	165,925
City attorney	175,033	169,206	265,883	195,078	263,203	290,918	309,963	275,491	326,922	305,875
District court	339,984	363,278	327,002	288,647	410,884	343,938	49,467	241,420	441,384	415,054
Director of administration	108,044	129,570	168,666	66,589	60,483	45,752	15,661	22,033	4,425	3,626
Information technology	215,326	344,072	281,286	328,045	396,834	517,127	523,392	553,160	630,080	675,661
Finance	468,408	523,413	480,310	476,826	520,396	454,295	449,424	538,629	591,220	615,138
Human resources	223,741	234,627	182,619	173,136	179,466	220,407	209,005	245,024	277,197	285,848
Fleet services	142,922	155,398	151,475	144,414	143,021	145,368	119,686	215,963	312,690	314,669
Community programs	156,941	410,863	247,008	197,863	236,212	194,578	209,140	229,655	196,992	193,884
Public works	2,832,455	2,987,291	3,134,679	2,802,632	3,167,610	2,781,187	2,563,369	3,780,051	3,134,758	3,642,002
Parks and recreation services	3,547,411	4,109,087	2,875,561	2,688,822	3,053,109	3,117,949	3,160,003	3,686,218	3,158,197	3,849,544
Police	7,129,333	9,125,283	7,531,016	6,757,932	6,377,452	6,582,987	6,354,770	7,717,298	7,781,131	6,931,062
Fire	3,985,677	5,744,534	5,465,496	6,345,142	5,840,076	5,376,174	5,498,885	6,336,582	5,800,082	5,388,991
Emergency communication services	980,293	1,103,149	1,026,272	1,001,230	1,108,903	1,028,641	1,039,125	988,077	1,236,014	1,867,764
Animal control	296,316	329,470	307,420	285,996	336,284	313,737	317,201	323,043	614,807	459,713
Housing and neighborhood programs	200,669	240,454	216,681	252,044	370,280	586,642	418,147	568,209	266,214	123,071
Interest expense on long term debt	209,386	262,728	242,525	223,214	199,807	184,860	166,827	164,882	155,984	149,412
Agent fees on long-term debt	33,833	6,844	6,990	7,035	6,741	1,912	1,000	-	-	-
Debt issuance costs	145,014	-	-	-	-	93,773	46,633	-	-	-
<b>Total governmental activities expenses</b>	<b>22,274,015</b>	<b>27,348,297</b>	<b>23,998,428</b>	<b>23,307,365</b>	<b>23,723,686</b>	<b>23,165,297</b>	<b>22,835,378</b>	<b>27,962,810</b>	<b>26,976,913</b>	<b>28,031,661</b>
Business-type activities										
Sanitation services	1,516,551	1,575,392	2,001,844	2,001,844	2,030,667	1,761,166	1,339,894	1,846,007	2,839,889	2,204,958
Shooting complex services	-	813,554	657,188	657,188	565,546	440,421	503,605	573,137	693,531	814,006
Emergency medical services	2,472,158	1,994,625	2,323,196	2,323,196	2,254,304	2,866,716	2,467,226	2,610,331	3,296,840	2,338,984
<b>Total business-type activities expenses</b>	<b>3,988,709</b>	<b>4,383,571</b>	<b>4,982,228</b>	<b>4,982,228</b>	<b>4,850,517</b>	<b>5,068,303</b>	<b>4,310,725</b>	<b>5,029,475</b>	<b>6,830,260</b>	<b>5,357,948</b>
<b>Total Primary Government Expenses</b>	<b>\$ 26,262,724</b>	<b>\$ 31,731,868</b>	<b>\$ 28,980,656</b>	<b>\$ 28,289,593</b>	<b>\$ 28,574,203</b>	<b>\$ 28,233,600</b>	<b>\$ 27,146,103</b>	<b>\$ 32,992,285</b>	<b>\$ 33,807,173</b>	<b>\$ 33,389,609</b>

**City of Jacksonville, Arkansas  
Changes in Net Position  
Last Ten Years  
(Accrual Basis of Accounting)**

**Table 2**

**(Continued)**

	2015 (1)	2016	2017	2018	2019	2020	2021	2022	2023 As Restated (2)	2024
<b>Program Revenues</b>										
Governmental activities										
Charges for services										
General administration	\$ 365,550	\$ 259,848	\$ 443,992	\$ 311,026	\$ 434,576	\$ 338,876	\$ 279,167	\$ 368,764	\$ 575,734	\$ 858,999
District court	561,363	533,596	473,217	435,533	364,662	264,705	257,752	318,805	260,013	581,903
Finance	29,001	28,001	29,001	29,001	29,001	33,000	33,000	18,000	18,000	-
Fleet services	35,338	33,602	30,990	28,920	31,583	26,586	29,156	30,279	31,697	-
Public works	118,729	178,305	101,345	73,919	106,416	183,061	61,425	76,676	64,129	32,973
Parks and recreation services	1,024,897	1,037,505	690,777	688,960	640,172	455,925	621,264	673,767	832,607	820,681
Police	92,562	46,142	82,007	69,432	103,226	45,670	96,953	32,831	95,904	572
Fire	600	616	6,218	2,956	2,756	200	200	-	-	-
Emergency communication services	221,144	224,805	227,063	237,118	309,191	488,849	483,989	472,618	363,176	1,217,434
Animal control	18,770	10,508	10,444	4,865	20,495	8,530	8,353	12,448	1,279	-
Housing and neighborhood programs	53,217	300	45,973	46,020	20	24,928	-	17,618	1	-
Operating grants and contributions	4,145,981	4,413,390	4,300,118	4,242,826	2,031,400	3,031,255	4,620,971	4,881,168	2,190,718	3,502,576
Capital grants and contributions	933,951	259,177	111,000	406,260	3,048,158	2,846,079	3,039,639	3,932,073	10,453,564	5,172,238
<b>Total governmental activities program revenues</b>	<b>7,601,103</b>	<b>7,025,795</b>	<b>6,552,145</b>	<b>6,576,836</b>	<b>7,121,656</b>	<b>7,747,664</b>	<b>9,531,869</b>	<b>10,835,047</b>	<b>14,886,823</b>	<b>12,187,375</b>
Business-type activities										
Sanitation services	1,881,351	1,825,540	1,854,628	1,885,890	1,591,723	1,911,169	1,941,895	1,946,651	1,951,757	2,100,506
AGFF Shooting sports complex	-	-	361,463	332,942	405,152	197,871	301,451	346,400	350,207	361,505
Emergency medical services	1,550,301	1,579,660	1,743,946	1,739,613	2,132,153	2,109,681	2,147,367	2,315,682	2,275,892	427,326
Operating grants and contributions	12,460	11,947	15,855	13,893	16,171	74,465	38,363	23,715	19,959	21,287
Capital grants and contributions	-	-	-	-	-	-	-	-	710,363	576,030
<b>Total business-type activities program revenues</b>	<b>3,444,112</b>	<b>3,417,147</b>	<b>3,975,892</b>	<b>3,972,338</b>	<b>4,145,199</b>	<b>4,293,186</b>	<b>4,429,076</b>	<b>4,632,448</b>	<b>5,308,178</b>	<b>3,486,654</b>
<b>Total Primary Government Program Revenues</b>	<b>\$ 11,045,215</b>	<b>\$ 10,442,942</b>	<b>\$ 10,528,037</b>	<b>\$ 10,549,174</b>	<b>\$ 11,266,855</b>	<b>\$ 12,040,850</b>	<b>\$ 13,960,945</b>	<b>\$ 15,467,493</b>	<b>\$ 20,195,001</b>	<b>\$ 15,674,029</b>

(1) During 2015, the City adopted GASB Statement 68, "Accounting and Financial Reporting for Pensions - an Amendment of GASB Statement 27", which significantly revises accounting for pension costs and liabilities. The adoption of GASB 68 resulted in a significant decrease of unrestricted net position of the governmental activities.

(2) As discussed in Note 15, 2023 balances were restated due to an error correction.

**City of Jacksonville, Arkansas  
Changes in Net Position  
Last Ten Years  
(Accrual Basis of Accounting)**

**Table 2**

**(Continued)**

	2015 (1)	2016	2017	2018	2019	2020	2021	2022	2023 As Restated (2)	2024
<b>Net (Expense) Revenue</b>										
Governmental activities	\$ (14,672,914)	\$ (20,322,502)	\$ (17,446,283)	\$ (16,730,529)	\$ (16,602,030)	\$ (15,417,632)	\$ (13,303,509)	\$ (17,127,763)	\$ (12,090,090)	\$ (15,844,285)
Business-type activities	(20,394)	(571,562)	(407,679)	(1,009,890)	(705,318)	(775,117)	118,351	(397,027)	(1,522,082)	(1,871,294)
Total primary government net expense	<u>\$ (14,693,308)</u>	<u>\$ (20,894,064)</u>	<u>\$ (17,853,962)</u>	<u>\$ (17,740,419)</u>	<u>\$ (17,307,348)</u>	<u>\$ (16,192,749)</u>	<u>\$ (13,185,158)</u>	<u>\$ (17,524,790)</u>	<u>\$ (13,612,172)</u>	<u>\$ (17,715,579)</u>
<b>General Revenues and Other Changes in Net Position</b>										
Governmental activities										
Taxes										
General property taxes	\$ 845,840	\$ 871,178	\$ 821,693	\$ 882,197	\$ 917,150	\$ 888,874	\$ 979,374	\$ 1,063,014	\$ 1,112,013	\$ 1,234,090
Sales taxes	13,798,792	13,781,154	14,013,579	13,935,682	14,623,842	15,937,121	18,255,204	19,085,733	19,936,994	20,180,364
Utility franchise taxes	1,262,049	1,105,865	1,096,000	1,078,449	1,113,293	1,109,300	1,167,611	1,274,208	1,252,252	1,234,945
Investment earnings	15,644	89,570	110,441	78,189	110,642	69,101	44,099	327,990	1,030,248	991,691
Grants and contributions not restricted to specific programs	454,419	451,246	449,828	449,060	448,418	415,333	437,453	410,313	420,579	408,972
Gain (loss) on sale of capital assets	(69,038)	37,520	(149,160)	-	-	-	(388,766)	(108,546)	1,449,183	417,147
Transfers	(425,000)	(434,989)	(3,718,243)	(390,000)	(1,194,851)	(897,556)	(620,000)	(400,000)	(750,000)	(1,200,000)
Total governmental activities	<u>15,882,706</u>	<u>15,901,544</u>	<u>12,624,138</u>	<u>16,033,577</u>	<u>16,018,494</u>	<u>17,522,173</u>	<u>19,874,975</u>	<u>21,652,712</u>	<u>24,451,269</u>	<u>23,267,209</u>
Business-type activities										
Investment earnings	993	1,539	4,125	10,755	20,200	11,257	6,160	22,200	39,145	56,606
Grants and contributions not restricted	-	-	-	-	-	-	-	-	-	-
Gain on sale of capital assets	74,831	45,250	56	33,180	-	(19,356)	77,857	-	4,518	41,763
Transfers	425,000	434,989	3,718,243	390,000	1,194,851	897,556	620,000	400,000	750,000	1,200,000
Total business-type activities	<u>500,824</u>	<u>481,778</u>	<u>3,722,424</u>	<u>433,935</u>	<u>1,215,051</u>	<u>889,457</u>	<u>704,017</u>	<u>422,200</u>	<u>793,663</u>	<u>1,298,369</u>
Total primary government	<u>\$ 16,383,531</u>	<u>\$ 16,383,322</u>	<u>\$ 16,346,563</u>	<u>\$ 16,467,512</u>	<u>\$ 17,233,545</u>	<u>\$ 18,411,630</u>	<u>\$ 20,578,991</u>	<u>\$ 22,074,910</u>	<u>\$ 25,244,932</u>	<u>\$ 24,565,578</u>
<b>Changes in Net Position</b>										
Governmental activities	\$ 1,209,792	\$ (4,420,959)	\$ (4,822,144)	\$ (696,952)	\$ (583,537)	\$ 2,104,541	\$ 6,571,465	\$ 4,524,947	\$ 12,361,179	\$ 7,422,924
Business-type activities	480,431	(89,784)	3,314,745	(575,955)	509,733	114,341	822,368	25,173	(728,419)	(572,925)
Change in accounting principle	(13,096,892)	-	-	(890,867)	-	-	1,125,196	-	-	-
Total primary government	<u>\$ (11,406,669)</u>	<u>\$ (4,510,743)</u>	<u>\$ (1,507,399)</u>	<u>\$ (2,163,774)</u>	<u>\$ (73,804)</u>	<u>\$ 2,218,882</u>	<u>\$ 8,519,029</u>	<u>\$ 4,550,120</u>	<u>\$ 11,632,760</u>	<u>\$ 6,849,999</u>

**City of Jacksonville, Arkansas**  
**General Governmental Tax Revenues By Source**  
**Last Ten Years**  
**(Accrual Basis of Accounting)**

**Table 3**

Year	General Property Taxes	Sales Taxes			Total Sales Taxes	Utility Franchise Taxes	Total
		City	Pulaski County	Alcoholic Beverage			
2015	\$ 845,840	\$ 7,646,395	\$ 6,071,374	\$ 81,023	\$ 13,798,792	\$ 1,262,049	\$ 15,906,681
2016	\$ 871,178	\$ 7,643,899	\$ 6,042,853	\$ 94,402	\$ 13,781,154	\$ 1,105,865	\$ 15,758,197
2017	\$ 821,693	\$ 7,786,515	\$ 6,144,151	\$ 82,913	\$ 14,013,579	\$ 1,096,000	\$ 15,931,272
2018	\$ 882,197	\$ 7,639,555	\$ 6,211,566	\$ 84,560	\$ 13,935,681	\$ 1,078,449	\$ 15,896,327
2019	\$ 917,150	\$ 7,971,755	\$ 6,565,369	\$ 86,719	\$ 14,623,843	\$ 1,113,293	\$ 16,654,286
2020	\$ 888,874	\$ 9,106,051	\$ 6,767,980	\$ 63,091	\$ 15,937,122	\$ 1,109,300	\$ 17,935,296
2021	\$ 979,374	\$ 10,337,376	\$ 7,804,993	\$ 112,835	\$ 18,255,204	\$ 1,167,611	\$ 20,402,188
2022	\$ 1,063,014	\$ 10,734,361	\$ 8,226,081	\$ 125,290	\$ 19,085,732	\$ 1,274,208	\$ 21,422,953
2023	\$ 1,112,013	\$ 10,998,932	\$ 8,815,491	\$ 122,571	\$ 19,936,994	\$ 1,252,252	\$ 22,301,259
2024	\$ 1,234,090	\$ 11,310,704	\$ 8,751,567	\$ 118,093	\$ 20,180,364	\$ 1,234,945	\$ 22,649,399

**City of Jacksonville, Arkansas**  
**Fund Balances of Governmental Funds**  
**Last Ten Years**  
**(Modified Accrual Basis of Accounting)**

**Table 4**

	<b>2015</b>	<b>2016</b>	<b>2017</b>	<b>2018</b>	<b>2019</b>	<b>2020</b>	<b>2021</b>	<b>2022</b>	<b>2023 (As Restated) (1)</b>	<b>2024</b>
General Fund										
Nonspendable	\$ 35,247	\$ 29,034	\$ 1,003	\$ 3,758	\$ 2,066	\$ 13,355	\$ 2,355	\$ 2,458	\$ 22,039	\$ 18,679
Restricted	8,158	-	-	-	-	-	-	-	-	-
Committed	3,301	5,948	5,876	6,985	7,873	9,824	10,895	10,895	10,895	11,965
Assigned	-	-	-	-	-	-	-	-	-	-
Unassigned	1,830,111	806,202	994,333	1,992,119	3,139,553	5,089,752	9,032,333	9,131,705	8,889,748	8,212,127
<b>Total general fund</b>	<b>\$ 1,876,817</b>	<b>\$ 841,184</b>	<b>\$ 1,001,212</b>	<b>\$ 2,002,862</b>	<b>\$ 3,149,492</b>	<b>\$ 5,112,931</b>	<b>\$ 9,045,583</b>	<b>\$ 9,145,058</b>	<b>\$ 8,922,682</b>	<b>\$ 8,242,771</b>
All other governmental funds										
Restricted	\$ 6,077,962	\$ 4,161,056	\$ 4,759,508	\$ 5,023,812	\$ 5,284,005	\$ 13,674,802	\$ 8,391,823	\$ 7,913,927	\$ 7,889,500	\$ 5,901,079
Committed	-	-	-	-	-	-	-	8,484,746	10,033,516	3,248,270
Assigned	1,617,645	1,603,548	1,406,102	1,472,853	1,760,870	1,558,376	96,196	-	575,220	4,925,336
Unassigned	-	-	-	-	-	-	-	(4,885)	(3,691)	(110,060)
<b>Total all other governmental funds</b>	<b>\$ 7,695,607</b>	<b>\$ 5,764,604</b>	<b>\$ 6,165,610</b>	<b>\$ 6,496,665</b>	<b>\$ 7,044,875</b>	<b>\$ 15,233,178</b>	<b>\$ 8,488,019</b>	<b>\$ 16,393,788</b>	<b>\$ 18,494,545</b>	<b>\$ 13,964,625</b>

In 2020, the increase in restricted fund balance is associated with the issuance of the 2020 Capital Improvement Bonds.  
 In 2022, the increase in assigned fund balance is associated with the allocation of COVID-19 American Rescue Plan funds.

(1) As discussed in Note 15, 2023 balances were restated due to an error correction.

**City of Jacksonville, Arkansas**  
**Changes in Fund Balances – Governmental Funds**  
**Last Ten Years**  
**(Modified Accrual Basis of Accounting)**

**Table 5**

	2015	2016	2017	2018	2019	2020	2021	2022	2023 (As Restated) (1)	2024 (2)
<b>Revenues</b>										
Property taxes	\$ 833,835	\$ 839,052	\$ 826,251	\$ 856,539	\$ 852,536	\$ 877,551	\$ 937,059	\$ 929,242	\$ 1,015,206	\$ 1,122,655
Sales taxes	13,798,792	13,781,154	14,013,579	13,935,682	14,623,842	15,937,121	18,255,204	19,085,733	19,936,994	20,180,364
Licenses and permits	136,274	226,274	434,535	243,423	305,522	279,517	273,121	291,681	440,498	284,697
Intergovernmental	4,575,835	4,847,747	4,738,360	4,687,887	5,482,124	6,268,771	8,070,894	8,616,676	12,966,234	7,545,976
Charges for services	1,150,933	1,097,253	942,439	956,629	1,063,640	1,017,444	1,182,950	1,159,952	1,241,394	2,164,449
Fines and fees	651,626	562,916	542,862	493,869	429,075	301,114	280,107	344,192	333,916	286,698
Utility franchise taxes	1,262,049	1,105,865	1,096,000	1,078,449	1,113,293	1,109,300	1,167,611	1,274,208	1,252,252	1,234,945
Investment income	15,644	89,570	110,441	78,189	99,274	69,101	44,099	327,990	1,030,248	991,691
Contributions	772,000	257,500	110,000	406,260	4,125	3,750	9,740	17,900	-	-
Miscellaneous	665,312	548,794	234,085	260,997	334,679	303,787	167,419	820,841	3,084,398	776,718
<b>Total Revenues</b>	<b>23,862,300</b>	<b>23,356,125</b>	<b>23,048,552</b>	<b>22,997,924</b>	<b>24,308,110</b>	<b>26,167,456</b>	<b>30,388,204</b>	<b>32,868,415</b>	<b>41,301,140</b>	<b>34,588,193</b>
<b>Expenditures</b>										
General government	2,708,248	2,781,035	2,904,825	2,797,378	3,025,070	3,039,182	3,443,196	4,942,920	4,437,147	4,789,242
Public works	2,802,715	2,375,150	2,390,959	2,295,609	3,029,940	2,174,498	2,313,256	4,115,803	11,339,716	2,397,770
Parks and recreation services	3,292,345	3,936,111	2,473,090	2,620,703	2,682,522	2,835,181	2,974,325	3,556,873	6,877,456	3,156,897
Police	7,347,242	7,370,238	6,970,618	6,003,262	5,919,883	6,803,095	6,859,286	7,520,052	7,788,662	6,983,438
Fire	4,472,701	7,214,517	4,764,915	5,261,163	5,200,548	5,381,616	5,525,282	5,766,950	5,799,783	5,963,408
Emergency communication services	675,758	699,037	714,326	761,607	812,913	857,035	845,571	795,729	881,750	1,831,253
Animal control	287,637	280,536	290,121	299,083	307,313	310,037	326,613	347,164	459,685	432,885
Code enforcement	-	-	-	-	-	-	-	-	340,007	558,341
Housing and neighborhood programs	202,067	226,768	213,718	244,248	365,580	581,347	435,028	572,152	241,654	121,102
Capital outlay	-	-	-	-	-	-	-	-	-	11,968,153
Debt service										
Principal	6,389,707	725,000	1,050,000	765,000	790,000	770,000	75,000	345,000	350,000	360,000
Interest	215,760	272,534	251,964	220,133	198,391	177,423	162,185	162,856	155,906	148,806
Agent fees	33,833	6,844	6,990	7,035	6,741	1,912	1,000	1,000	1,000	1,000
Issuance costs	145,014	-	-	-	-	93,773	46,633	-	-	-
<b>Total Expenditures</b>	<b>28,573,027</b>	<b>25,887,770</b>	<b>22,031,526</b>	<b>21,275,221</b>	<b>22,338,901</b>	<b>23,025,099</b>	<b>23,007,375</b>	<b>28,126,499</b>	<b>38,672,766</b>	<b>38,712,295</b>
<b>Excess (Deficiency) of Revenues Over (Under) Expenditures</b>	<b>(4,710,727)</b>	<b>(2,531,645)</b>	<b>1,017,026</b>	<b>1,722,701</b>	<b>1,969,209</b>	<b>3,142,354</b>	<b>7,380,829</b>	<b>4,741,915</b>	<b>2,628,374</b>	<b>(4,124,102)</b>
<b>Other Financing Sources (Uses)</b>										
Bonds issued	8,851,649	-	-	-	-	7,935,000	-	-	-	-
Proceeds from other long-term debt	-	-	-	-	-	8,643	-	-	-	-
Proceeds from sale of capital asset	-	-	-	-	-	-	-	-	-	114,271
Transfers in	150,000	993,156	1,088,000	1,000,336	726,536	8,281,423	2,545,886	5,591,429	4,050,554	1,512,708
Transfers out	(575,000)	(1,428,145)	(1,543,989)	(1,390,336)	(1,301,536)	(8,926,422)	(3,165,886)	(5,991,429)	(4,800,554)	(2,712,708)
<b>Total Other Financing Sources (Uses)</b>	<b>8,426,649</b>	<b>(434,989)</b>	<b>(455,989)</b>	<b>(390,000)</b>	<b>(575,000)</b>	<b>7,298,644</b>	<b>(620,000)</b>	<b>(400,000)</b>	<b>(750,000)</b>	<b>(1,085,729)</b>
<b>Net Change in Fund Balances</b>	<b>\$ 3,715,922</b>	<b>\$ (2,966,634)</b>	<b>\$ 561,037</b>	<b>\$ 1,332,701</b>	<b>\$ 1,394,209</b>	<b>\$ 10,440,998</b>	<b>\$ 6,760,829</b>	<b>\$ 4,341,915</b>	<b>\$ 1,878,374</b>	<b>\$ (5,209,831)</b>
Debt service as a percentage of noncapital expenditures	33.6%	4.3%	7.5%	5.0%	4.5%	4.3%	1.1%	2.1%	2.0%	1.9%

(1) As discussed in Note 15, 2023 balances were restated due to an error correction.

(2) Starting in 2024, capital outlay was shown separately

**City of Jacksonville, Arkansas**  
**General Governmental Tax Revenues by Source**  
**Last Ten Years**  
**(Modified Accrual Basis of Accounting)**

**Table 6**

Year	General Property Taxes	Sales Taxes			Total Sales Taxes	Utility Franchise Taxes	Total
		City	Pulaski County	Alcoholic Beverage			
2015	\$ 833,835	\$ 7,646,395	\$ 6,071,374	\$ 81,023	\$ 13,798,792	\$ 1,262,049	\$ 15,894,676
2016	\$ 839,052	\$ 7,643,899	\$ 6,042,853	\$ 94,402	\$ 13,781,154	\$ 1,105,865	\$ 15,726,071
2017	\$ 826,251	\$ 7,786,515	\$ 6,144,151	\$ 82,913	\$ 14,013,579	\$ 1,096,000	\$ 15,935,830
2018	\$ 856,539	\$ 7,639,555	\$ 6,211,566	\$ 84,560	\$ 13,935,681	\$ 1,078,449	\$ 15,870,669
2019	\$ 852,536	\$ 7,971,755	\$ 6,565,369	\$ 86,719	\$ 20,835,409	\$ 1,113,293	\$ 22,801,238
2020	\$ 877,551	\$ 9,106,051	\$ 6,767,980	\$ 63,091	\$ 22,148,688	\$ 1,109,300	\$ 24,135,539
2021	\$ 937,059	\$ 10,337,376	\$ 7,804,993	\$ 112,835	\$ 18,255,204	\$ 1,167,611	\$ 20,359,874
2022	\$ 929,242	\$ 10,734,361	\$ 8,226,081	\$ 125,571	\$ 19,086,013	\$ 1,215,893	\$ 21,231,148
2023	\$ 1,015,206	\$ 10,998,932	\$ 8,815,491	\$ 122,571	\$ 19,936,994	\$ 1,133,358	\$ 22,085,558
2024	\$ 1,122,655	\$ 11,310,704	\$ 8,751,567	\$ 118,093	\$ 20,180,364	\$ 1,234,945	\$ 22,537,964
Change 2015–2024	34.6%	47.9%	44.1%	45.8%	46.2%	-2.1%	41.8%

**City of Jacksonville, Arkansas  
Assessed and Appraised Value of Taxable Property  
Last Ten Years**

**Table 7**

Year	Regular Property		Utility Property		Total Taxable Assessed Value	Total Direct Tax Rate	Total Appraised Value	Assessed Value as a Percentage of Appraised Value
	Real	Personal	Real	Personal				
2015	\$ 214,553,993	\$ 57,134,325	-	\$ 20,250,790	\$ 291,939,108	3.0	\$ 1,459,695,540	20%
2016	\$ 218,016,627	\$ 60,054,250	-	\$ 17,822,980	\$ 295,893,857	3.0	\$ 1,479,469,285	20%
2017	\$ 212,102,407	\$ 60,382,580	-	\$ 21,874,860	\$ 294,359,847	3.0	\$ 1,471,799,235	20%
2018	\$ 219,119,460	\$ 59,101,010	-	\$ 21,670,270	\$ 299,890,740	3.0	\$ 1,499,453,700	20%
2019	\$ 223,912,898	\$ 69,007,820	-	\$ 22,845,645	\$ 315,766,363	3.0	\$ 1,578,831,815	20%
2020	\$ 228,111,681	\$ 64,173,005	-	\$ 25,747,245	\$ 318,031,931	3.0	\$ 1,590,159,655	20%
2021	\$ 230,775,142	\$ 71,261,870	-	\$ 25,079,005	\$ 327,116,017	3.0	\$ 1,635,580,085	20%
2022	\$ 248,431,326	\$ 80,634,175	-	\$ 27,711,015	\$ 356,776,516	3.0	\$ 1,783,882,580	20%
2023	\$ 263,914,198	\$ 84,432,395	-	\$ 32,785,415	\$ 381,132,008	3.0	\$ 1,905,660,040	20%
2024	\$ 277,574,524	\$ 85,726,985	-	\$ 34,196,940	\$ 397,498,449	3.0	\$ 1,987,492,245	20%

Source: Pulaski County Tax Assessor.

Note: Tax rates are per \$1,000 of assessed value.

Note: Tax collections shown do not include Act 9 Real Estate Valuations.

Note: The Arkansas Public Service Commission has combined the personal and real estate public service accounts. Both are considered personal PSC accounts.

**City of Jacksonville, Arkansas  
Property Tax Rates and Tax Levies of Direct and Overlapping Governments  
Last Ten Years**

**Table 8**

Year	Local Tax Rates Per \$1,000 Assessed Value									
	Jacksonville		Pulaski County		Pulaski County Special School District		Jacksonville North Pulaski School District		Totals	
	Real	Personal	Real	Personal	Real	Personal	Real	Personal	Real	Personal
2015	3.00	3.00	10.10	10.10	40.70 (1)	40.70 (1)	-	-	53.80	53.80
2016	3.00	3.00	10.10	10.10	-	- (2)	40.70	40.70	53.80	53.80
2017	3.00	3.00	10.10	10.10	-	-	48.30	48.30	61.40	61.40
2018	3.00	3.00	10.10	10.10	-	-	48.30	48.30	61.40	61.40
2019	3.00	3.00	10.10	10.10	-	-	48.30	48.30	61.40	61.40
2020	3.00	3.00	10.10	10.10	-	-	48.30	48.30	61.40	61.40
2021	3.00	3.00	10.10	10.10	-	-	48.30	48.30	61.40	61.40
2022	3.00	3.00	10.10	10.10	-	-	48.30	48.30	61.40	61.40
2023	3.00	3.00	10.10	10.10	-	-	48.30	48.30	61.40	61.40
2024	3.00	3.00	10.10	10.10	-	-	48.30	48.30	61.40	61.40

Tax Levies					
2015	1,299,180	53,185,616	14,858,236	-	56,492,623
2016	1,316,778	55,175,845	-	18,017,117	75,443,503
2017	1,309,974	55,667,587	-	18,465,942	77,969,963
2018	1,334,609	57,637,586	-	18,997,768	77,969,963
2019	1,405,292	59,806,627	-	19,920,435	81,132,354
2020	1,415,374	61,248,395	-	20,223,612	82,887,381
2021	1,455,803	63,187,101	-	20,956,773	85,599,677
2022	1,587,789	69,507,895	-	22,848,104	93,943,788
2023	1,696,167	73,945,271	-	24,431,534	100,072,972
2024	1,768,995	77,148,587	-	2,542,989	81,460,572

Note: Property assessments are made, tax rates (millages) are established, and taxes are levied in one year for payment by the taxpayer and collection by local governments the following year.

Note (1): In 2015, a new school district was established, the Jacksonville North Pulaski School District, and 2015 tax rates and levies reflect amounts for the new school district.

Note (2): In July 2016, the new Jacksonville North Pulaski School District opened for classes.

Taxes are due and payable on or before October 10th. Taxes are recorded as delinquent after October 10th and a 10% penalty is added.

State statutory limits on City tax rate:

General operation	5 mills
General improvement bonds	Unlimited subject to voter approval
Industrial development bonds	5 mills
Firemen's pension and policemen's pension	1 mill each

The City's largest own-source revenue is sales taxes. The City's sales tax revenues are generated from two separate tax levies: a two cent city tax based on point of sale and a portion of the county's one cent tax based on population. Taxes are assessed based on the point of sale. The City makes up approximately 8.02% of the county population and receives a like portion of the county tax. In 2024, the two cent city sales tax generated revenue of \$10,744,576.02. The City's share of the county 1-cent tax generated revenue of \$8,751,567.34.

According to Arkansas State Statute, the City is required to keep the identity of individual taxpayers confidential. Therefore, the City of Jacksonville is not able to identify the top 10 taxpayers. However, Jacksonville enjoys a diverse economic sales tax base.

<u>Jacksonville Top Ten 2 Cent Sales Taxpayers Industries</u>	<u>Tax Collected</u>	<u>% of Total</u>
1 Retail Trade	\$ 6,062,546	55.8%
2 Wholesale Trade	1,325,640	13.1%
3 Accomodations and Food Services	866,480	8.3%
4 Manufacturing	496,131	3.7%
5 Information and Cultural Industries	472,904	4.0%
6 Rental, Leasing and Real Estate	431,649	5.3%
7 Other Services (except Public Admin)	326,699	2.3%
8 Admin & Support & Waste Mngmt & Remediation Services	249,542	3.0%
9 Utilities	243,004	2.1%
10 Automobile	162,593	1.0%
	<u>\$ 10,637,188</u>	<u>98.6%</u>
<u>Jacksonville Top Ten 1 Cent County Sales Taxpayers Industry</u>	<u>Collected</u>	<u>% of Total</u>
1 Retail Trade	\$ 4,896,009	50.9%
2 Accomodations and Food Services	1,130,830	11.8%
3 Wholesale Trade	976,349	10.2%
4 Utilities	548,850	5.7%
5 Manufacturing	502,911	5.2%
6 Rental, Leasing and Real Estate	422,270	0.0%
7 Information and Cultural Industries	361,877	3.8%
8 Other Services (except Public Administration)	360,511	3.7%
9 Admin & Support & Waste Mngmt & Remediation Services	308,742	0.0%
10 Construction	119,523	1.2%
	<u>\$ 9,627,872</u>	<u>95.8%</u>

Source: Arkansas Department of Finance and Administration, Revenue Division (DFA), Sales and Use Tax Section.

Note: DF&A will not supply "Taxable Sales". Therefore, taxable sales are based on "Tax Collected" divided by 2%, the tax rate for the corresponding year.

**City of Jacksonville, Arkansas  
Property Tax Levies and Collections  
Last Ten Years**

**Table 10**

Year	Total Tax Levy in Prior Year	Taxes Levied in the Prior Year Collected Within the current year		Collections in Subsequent Years	Total Collections to Date	
		Amount	Percentage of Levy		Amount	Percentage of Levy
2015	\$ 1,289,033	\$ 1,124,222	87.21%	\$ 68,229	\$ 1,192,451	94.09%
2016	\$ 1,299,180	\$ 1,119,392	86.26%	\$ 68,176	\$ 1,187,568	92.69%
2017	\$ 1,316,778	\$ 1,110,770	84.36%	\$ 64,163	\$ 1,174,933	90.59%
2018	\$ 1,309,974	\$ 1,114,212	85.06%	\$ 77,031	\$ 1,191,243	90.94%
2019	\$ 1,334,609	\$ 1,139,082	85.35%	\$ 59,229	\$ 1,198,311	89.79%
2020	\$ 1,405,292	\$ 1,185,225	84.34%	\$ 66,117	\$ 1,251,342	89.05%
2021	\$ 1,415,374	\$ 1,204,892	85.13%	\$ 63,628	\$ 1,268,520	89.62%
2022	\$ 1,455,803	\$ 1,213,375	83.35%	\$ 74,737	\$ 1,288,112	88.48%
2023	\$ 1,587,789	\$ 1,329,340	83.72%	\$ 72,636	\$ 1,401,976	88.30%
2024	\$ 1,696,167	\$ 1,219,649	71.91%	\$ 136,133	\$ 1,355,782	79.93%

Note: Property assessments are made, tax rates (millages) are established, and taxes are levied in one year for payment by the taxpayer and collection by local governments the following year. Data is not available to show the current level by year of outstanding delinquent taxes.

**City of Jacksonville, Arkansas**  
**Ratios of Outstanding Debt by Type**  
**Last Ten Years**

**Table 11**

Year	Governmental Activities				Business-Type Activities		Total Primary Government	Percentage of Personal Income (1)	Per Capita (1)
	General Obligation Bonds	Revenue Bonds	Notes Payable	Capital Leases	Notes Payable				
2015	\$ 1,194,520	\$ 8,849,418 (2)	\$ -	\$ 74,958	\$ 216,842	\$ 10,335,738	0.26%	72.57	
2016	\$ 970,126	\$ 8,343,237	\$ -	\$ 54,958	\$ -	\$ 9,368,321	1.68%	477.37	
2017	\$ 735,732	\$ 7,521,374	\$ -	\$ 621,185	\$ -	\$ 8,878,291	1.54%	437.14	
2018	\$ 490,139	\$ 7,004,038	\$ -	\$ 633,710	\$ -	\$ 8,127,887	1.36%	384.86	
2019	\$ 230,041	\$ 6,470,439	\$ -	\$ 463,223	\$ -	\$ 7,163,703	1.14%	323.48	
2020	\$ -	\$ 13,870,411 (3)	\$ -	\$ 305,346	\$ -	\$ 14,175,757	2.10%	618.11	
2021	\$ -	\$ 7,868,374	\$ -	\$ 145,005	\$ -	\$ 8,013,379	1.12%	331.28	
2022	\$ -	\$ 7,522,995	\$ -	\$ 24,672	\$ -	\$ 7,547,667	0.96%	282.45	
2023	\$ -	\$ 7,172,609	\$ -	\$ -	\$ -	\$ 7,172,609	0.86%	252.20	
2024	\$ -	\$ 6,812,214	\$ -	\$ -	\$ -	\$ 6,812,214	0.88%	260.34	

Note: Details regarding the City's outstanding debt can be found in Note 4 to the basic financial statements.

(1) See the Schedule of Demographic and Economic Statistics for the personal income and population data.

(2) In 2015, the City issued \$8,815,000 of Capital Improvement and Refunding Revenue Bonds to renovate the Central Fire Station and Splash Zone (City Water Park), to purchase three new fire trucks, to replace playground and exercise equipment, to construct a roundabout at General Samuels and Harris Roads, and to refund the City's outstanding short-term loans.

(3) In 2020, the City issued \$7,935,000 of Capital Improvement and Refunding Revenue Bonds to refund the 2015 Capital Improvement Refunding Revenue Bonds, remodel the courts building, construct new City Mechanic shop, repair roof at public safety building, and purchase a shot curtain at the shooting range.

**City of Jacksonville, Arkansas**  
**Ratio of General Bonded Debt Outstanding**  
**Last Ten Years**

**Table 12**

<u>Year</u>	<u>General Obligation Bonds</u>	<u>Less Amounts Available in Debt Service Fund</u>	<u>Total</u>	<u>Percentage of Appraised Value of Property (1)</u>	<u>Per Capita (2)</u>
2015	\$ 1,194,520	\$ 275,130	\$ 919,390	0.31%	32.41
2016	\$ 970,126	\$ 275,079	\$ 695,047	0.23%	24.50
2017	\$ 735,732	\$ 273,598	\$ 462,134	0.16%	16.29
2018	\$ 490,139	\$ 279,918	\$ 210,221	0.07%	7.41
2019	\$ 230,041	\$ 230,041	\$ -	0.00%	-
2020	\$ -	\$ -	\$ -	0.00%	-
2021	\$ -	\$ -	\$ -	0.00%	-
2022	\$ -	\$ -	\$ -	0.00%	-
2023	\$ -	\$ -	\$ -	0.00%	-
2024	\$ -	\$ -	\$ -	0.00%	-

Note: Details regarding the City's outstanding debt can be found in *Note 4* to the financial statements.

(1) See Table 7, Schedule of Assessed and Appraised Value of Taxable Property for property value data.

(2) See Table 16, Schedule of Demographic and Economic Statistics for personal income and population data.

**City of Jacksonville, Arkansas**  
**Direct and Overlapping Governmental Activities Debt**  
**December 31, 2024**

**Table 13**

	<u>Debt Available for Retirement</u>	<u>Percentage Applicable</u>	<u>City's Share of Overlapping Debt</u>
Direct			
City of Jacksonville	\$ 7,172,609	100%	\$ 7,172,609
Overlapping			
Jacksonville North Pulaski School District	<u>99,985,000</u>	76%	(1) <u>75,988,600</u> (2)
Total direct and overlapping debt	<u>\$ 17,157,609</u>		<u>\$ 14,761,209</u>

(1) Property value for city is \$397,498,449 while property value for the School District is \$526,498,585.  
 Estimated percentage = 381.0 divided by 505.8 = 76%

(2) Share of outstanding debt = 99,985,000 X 76%= 76,855,000

**City of Jacksonville, Arkansas  
Legal Debt Margin Information  
Last Ten Years**

**Table 14**

	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>	<u>2024</u>
Debt limit	\$ 72,984,777	\$ 73,973,464	\$ 73,589,962	\$ 74,972,685	\$ 78,941,590	\$ 79,507,982	\$ 81,779,004	\$ 89,194,129	\$ 95,283,002	\$ 95,283,002
Total net debt applicable to limit	<u>9,739,216</u>	<u>8,732,284</u>	<u>7,534,343</u>	<u>7,472,668</u>	<u>6,731,895</u>	<u>12,168,583</u>	<u>6,067,435</u>	<u>6,689,480</u>	<u>6,792,947</u>	<u>6,624,149</u>
Legal debt margin	<u>\$ 63,245,561</u>	<u>\$ 65,241,180</u>	<u>\$ 66,055,619</u>	<u>\$ 67,500,017</u>	<u>\$ 72,209,695</u>	<u>\$ 67,339,399</u>	<u>\$ 75,711,569</u>	<u>\$ 82,504,649</u>	<u>\$ 88,490,055</u>	<u>\$ 88,658,853</u>
Total net debt applicable to the limit as a percentage of debt limit	10.09%	13.34%	11.80%	10.24%	8.53%	15.30%	7.42%	7.50%	7.13%	6.95%

**Legal Debt Margin Calculation for 2023**

Assessed value	<u>\$ 381,132,008</u>
Debt limit	
General obligation debt limitation (1)	76,226,402
Short-term financing debt limitation (2)	<u>19,056,600</u>
Total debt limitation	<u>95,283,002</u>
Debt applicable to limit	
General obligation and short-term financing	7,172,609
Less amount set aside for repayment in debt service fund	<u>548,459</u>
Total net debt applicable to limit	<u>6,624,149</u>
Legal debt margin	<u>\$ 94,734,543</u>

Note: Computation of the City's legal debt margin is set forth in Amendments 78 and 62 to the Constitution of the State of Arkansas.

(1) General obligation debt is not to exceed 20% of assessed value.

(2) Short-term financing debt is not to exceed 5% of assessed value.

**City of Jacksonville, Arkansas  
Pledged Revenue Bond Coverage  
Last Ten Years**

**Table 15**

<b>Governmental Activities Revenue Bonds*</b>					
<b>Fiscal Year</b>	<b>2015 Capital Improvement and Refunding Bond</b>				
	<b>Pledged Revenues</b>	<b>Debt Service Requirements</b>			<b>Coverage</b>
		<b>Principal</b>	<b>Interest</b>	<b>Total</b>	
2015	\$ 1,262,049	\$ -	\$ 57,284	\$ 57,284	5%
2016	\$ 1,105,865	\$ 500,000	\$ 224,136	\$ 724,136	65%
2017	\$ 1,096,000	\$ 815,000	\$ 214,036	\$ 1,029,036	94%
2018	\$ 1,078,449	\$ 520,000	\$ 193,061	\$ 713,061	66%
2019	\$ 1,113,293	\$ 530,000	\$ 182,561	\$ 712,561	64%
2020	\$ 1,109,300	\$ 540,000	\$ 171,861	\$ 711,861	64%
<b>Fiscal Year</b>	<b>2020 Capital Improvement and Refunding Bond</b>				
	<b>Pledged Revenues</b>	<b>Debt Service Requirements</b>			<b>Coverage</b>
		<b>Principal</b>	<b>Interest</b>	<b>Total</b>	
2020	\$ 1,109,300	\$ -	\$ -	\$ -	0%
2021	\$ 1,167,611	\$ 75,000	\$ 154,005	\$ 229,005	20%
2022	\$ 1,274,208	\$ 345,000	\$ 162,856	\$ 507,856	40%
2023	\$ 1,252,252	\$ 350,000	\$ 155,906	\$ 505,906	40%
2024	\$ 1,234,945	\$ 360,000	\$ 149,806	\$ 509,806	40%

Notes: Details regarding the City's outstanding debt can be found in the notes to the financial statements.

\*Primary government pledged revenue bond coverage is presented starting with fiscal year 2015.

- (1) Library Bonds are backed by the 1 mills annual ad valorem tax levied by the City on all taxable and real personal property located within the jurisdictional limits of the City.
- (1) 2015 Capital Improvement and Refunding Revenue Bonds are backed with a pledge of specific Utility Franchise fees.
- (2) 2020 Capital Improvement and Refunding Revenue Bonds are backed with a pledge of specific Utility Franchise fees.

**City of Jacksonville, Arkansas  
Demographic and Economic Statistics  
Last Ten Years**

**Table 16**

<b>Year</b>	<b>Population</b>	<b>Personal Income (thousands of dollars) (2)</b>	<b>Per Capita Income (2)</b>	<b>Median Age</b>	<b>Percent of Population Age 25+ MA/Professional Degree or Higher</b>	<b>School Enrollment (3)</b>	<b>Unemployment Rate (4)</b>
2015	28,364 (1)	580,895	20,480	31.2	18.6%	3,898	5.7%
2016	28,364 (1)	556,644	19,625	31.2	18.9%	4,062	4.1%
2017	28,364 (1)	576,073	20,310	31.9	19.2%	3,871	3.3%
2018	28,364 (1)	599,019	21,119	32.4	19.5%	3,886	4.2%
2019	28,364 (1)	628,149	22,146	33.1	18.6%	3,958	5.0%
2020	29,477 (7)	676,026	22,934	33.5	18.7%	3,457	7.6%
2021	29,477 (7)	713,019	24,189	33.5	21.8%	3,986	3.9%
2022	29,477 (7)	787,684	26,722	33.5	22.40%	4,095	3.6%
2023	29,477 (7)	838,326	28,440	33.5	24.90%	5,081	4.0%
2024	29,477 (7)	812,121	27,551	33.5	23.50%	4,451	3.4%

Data Sources: Metroplan – Council of Local Governments, Pulaski County Special School District

(1) 2010 Census

(2) Metroplan provides per capita income. Personal Income is a calculation of per capita income multiplied by the population.

(3) Pulaski County Special School District

(4) Source: Arkansas Department of Workforce Services / [www.discover.arkansas.gov](http://www.discover.arkansas.gov)

(5) 2015 New division lines for Pulaski County Special School District excludes data from Adkins PreK, Cato Elementary, Northwood Elementary Schools.

(6) 2016 Jacksonville no longer is part of the Pulaski County Special School District. Jacksonville North Pulaski School District opened.

(7) 2020 Census

**City of Jacksonville, Arkansas  
Jacksonville Area Major Employers  
Current Year and Ten Years**

**Table 17**

<b>Employer</b>	<b>2024</b>			<b>2015</b>		
	<b>Employees</b>	<b>Rank</b>	<b>Percentage of Total City Employment</b>	<b>Employees</b>	<b>Rank</b>	<b>Percentage of Total City Employment</b>
Little Rock Air Force Base	7,671	1	43.76%	8,311	1	47.41%
Jacksonville North Pulaski School District	679	2	3.87%	701	4	4.00%
Pathfinder, Inc	475	3	2.71%	725	3	4.14%
Lomanco, Inc.	281	5	1.60%	200	10	1.14%
Wal-Mart	315	6	1.80%	380	4	2.17%
Sig Sauer	541	4	3.09%	348	5	1.99%
City of Jacksonville	295	7	1.68%	292	8	1.67%
First Arkansas Bank & Trust	215	8	1.23%	300	7	1.71%
First Electric Co-op	136	9	0.78%	350	6	2.00%
Lowes	145	10	0.83%	150	10	0.86%
Arkansas Federal Credit Union	12	-	0.07%	250	9	1.43%
	<u>10,765</u>		<u>61.41%</u>	<u>12,007</u>		<u>68.50%</u>

Sources: Jacksonville Chamber of Commerce  
Discover Arkansas.net-Labor Force Statistics  
National center of Education Statistics

**City of Jacksonville, Arkansas**  
**Full-Time Equivalent City Government Employees by Function/Program**  
**Last Ten Years**

**Table 18**

<b>Function</b>	<b>2015</b>	<b>2016</b>	<b>2017</b>	<b>2018</b>	<b>2019</b>	<b>2020</b>	<b>2021</b>	<b>2022</b>	<b>2023</b>	<b>2024</b>
General Government										
General administration	12	12	10	10	10	10	10	10	10	10
City council	10	10	10	10	10	10	10	10	10	10
Mayor	2	1	1	1	2	2	2	2	3	3
City clerk	2	1	1	1	2	2	2	2	2	2
City attorney	2	1	1	1	2	2	2	2	2	2
District court	5	5	3	4	5	5	3	4	4	4
Director of administration	1	1	0	0	0	0	0	0	0	0
Information technology	1	1	1	1	3	3	3	3	3	3
Finance	6	6	6	6	7	6	6	7	7	7
Human resources	2	1	1	1	2	2	2	3	3	3
Fleet services	2	2	2	2	2	2	2	3	3	3
Public works										
Public works coordinator	1	1	1	1	1	1	1	1	1	1
Engineering	3	3	3	3	3	3	3	3	3	3
Parks and recreation	34	45	34	64	55	55	45	55	57	57
Police	95	94	79	55	60	58	58	50	50	50
Fire	55	45	55	51	56	62	61	60	59	59
Emergency communication	11	10	13	9	10	14	10	11	10	10
Animal control	5	5	5	5	5	5	4	5	4	4
Code enforcement	4	4	3	2	5	3	3	5	5	5
<b>Total General Fund</b>	<b>253</b>	<b>248</b>	<b>229</b>	<b>227</b>	<b>240</b>	<b>245</b>	<b>227</b>	<b>236</b>	<b>236</b>	<b>236</b>
Community Development	1	1	1	1	1	1	1	1	1	1
Emergency Medical Services	12	12	12	12	10	10	11	11	12	12
Public Works – Street	14	18	19	16	14	12	13	13	12	12
Sanitation	15	15	16	13	15	15	15	15	15	15
<b>Total Other Funds</b>	<b>42</b>	<b>46</b>	<b>48</b>	<b>42</b>	<b>40</b>	<b>38</b>	<b>40</b>	<b>40</b>	<b>40</b>	<b>40</b>
<b>Total Personnel</b>	<b>295</b>	<b>294</b>	<b>277</b>	<b>269</b>	<b>280</b>	<b>283</b>	<b>267</b>	<b>276</b>	<b>276</b>	<b>276</b>

Source: City's Human Resource Department

**City of Jacksonville, Arkansas  
Operating Indicators by Function/Program  
Last Ten Years**

**Table 19**

Function/Program	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
<b>Planning and Development</b>										
Total building permits issued	147	153	183	145	190	174	149	163	219	209
Estimated building cost	\$ 9,244,024	\$ 15,307,827	\$ 97,881,742	\$ 18,957,534	\$ 41,491,501	\$ 15,694,601	\$ 28,810,690	\$ 28,000,788	\$ 53,476,701	\$ 31,187,322
New commercial construction permits	1	6	13	8	4	6	4	5	6	3
Commercial construction value	\$ 380,000	\$ 2,126,400	\$ 87,803,785	\$ 9,564,888	\$ 26,265,314	\$ 3,505,844	\$ 8,755,302	\$ 6,766,302	\$ 3,441,590	\$ 5,900,000
New residential construction permits	43	41	63	36	56	51	40	71	86	118
Residential construction value	\$ 5,633,017	\$ 5,060,053	\$ 7,309,903	\$ 5,404,500	\$ 13,256,326	\$ 7,921,238	\$ 7,692,840	\$ 12,777,000	\$ 16,594,865	\$ 20,359,680
<b>Police</b>										
Number of uniformed employees	77	76	79	70	70	65	59	52	48	38
Call responses	55,199	51,263	42,804	43,266	40,031	37,528	53,485	34,399	31,788	34,402
Physical arrests	3,363	2,896	1,898	2,621	2,018	1,539	1,795	1,785	1,793	1,789
Parking/traffic violations	7,731	6,410	3,502	3,651	5,572	3,890	9,836	5,560	4,721	5,781
Clearance rate – violent crimes	63.0%	59.0%	56.0%	59.0%	38.7%	61.0%	40.0%	85.0%	55.0%	78.0%
Clearance rate – property crimes	49.0%	37.0%	18.0%	35.0%	39.7%	29.0%	24.0%	46.0%	31.0%	62.0%
<b>Fire</b>										
Number of uniformed employees	67	55	56	52	56	62	61	68	76	74
Fire alarms	4,485	4,699	5,035	5,308	5,558	6,101	6,252	6,423	6,160	6,220
EMS alarms	3,847	3,920	4,215	4,253	4,608	4,797	5,293	5,167	4,904	5,035
Fire losses	\$ 394,220	\$ 829,630	\$ 706,250	\$ 459,600	\$ 205,750	\$ 633,800	\$ 1,987,450	\$ 675,800	\$ 525,200	\$ 1,157,100
Fire savings	\$ 7,949,810	\$ 5,656,220	\$ 10,133,450	\$ 6,967,785	\$ 7,633,750	\$ 7,873,800	\$ 11,751,371	\$ 12,081,600	\$ 6,681,500	\$ 15,759,200
<b>911 Communications</b>										
Ambulance land line calls (1)(2)	1,731	980	1,054	1,063	1,152	1,199	1,323	1,292	1,226	1,259
Ambulance wireless calls (1)(2)	2,116	2,940	3,161	3,190	3,456	3,598	3,970	3,875	3,678	3,776
Fire land line calls (1)(2)	2,018	1,175	1,259	1,327	1,390	1,525	1,563	1,606	1,540	1,555
Fire wireless calls (1)(2)	2,467	3,524	3,776	3,981	4,169	4,576	4,689	4,817	4,620	4,665
Police land line calls (1)(2)	24,840	12,816	10,701	10,816	10,008	9,382	13,371	8,600	7,947	8,601
Police wireless calls (1)(2)	30,359	38,447	32,103	32,450	30,023	28,146	40,114	25,799	23,841	25,802
<b>Animal Shelter</b>										
Animals handled	1,500	1,503	1,723	1,668	1,720	1,562	1,698	1,352	1,243	1,181
Adoptions	1,032	1,125	1,236	1,180	1,012	1,044	1,010	832	528	590
Rescued and released to owners	324	296	329	299	361	354	339	399	228	217
Animal cruelty investigations	27	17	9	6	14	8	46	52	66	44
Animal bite investigations	40	32	40	18	8	21	29	50	35	32

**City of Jacksonville, Arkansas  
Operating Indicators by Function/Program  
Last Ten Years**

**Table 19  
(Continued)**

Function/Program	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
<b>Solid Waste/Garbage collection</b>										
Solid waste disposal monthly service rate (3)	\$ 22.40	\$ 22.40	\$ 22.62	\$ 22.39	\$ 22.39	\$ 24.12	\$ 25.34	\$ 26.00	\$ 28.00	\$ 28.00
Refuse collected (cubic yards)	24,774	26,890	26,886	22,789	23,967	26,933	27,237	21,027	21,943	21,943
Recyclables collected, processed, and sold (tons)	557	524	531	557	384	505	363	222	176	181
Recycled yard waste (cubic yards)	30,636	31,830	38,352	30,636	30,054	34,962	28,854	22,206	33,006	26,112
Recycle drive-thru customers (4)	8,140	8,122	6,620	8,140	6,766	10,164	18,131	16,573	19,286	19,286
<b>Public Works</b>										
Asphalt milling (square yards)	7,314	11,600	10,000	7,390	21,025	0	0	18,596	0	0
Asphalt overlay (tons)	2,226	2,055	2,064	2,280	2,759	0	0	4,418	0	0
Right-of-way and ditch mowing (miles)	1,850	1,850	1,850	1,850	1,850	1,850	1,850	1,850	1,850	1,850
Ditch cleaning (linear feet)	18,422	20,299	27,856	30,582	30,582	14,655	849	18,005	18,005	18,005
Pipe/culvert installation (linear feet)	1,065	1,528	2,106	3,288	2,040	3,517	739	3,288	1,460	280
Storm drain culverts cleaned/flushed ( feet)	3,000	3,000	3,000	3,000	2,500	2,500	2,500	2,500	2,500	2,500
Roadways cleaned with street sweeper (miles)	9,318	7,800	7,800	7,800	7,800	7,800	7,800	8,183	130	130
Potholes repaired	225	225	246	358	495	425	290	290	275	283
<b>Parks and recreation</b>										
Total recorded parks attendance	425,000	435,000	500,000	435,000	500,000	500,000	500,000	500,000	500,000	500,000
Community Center events booked	187	303	329	474	304	101	113	190	293	264
Pool parties – indoor pool	272	184	212	203	171	74	62	95	86	84
Pool parties – outdoor pool	126	92	127	118	97	36	66	95	164	97
Swim lessons	1,126	1,477	1,392	1,472	1,439	874	1,347	1,428	1,536	424
<b>AG&amp;FF Shooting Sports Complex (5)</b>										
Total Events Held	0	79	87	60	60	60	52	60	60	70
Targets Thrown	0	1,200,000	1,300,000	1,200,000	1,200,000	620,975	1,045,175	1,331,275	1,063,050	1,425,075

Source: Various city departments

Note: Indicators are not available for the general government function.

(1) Beginning in 2011 the Total EMS/Fire/Police Calls= 45% (landline), 55% (Wireless)

(1) Beginning in 2016 the Total EMS/Fire/Police Calls= 25% (landline), 75% (Wireless)

(3) Solid Waste disposal was charged per cubic yard until 2012, then it was charged per ton.

(2) Decrease due to the County's new 2017 curbside recycling program

(3) Beginning in 2017 the Shooting Sports Complex became its own Enterprise Fund

**City of Jacksonville, Arkansas  
Capital Asset Statistics by Function/Program  
Last Ten Years**

**Table 20**

Function	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
Police										
Stations	1	1	1	1	1	1	1	1	1	1
Sub-stations	2	2	2	2	2	2	2	2	2	2
Patrol units	82	78	80	49	51	64	64	48	37	32
Fire										
Fire Stations	4	4	4	4	4	4	4	4	4	4
Fire trucks	5	5	5	6	8	7	7	6	6	4
Ambulances	4	4	3	4	5	5	5	4	5	5
Refuse Collection										
Collection trucks	18	20	22	18	19	24	24	18	18	15
Public Works										
Miles of streets	123	123	124	124	124	125	125	130	130	130
Miles of highways	43	43	43	43	43	43	43	43	43	43
Traffic signals	17	16	16	18	18	18	18	18	18	18
Parks and Recreation										
Acreage	700	700	700	700	700	700	700	700	700	700
Number of parks	16	16	16	16	16	16	17	17	17	17
Number of playgrounds	11	11	11	11	11	11	11	11	11	11
Number of ball fields	11	11	11	11	11	11	11	11	11	11
Number of soccer fields	4	4	4	4	4	4	4	4	4	4
Number of community centers	3	3	3	3	2	2	2	2	2	2
Number of fitness centers	1	1	1	1	1	1	1	1	1	1
Number of swimming pools	1	1	1	1	1	1	1	1	1	1
Number of pavilions	18	18	18	18	18	18	18	18	18	18

Source: Various City departments.

Note: No capital asset indicators are available for the general government.